## PROCEEDINGS AT HEARING OF NOVEMBER 10, 2020

## COMMISSIONER AUSTIN F. CULLEN

INDEX OF PROCEEDINGS		
Witness	Description	Page
		1
	Proceedings commenced at 9:30 a.m.	1
	Discussion re application by Kash Heed	1
Daryl Tottenham	Examination by Ms. Rajotte	4
(for the commission)		39
	Proceedings adjourned at 10:55 a.m.	66
	Proceedings reconvened at 11:09 a.m.	66
Daryl Tottenham	Examination by Mr. Skwarok	67
(for the commission)	Examination by Mr. Gruber Examination by Mr. McFee	103 115
	Examination by Mr. Mcree	113
	Proceedings adjourned at 12:30 p.m.	124
	Proceedings reconvened at 12:35 p.m.	124
Dawil Tottonham	Everyingtion by Mr. McEas (continuing)	125
Daryl Tottenham (for the commission)	Examination by Mr. McFee (continuing) Examination by Ms. Mainville	125 142
(for the commission)	Colloquy	172
	Examination by Ms. Tweedie	174
	•	
	Proceedings adjourned at 1:49 p.m.	178
	Proceedings reconvened at 2:04 p.m.	178
Daryl Tottenham	Examination by Mr. Stephens	178
(for the commission)		211
,	Examination by Ms. Rajotte (continuing)	215
	Examination by Ms. Latimer	217
	Discussion re ruling 13	219
	Collogue	222
	Colloquy	222
	Proceedings adjourned at 3:05 p.m. to November 12, 2020	222

## INDEX OF EXHIBITS FOR IDENTIFICATION

## **Letter Description**

Page

No exhibits for identification marked.

No.	INDEX OF EXHIBITS  Description	Page
169	Email from Heather Samson to Laurin Stenerson, re Subject Detailed Report - October 2, 2017	32
170	Email from Ross Alderson, subject: List for VP - September 9, 2015	36
171	Email from Daryl Tottenham to Rob Kroeker re Exhibit listing - October 10, 2017	64
172	Email from Daryl Tottenham to Patrick Ennis re cash buy-in - August 3, 2016	89
173	Email from Patrick Ennis to Daryl Tottenham re \$200K Cash - August 17, 2016	91
174	Email exchange between Daryl Tottenham and David Zhou - June 5, 2017	92
175	A chain of email re German Recommendation #1 - Source of Funds Declaration - December 28, 2017	159
176	Email from Ross Alderson to Daryl Tottenham, re COMM-8669 Final Report - Provincially Banned Cash Facilitators - May 6, 2017	166
177	Email from Ross Alderson re Jia Gao - April 27, 2015	192
178	Email from Daryl Tottenham re Jia Gao - October 5, 2015	196
179	Email from Ross Alderson re AML - January 24, 2017	205
180	Email from Ross Alderson, Subject: Resignation - December 21, 2017	206

1	November 10, 2020
2	(Via Videoconference)
3	(PROCEEDINGS COMMENCED AT 9:30 A.M.)
4	THE REGISTRAR: Good morning. The hearing is now
5	resumed, Mr. Commissioner.
6	THE COMMISSIONER: Yes, thank you, Madam Registrar.
7	Mr. McGowan, before we proceed with the
8	continued examination of Mr. Tottenham, I think
9	it's it may be useful if I were to indicate a
10	ruling I've recently made on a very recent
11	application brought on behalf of Mr. Kash Heed.
12	As I understand it, last night, that is Monday,
13	November 9th shortly before 7:00 p.m.,
14	commission counsel received an application from
15	counsel retained by Mr. Heed in which he sought
16	a number of orders. The orders sought are that
17	he be granted an extension of time to seek
18	limited participant status, that he be granted
19	limited participant status for the limited
20	purpose of, A, conducting a cross-examination of
21	Mr. Pinnock on his evidence relating to his
22	discussions with Mr. Heed; B, that failing
23	agreement between commission counsel and
24	Mr. Heed as to the relevant portions of the
25	transcripts that can be treated as admissible

Τ	evidence and therefore not to be redacted,
2	bringing an application relating to that issue;
3	3, that his Mr. Heed's cross-examination of
4	Mr. Pinnock will take place before Mr. Heed's
5	application relating to the admissibility of
6	portions of exhibits 163 and 164; 4, the
7	application deadline, Wednesday, November 11th
8	relating to redactions will be adjourned
9	generally and following Mr. Heed's application
10	relating to the admissibility of portions of
11	exhibits 163 and 164, the remaining participants
12	and if necessary any third parties will be
13	provided with notice and an opportunity to
14	address whether any redactions in exhibits 163
15	and 164 are warranted; 5, exhibits 163 and 164
16	will not be made public until the conclusion of
17	the process set out in point 4; and 6,
18	Mr. Heed's rights as a limited participant are
19	subject to variation and modification to address
20	any issues that may arise.
21	And following receipt of that application,
22	which was forwarded to me, I have reviewed it
23	and I've concluded that it is appropriate to
24	make the various orders sought by Mr. Heed. I
25	will issue specific reasons for so ruling

shortly. I'm hoping to be able to do so by the
end of today, but it may not occur until
tomorrow or tomorrow being a holiday, possibly
Thursday. But in any event, those reasons will
be issued shortly.
I should indicate that a number of parties,
third parties, have made application for
redactions which have already been received by
commission counsel, and they will be considered
in due course in light of any ruling on the
admissibility or inadmissibility of exhibits 163
and 164.
All right. Thank you, Mr. McGowan. I
think that disposes of the issue for the time
being.
MR. McGOWAN: Yes, thank you, Mr. Commissioner.
Today we have the return of Mr. Tottenham for
examination by a number of participants.
Ms. Latimer has conduct of this witness, but she
is tied up on another matter just for a brief
while. She'll be joining us shortly. But we
can proceed in her absence. I believe Ms. Rajotte
is first in the batting order this morning.
THE COMMISSIONER: Thank you.

1		witness for the
2		commission, recalled.
3	EXAM	MINATION BY MS. RAJOTTE:
4	Q	Good morning, Mr. Tottenham. Can you hear me
5		okay?
6	A	A little faint.
7	Q	How is that?
8	A	That's better.
9	Q	Is that any better.
10	A	Yep, thank you.
11	Q	Mr. Tottenham, I understand from your evidence
12		last week that BCLC implemented its sourced-cash
13		condition program in 2015. Do I have that
14		right?
15	A	It started yes, that's correct.
16	Q	And the patrons who were put on that program
17		were selected by BCLC?
18	A	That is correct.
19	Q	And when the patron was placed on conditions,
20		their cash buy-in had to be sourced from a
21		financial institution with a receipt; is that
22		right?
23	A	Yes, that's correct.
24	Q	And I understand that the service provider
25		scanned the receipt into a BCLC file.

- 1 A Correct, yes.
- 2 Q BCLC did not review all of those scanned
- 3 receipts, did they?
- 4 A Individually we would not -- we didn't have a
- 5 point of doing that specific. We would look at
- them as we were reviewing files, but not in
- 7 every instance, I would say, no.
- 8 Q So from time to time when a BCLC investigator
- 9 reviewed a specific file, then in that case the
- 10 receipt may be reviewed; correct?
- 11 A It may be reviewed, yes.
- 12 0 But not in all cases?
- 13 A Not in all cases.
- 14 Q And once satisfied that a patron had proved the
- 15 source of their cash buy-in, service providers
- accepted the cash; is that correct?
- 17 A Correct.
- 18 Q And the transaction would not be reported as
- 19 suspicious in that instance; is that correct?
- 20 A Well, there's other indicators that could play
- into a cash buy-in, but in terms of the source
- of the cash, if they satisfied that, we were --
- 23 that would satisfy our questions on the cash
- itself.
- 25 Q So if the patron proved the source of their cash

1		with a receipt, the transaction would be not
2		would not be reported as suspicious based on the
3		cash itself; is that right?
4	А	Yes, correct.
5	Q	There may be other indicators of suspicion,
6		that's what you're saying?
7	А	That's what I'm saying, yes.
8	Q	Thank you.
9	А	Other factors.
10	Q	Other factors. Mr. Tottenham, could you please
11		turn to your affidavit number 1, which has been
12		marked in this proceeding as exhibit 148. And
13		specifically paragraph 147, which you will find
14		on page 29 of your affidavit.
15	А	Sorry, on page
16	Q	The page 29, paragraph 147.
17	А	147. Thank you.
18	Q	Do you have that there?
19	А	Yes, I do.
20	Q	So you state at paragraph 147 that in May 2016
21		the AML unit established a source of funds
22		initiative for 34 targeted high-value patrons to
23		obtain information about the source of their
24		funds for large cash buy-ins at the time of

buy-in; correct?

1	А	Correct.
2	Q	You attach as exhibit 49 and I'll go there in
3		a second the reduction in STR initiative
4		dated May 2016 and then you state:
5		"As we identified more subjects, we added
6		them to the source of funds program and
7		required service providers to complete the
8		source of funds questionnaire at the time
9		of each large cash buy-in for these
10		patrons."
11		Correct?
12	А	Correct.
13	Q	So this initiative began, I understand, in May
14		of 2016, and then it was enhanced as time went
15		on. Is that right?
16	A	That's correct, yes.
17	Q	And then if we could turn to exhibit 49, please.
18	А	Okay.
19	Q	So I understand this to be a communication from
20		Mr. Alderson to service providers explaining the
21		source of funds interview initiative; is that
22		right?
23	А	That's correct, yes.
24	Q	And at this time, May 2016, you were manager of

AML programs?

1	A	Correct, yes.
2	Q	And then just reading from the top of this
3		directive it states:
4		"In 2011, the provincial government
5		launched a multiphase anti-money
6		laundering"
7		I think it's missing a word here "strategy":
8		" focused on reducing the use of cash to
9		minimize the opportunity for money
10		laundering to take place through gaming
11		facilities."
12		In 2016 at the time of this directive you were
13		aware of the Province's AML strategy; is that
14		right?
15	A	Yes, I was.
16	Q	And then continuing on, this directive states:
17		"The first two phases of the province's
18		strategy focused on the development of
19		cash alternatives and the promotion of
20		their use by patrons."
21		BCLC promoted patron gaming fund accounts as a
22		cash alternative; correct?
23	A	That's correct, yes.
24	Q	And convenience cheques?
25	А	That's correct, yes.

1	Q	And then continuing on, the directive states:
2		"In September 2015, the government
3		implemented phase 3 of the AML strategy
4		which focuses on regular guidance"
5		And then I believe it's a typo there:
6		" and intervention. BC Minister of
7		Finance Michael DeJong, QC, in a letter to
8		Bud Smith, BCLC Chair of Board of
9		directors, directed BCLC to reduce the
10		amount of suspicious cash transactions by
11		taking the following actions."
12		And I'll skip steps 1 and 2 and focus on
13		point 3, which states:
14		"Enhanced customer due diligence to
15		mitigate the risk of money laundering in
16		British Columbia gaming facilities through
17		the implementation of AML compliance best
18		practices, including the processes for
19		evaluating the source of wealth and source
20		of funds prior to cash acceptance."
21		I've read that correctly?
22	А	That's correct, yes.
23	Q	And so at this time, 2016, you were aware, I
24		take it, then, that Minister de Jong directed
25		BCLC to mitigate the risk of money laundering in

1		casinos by taking steps to evaluate source of
2		wealth and source of funds prior to cash
3		acceptance?
4	A	That's correct, yes.
5	Q	There's a mention of JIGIT, which I'll skip, and
6		then the next line of this directive reads:
7		"In line with direction in 2015,
8		particularly bullet point 3, BCLC has
9		placed conditions on a number of players
10		due to source of funds and/or source of
11		wealth concerns."
12		And then I'll skip the next paragraph and then
13		the following paragraph reads:
14		"In order to fulfil the government
15		direction, BCLC wishes to work
16		collaboratively with service provider
17		partners."
18		So to your knowledge, Mr. Tottenham, am I
19		correct that BCLC enhanced its cash conditions
20		program further to the direction of Minister de
21		Jong?
22	A	Yes, I would say that's correct, yes. And it
23		was a steady growth. We were constantly adding
24		new programs and enhancing, so this program
٥٦		

you're talking about is one of a number of

1		things that we were doing and had been doing
2		over the couple two previous years.
3	Q	And then if we turn the page to in the top
4		right-hand corner, page 447, for your affidavit
5		it's titled "Interview Format for Identified
6		High-Risk Patrons Instructions." Do you see
7		that?
8	A	Yes.
9	Q	So these were the instructions from BCLC to the
10		service providers with respect to completion of
11		the interview form; is that right?
12	А	That's correct, yes.
13	Q	And paragraph 2 states:
14		"Ask the player for the source of funds
15		produced for this buy-in and document the
16		response."
17		Correct?
18	А	Correct.
19	Q	And then at paragraph 6 we see that you are
20		listed as the individual to contact with respect
21		to inquiries with respect to this form?
22	А	Correct.
23	Q	And if we turn the page, this is what I
24		understand to be the form that would be used to

document the responses for an interview. Is

1 that right? 2 Α That's correct, yes. 3 0 And patrons completed this form themselves in 4 some instances? Sorry, I couldn't hear the question. 5 Α Patrons completed these forms themselves in some 6 0 7 instances? This was all done onsite by the service 8 Α 9 provider, so the intention was at the cash cage 10 when the patron attended to buy in, the cash 11 cage staff would fill out this form, ask the 12 questions, write down the responses and then 13 sign off the information of who the employee was 14 and the GPEB number and then that's the copy that would be held and scanned into our files. 15 16 Okay. Thank you. And BCLC did not require the Q 17 service provider to verify the responses; 18 correct? 19 No, not -- not in this instance, no. We were --Α 20 this was a declaration for information that we 21 were looking for. Thank you. Madam Registrar, if I may ask for 22 Q 23 exhibit 85 to be pulled up for Mr. Tottenham. 2.4 That's documents GPEB5137 through 5154. It's 18

documents. Thank you.

1	MR.	STEPHENS: It's Mr. Stephens. Mr. Tottenham has
2		these in a binder I think, so if that's okay
3		with you, he may turn that up.
4	MS.	RAJOTTE: Thank you very much, Mr. Stephens.
5	MR.	STEPHENS: I'm referring Mr. Tottenham to
6		document 5137, Ms. Rajotte, which I think is
7		what we see up here.
8	MS.	RAJOTTE: Thank you, Mr. Stephens.
9	Q	So, Mr. Tottenham, I understand this to be an
10		example of source of funds interview form that
11		we were just looking at, but one that's been
12		completed by a service provider; correct?
13	A	Correct.
14	Q	And you'll see in response to question number 2:
15		"What is the source of funds for this cash
16		buy-in."
17		Is response is:
18		"My own cash (partially from the
19		'cash-out' from last session of play."
20		Correct?
21	A	Correct, yes.
22	Q	If you turn the page, then, to document 5138,
23		which is another example of a completed source
24		of funds interview form, the response to

question number 2:

1		"What is the source of funds for this cash
2		buy-in."
3		You'll see the response is:
4		"From home savings."
5	А	Correct, yes.
6	Q	And a third and final example if you turn to
7		document 5139, the response to question 2 is:
8		"It is my money."
9		Correct?
10	А	Correct, yes.
11	Q	So based on the direction that was given by BCLC
12		to service providers for the source of funds
13		interviews, is your expectation that the service
14		provider accepted the cash for these buy-ins?
15	А	Yes. There was no inference that unless they
16		had circumstances present, it would be deemed
17		suspicious where they would normally take action
18		to refuse a buy-in. This the request that we
19		put out was simply for them to ask these
20		questions, document the information, put it on
21		this form and then copy it to us and then copy
22		it to the file for our information purposes.
23	Q	Thank you. And with these examples, similarly,
24		would your expectation be that the service
25		provider did not report these transactions as

1		suspicious?
2	А	That's not part of the process. Their job when
3		they have a patron that's buying in, their job
4		is to collect the information obviously and
5		document it for the buy-in. They have
6		responsibility at 10,000 for further
7		documentation that has to be forwarded for
8		FINTRAC reporting, but in terms of it being
9		reported as suspicious, it's the BCLC that has
10		conduct of that part of the process.
11	Q	Sorry, I may not have been clear on my question.
12		I was referring to the first instance of a
13		Section 86 Report or a report from the service
14		provider to BCLC for an unusual financial
15		transaction, I think it's
16	А	Okay. So for the creation of a UFT that should
17		be done by the service provider, which triggers
18		our investigation, I would say that the
19		direction we gave them on this form was to
20		collect the information. I'm assuming that
21		their own policies and their own protocols would
22		dictate how they would treat the information, if
23		it was anything other than what they would
24		normally get. If they're going to if
25		circumstances were presented by the patron that

1		would cause them to notify surveillance and ask
2		for a UFT report to be created for the basis of
3		a suspicious activity, that that would be done.
4		We did not give direction in terms of this
5		process.
6	Q	Okay. So you don't know one bay or the other
7		based on BCLC direction whether a response to
8		question 2 of this sort with respect to source
9		of funds would indicate be an indicator of
10		suspicion or would not be an indicator of
11		suspicion?
12	А	Correct.
13	Q	Mr. Tottenham, if you could please turn back to
14		your affidavit number 1. And if you turn to
15		paragraph 175, which is on page 34.
16		Madam Registrar, thank you very much, I'm
17		done with that document.
18	MR.	STEPHENS: What paragraph again, Ms. Rajotte,
19		just while Mr. Tottenham is flipping.
20	MS.	RAJOTTE: Paragraph 175.
21	MR.	STEPHENS: Thank you.
22	MS.	RAJOTTE: Page 34.
0.2		CERTIFICATION OF

Q You're there, Mr. Tottenham?

MR. STEPHENS: Okay.

MS. RAJOTTE:

23

1	A	Yes.
2	Q	So beginning at paragraph 175 of your affidavit,
3		you provide evidence with respect to a planned
4		BCLC directive imposing a limit on the amount of
5		cash that could be paid out to a patron to
6		\$25,000, and removing limits on convenience
7		cheques. Do you see that?
8	А	Yes.
9	Q	BCLC issued this directive on August 1st, 2018,
10		to be effective August 7, 2018; correct?
11	А	That is correct, yes.
12	Q	And BCLC withdrew the directive the day after it
13		was issued on August 2nd, 2018; correct?
14	А	That is correct.
15	Q	If you look at paragraph 180 of your affidavit
16		at the bottom of the same page, you attach a
17		letter that I'll take you to in a moment, which
18		is marked as exhibit 68, and that's a letter
19		from GPEB to Mr. Lightbody with respect to the
20		directive.
21	A	Yes.
22	Q	And the last sentence of that paragraph your
23		evidence is:
24		"I understand based on this correspondence

and conversations with Rob Kroeker that

1		minister David Eby, QC, directed that the
2		directive be withdrawn so that it could be
3		implemented after release of the German
4		recommendation."
5		I read that correctly?
6	А	Yes.
7	Q	And by "the German recommendation," you mean the
8		recommendations made by Dr. German in his first
9		dirty money report; correct?
10	A	That's correct, yes.
11	Q	Mr. Tottenham, are you aware that Dr. German's
12		report was publicly released in June of 2018?
13	A	Yes.
14	Q	So Dr. German's report was released more than a
15		month before BCLC issued this directive;
16		correct?
17	A	Are you referencing the interim
18	Q	No, I'm referencing the report itself. The
19		final report was released publicly in June of
20		2018.
21	А	Yes.
22	Q	And so you'll agree with me that Dr. German's
23		report was released more than a month before
24		BCLC issued and then subsequently withdrew this

directive; correct?

2.1

22

23

2.4

25

1 Α Yes. 2 And so you'll agree with me that your evidence 0 3 in paragraph 180 that Minister Eby directed that 4 the directive be withdrawn so that it could be implemented after the release of German 5 recommendations is not entirely accurate, is it? 6 7 Α The directive you're referencing and the date that you gave was in fact the second time that 8 we were trying to release it. The initial time 9 10 was early in 2018 where we tried to release it. 11 And then we were told to hold it back. And then 12 the second one is the one that was posted on the 13 dates that you're referencing where it was put 14 out and then we were told to withdraw it, so we 15 did withdraw it as directed. And it was a 16 direction that we got and acted on. And I 17 believe at the time my comments are very focused 18 on that portion of it for the second time around 19 when we got the request to pull it back that it

would be forthcoming further into Dr. German's

report. So it would not come out before that

point in time. So I don't recall getting any

kind of a time frame to pin that down, but that

was the reference. So that's the reference I'm

making here.

1	Q	So are you changing your evidence with respect
2		to what you state here in paragraph 180 with
3		respect to Minister Eby?
4	А	No. That was the evidence I've got in here
5		is what I've said.
6		"I understand based on this correspondence
7		and conversations"
8		Previous conversations.
9		" that David Eby directed that the
10		directive be withdrawn so that it could be
11		implemented after release of the German
12		recommendation."
13	Q	Okay. If we could go to exhibit 68, which is
14		the letter you reference in the this paragraph
15		as well, please.
16	А	Okay.
17	Q	So this is a letter from Sam MacLeod, Assistant
18		Deputy Minister with GPEB, dated August 9th,
19		2018, to Mr. Lightbody. Do you see that?
20	А	Yes.
21	Q	And I'll read the first paragraph. Mr. MacLeod
22		states:
23		"Thank you for suspending the
24		implementation of a BCLC directive that
25		updated patron gaming fund account and the

1		convenience cheques policy and procedures
2		for casino service providers on
3		August 2nd, 2018, at my request."
4		Do you see that?
5	A	Yes.
6	Q	So you'll agree with me that in this letter
7		Mr. MacLeod states that he was the one who
8		requested that the directive be suspended?
9	А	Yes, that would be correct.
10	Q	And the second paragraph reads:
11		"As you are aware, government is
12		initiating policy-related work stemming
13		from the German report recommendations
14		through an internal deputy minister
15		committee. Some of the recommendations
16		overlap the areas where BCLC's proposed
17		changes are directed. In order to
18		minimize the impact on service providers,
19		these recommendations should be considered
20		before the proposed changes are
21		implemented. Government will decide how
22		to move forward as quickly as possible
23		with the best ways to implement them."
24		I've read that paragraph correctly?
0.5	_	_1

That's correct, yes.

25

A

1	Q	And, Mr. Tottenham, you're aware of the
2		province's anti-money laundering deputy
3		committee that was formed in July of 2018 to
4		provide oversight of the province's response to
5		Dr. German's recommendations; is that right?
6	А	Yes, I'm aware there was a committee struck,
7		yes.
8	Q	And so would you agree with me that this letter
9		indicates that Mr. MacLeod requested that BCLC
10		suspend implementation of the directive so that
11		the province's deputy minister's committee had
12		time to consider the proposed directive from
13		BCLC in the broader context of Dr. German's
14		recommendations?
15	A	Yes, I would agree with that.
16	MS.	RAJOTTE: Madam Registrar, if you would please
17		pull up document GPEB2073, please.
18	Q	Mr. Tottenham, do you have a copy of that
19		document in paper that you're able to reference?
20	A	I don't have anything that's referenced by that
21		number only. Could you advise which tab it
22		would be in in terms of
23	MR.	STEPHENS: It's tab 50 of pardon me,
24		Ms. Rajotte, we're just going to flip for a

second here.

Α

1 MS. RAJOTTE: Thank you, Mr. Stephens. Much 2 appreciated. 3 MR. STEPHENS: I think it's tab 50, 5-0. 4 MS. RAJOTTE: 5 If we could turn to page 2 of that document once Q you have it, Mr. Tottenham? 6 7 Α Okay. So this is a subject profile with respect to a 8 Q 9 specific patron. Do you see that? 10 Yes. Α 11 And you are familiar with this patron? Q 12 Α I just want to clarify. Do you want me to 13 reference page 2 of this report -- of this tab? 14 Page two where we see the patron's name and the Q 15 photograph and specific details with respect to 16 him. 17 Α I've got -- I don't have a page that has a 18 photograph and I don't have any -- part of the 19 page I've got redactions on this page and no 20 patron information, so ... 21 Q Okay. Well, perhaps, Madam Registrar, if you 22 wouldn't mind zooming in on the document which 23 is shown on the screen and is not redacted. 24 Mr. Tottenham, are you able to see that?

Yes, I am. And I see can the photo and the

Q

1 patron information there. And I am familiar 2 with that patron. 3 0 He was a VIP; is that right? 4 Α That's correct, yes. 5 And he frequented the Starlight Casino during Q the time that you were an investigator at the 6 7 Starlight; correct? Yes, in 2011. When I first started he was a 8 Α 9 common guest at Starlight. 10 Thank you. If we could turn to page 5 of this Q 11 document, please. Mr. Tottenham, is your paper 12 copy of this document still redacted at page 5, 13 or are you able to see the information? 14 I think pretty well this entire document that Α 15 I've got is under redaction page by page. 16 Q Okay. 17 Α So I'll look at your working copy here on the 18 screen. 19 Okay. Madam Registrar, if you could please zoom Q 20 into the bottom of those entries. I'm looking 21 at the July 6th, 2010 entry. 22 So, Mr. Tottenham, do you see the notation 23 dated July 6th, 2010? 24 Α Yes.

And so my understanding from this is that this

1		entry indicates that Great Canadian casino
2		reported a suspicious transaction to BCLC with
3		respect to this patron on that day at the
4		Starlight Casino. Is that what you understand?
5	A	And you're referencing it's dated 2010 July
6		6?
7	Q	That's right?
8	A	That's what it appears to be, yes.
9	Q	And so that's what I understand similarly as
10		represented by the other notations. We see a
11		date, Great Canadian in most cases is the
12		reporting entity, and then star refers to the
13		Starlight Casino.
14	A	In this in this instance it would be Gateway
15		casino. Starlight was
16	Q	Oh, Gateway?
17	А	Gateway Casinos, not Great Canadian.
18	Q	Gateway, thank you.
19	А	Any of those that are on that page.
20	Q	Thank you. And, for example, when we look at
21		the entry May 26, 2011, which is a bit higher on
22		the page.
23		Madam Registrar, if you wouldn't mind

scrolling up.

May 26th, 2011?

24

1	A	Yes.
2	Q	That entry indicates River Rock Casino, so that
3		would be an incident reported with respect to
4		River Rock Casino for this patron; is that
5		right?
6	A	That's correct, yes.
7	Q	And we see Madam Registrar, if you wouldn't
8		mind scrolling down to the August 10th, 2010
9		entry?
10		Mr. Tottenham, there's a notation that
11		indicates BCLC person of interest, and we see
12		this at a number of occasions for this patron at
13		different dates, BCLC person of interest. Can
14		you explain to me what would cause BCLC to
15		designate a patron a person of interest?
16	A	Under normal circumstances it would be something
17		that we make as a result of activity. So if a
18		player comes in and is not a known player, a
19		fairly new player or one that we don't often
20		see, if there was an incident or series of
21		incidents that would cause us to take notice of
22		that person, we would normally flag them in our
23		system as a person of interest. And possibly
24		put them on watch, depending on the
25		circumstances and what we were looking at.

1 And I see that this patron was in fact put on 0 2 watch. If we scroll up the page, Madam 3 Registrar, to January 27th, 2012, there's a 4 notation BCLC Hiller. I take that to be Mr. Hiller who worked for BCLC at the time. 5 "Person of interest/entered on watch." So 6 "entered on watch" would mean -- what would 7 cause BCLC to raise the category to entered on 8 9 watch with respect to a specific patron? Well, in this instance the file you're 10 Α referencing, on that date -- I can't say because 11 12 I don't know the file, so I can't say who they 13 were referencing at that point. If it was a 14 file that Mr. Sha was involved with, it could be 15 another person that was involved with him and 16 attended with him on that date and was placed on 17 watch. In this instance, for this player, once 18 a person, a patron is -- receives a second 19 suspicious financial transaction that is 20 substantiated and effectively causing a report 21 to be filed, that -- the criteria with that 22 would automatically place them in our system as 23 a high-risk patron, which includes being placed 2.4 on watch. So all these reports that you're 25 looking at here, Mr. Li Lin Sha would already be

1		on the system as watched throughout there. So
2		when I see that entry that you're talking about
3		there, I'm more likely to believe it was
4		probably somebody else with him at the time that
5		we added Mike Hiller added as a person of
6		watch.
7	Q	Thank you. And so on this date, January 27,
8		2012, when this patron is placed on watch, there
9		was no direction at this time by BCLC for
10		service providers to refuse suspicious cash
11		buy-ins for this patron; correct?
12	А	No, again, I don't know the circumstances of the
13		file, so it would be pretty hard for me to
14		comment on that aspect of it.
15	Q	Okay. Well, if we turn, there's a notation
16		which indicates you, Mr. Tottenham, on the
17		previous page.
18		Madam Registrar, if we could turn to
19		page 4.
20	MR.	STEPHENS: Ms. Rajotte, it's Mr. Stephens here.
21		We do have this document in this binder, but for
22		some reason, and it's not a criticism, it's just
23		when it's produced from relativity it gets
24		scrambled. And so we do have the pages. I'll
25		just refer Mr. Tottenham to that page if that

- 1 works for you.
- 2 MS. RAJOTTE: Thank you, Mr. Stephens.
- 3 MR. STEPHENS: Page 4, Ms. Rajotte?
- 4 MS. RAJOTTE: I am, Mr. Stephens, and I'm looking at
- 5 the entry January 22nd, 2013. There's a
- 6 reference to Mr. Tottenham.
- 7 MR. STEPHENS: January --
- 8 THE WITNESS: Oh, yes. With a date of January 22nd,
- 9 2013?
- 10 MS. RAJOTTE:
- 11 Q That's right, Mr. Tottenham, and the notation
- 12 states "BCLC person of interest, watch category,
- 13 D Tottenham BCLC." Do you see that?
- 14 A Yes. Yes, I can see that, yes.
- 15 Q So are you able to confirm for me that as of
- this date BCLC had not directed the service
- 17 providers to refuse suspicious cash buy-ins from
- this patron?
- 19 A That is correct, yes.
- 20 Q And there was no direction at this time by BCLC
- 21 for service providers to require that this
- 22 patron verify his source of funds; correct?
- 23 A That is correct.
- 24 Q And then if you can turn, please, Mr. Tottenham,
- to page 3 for the entry September 11th, 2015.

1 Are you there? 2 Α Yes. 3 0 So this indicates to me that on September 11th, 4 2015, BCLC placed this patron on sourced-cash 5 conditions. Is that correct? Sorry, what page number are you on? Because I 6 Α have a page before me that doesn't have that 7 here. 8 9 Q Page 3. 10 Let me just take a look and see if I can ... Α 11 The date of the entry of this says 0 12 September 11th, 2015. 13 MR. STEPHENS: We found it. MS. RAJOTTE: Thank you. 14 15 THE WITNESS: Okay. 16 MS. RAJOTTE: 17 0 Do you see the entry for September 11th, 2015, BCLC directive? I understand this to mean that 18 19 on this date BCLC placed this patron on cash 20 conditions. Is that correct? 21 Α That is correct, yes. 22 Q Do you recall why this patron was placed on 23 sourced-cash conditions? 24 This was part of an ongoing process that we were Α

working on a program for placing patrons that

1		had known associations to the Paul Jin group, so
2		there was reference in my earlier affidavit that
3		we did we started with a group of 10 and then
4		followed by another group of roughly 10 and then
5		34. This is part of that first tranche of
6		players that were placed on as a result of
7		information that we received from law
8		enforcement in relation to that person.
9	Q	Okay. So this patron was determined by BCLC to
10		be receiving cash from Mr. Jin or his
11		associates; correct?
12	A	That's correct, yes.
13	Q	And before this patron was placed on cash
14		conditions in September of 2015, there was no
15		direction by BCLC to the service provider to
16		refuse suspicious transactions from this patron;
17		correct?
18	A	No, there's no previous direction from us to
19		refuse them.
20	Q	And similarly before this date of September 2015
21		there was no direction by BCLC to the service
22		providers to require that this patron verify his
23		source of funds; correct?
24	A	Yes. Prior to that we did not have a confirmed
25		source of funds process that would require that

1		to happen.
2	MS.	RAJOTTE: Thank you. Madam Registrar, if I may
3		mark this document as the next exhibit.
4	THE	REGISTRAR: Mr. Commissioner, the next number is
5		169.
6	THE	COMMISSIONER: Yes, thank you, Madam Registrar.
7		EXHIBIT 169: Email from Heather Samson to
8		Laurin Stenerson, re Subject Detailed Report -
9		October 2, 2017
10	MS.	RAJOTTE: Thank you, Madam Registrar. I'm done
11		with that document. It no longer needs to be
12		displayed.
13	Q	Mr. Tottenham, in 2015 when you were deciding
14		whether to sanction specific patrons, the
15		potential impact of the sanctions on revenue was
16		considered as a relevant factor; correct?
17	A	It was considered from certainly from a
18		perspective of the service provider, absolutely.
19		You're referencing from my perspective is what
20		you're asking? Yes.
21	Q	Yes, yes. So it was considered by you as an
22		individual within BCLC who was making decisions
23		with respect to which patrons to sanction?
24	A	Yes. It would have a significant impact on the
25		revenue of the service providers or could have,

1		yes.
2	Q	And the revenue with respect to BCLC?
3	A	Yes, it would. Yep.
4	MS.	RAJOTTE: Madam Registrar, if we could please
5		pull up document number BCLC4515.
6	Q	And if we could turn to page 4, please. Do you
7		have that?
8	A	I do have it, yep.
9	Q	At the bottom of page 4 you'll see an email from
10		Mr. Alderson to yourself dated September 9,
11		2015. Do you see that?
12	A	Yes.
13	Q	And Mr. Alderson states:
14		"I met with RK today."
15		Do you understand RK to be a reference to Robert
16		Kroeker?
17	A	Yes, that's correct.
18	Q	And he asks:
19		"If we can get total drop figures for
20		these players for last year, last five
21		years. I know Cathy is not back until
22		tomorrow and Brad is working on the
23		finance project, so is this something to
24		make you are able to make a start on at
25		all?"

1		The specific players are redacted.
2	A	Yes.
3	Q	And then you respond if you look above, you
4		respond that same day to Mr. Alderson:
5		"Yes, but it may take a bit as I have to
6		sort them by SP data, then reach out to
7		extract the data. I am assuming he wants
8		win/loss to estimate possible revenue
9		losses if sanctioned?"
10		I read that correctly.
11	А	That's correct, yes.
12	Q	So this is an example of what we just discussed,
13		of BCLC considering potential revenue loss in
14		making a decision with respect to sanctioning a
15		patron or patrons; correct?
16	A	No. The concern here, and from my perspective
17		and certainly the way I was approaching this and
18		did approach it, was that we wanted to make a
19		determination based on the players that we were
20		about to sanction, what kind of impact that
21		would have on revenue and, again, as I gave in
22		previous evidence, my concerns in that respect
23		are they revert back to some of the conversation
24		that we had had in previous months as we were
25		preparing this sanction process. This was a

1	buildup of something that we had gone through
2	for the previous four months, five months that
3	we were building up to this process. Once we
4	got the information on Paul Jin's group it
5	allowed us the ability to take the next step and
6	apply it to a large number of people. There was
7	clearly going to be a huge impact to the service
8	providers when we did this, and it was my
9	understanding that when they're looking for
10	table drop, they are looking for that kind of
11	data because they have to have that conversation
12	obviously with the service providers and the
13	senior management. As we wanted to let them
14	know in advance that this was going to happen.
15	We didn't want to just drop this on the sites
16	and all of a sudden boom, you know, 10 or 20 of
17	their biggest players now are sanctioned to
18	sourced-cash conditions. So that's the
19	interpretation that I've got and I made at the
20	time.
21	MS. RAJOTTE: Okay. If you could turn to or
22	actually this is isn't marked as an exhibit yet.
23	Madam Registrar, could we please mark this
24	document as an exhibit.
25	THE COMMISSIONER: 170.

1	THE I	REGISTRAR: Exhibit 170.
2		EXHIBIT 170: Email from Ross Alderson, subject:
3		List for VP - September 9, 2015
4	MS. I	RAJOTTE: And the final document I'll refer you
5		to, Mr. Tottenham Madam Registrar, if you
6		could please pull up the document that's been
7		marked as exhibit 130, 1-3-0, which is BCLC
8		document 6501?
9	THE V	WITNESS: Yes, I have that are.
10	MS. I	RAJOTTE:
11	Q	And at the bottom of this document you'll see an
12		email from Mr. Alderson dated May 14th, 2015,
13		and one of the recipients of the email is a
14		general AML address at BCLC. Do you see that?
15	A	That's correct, yes.
16	Q	You would have received this email at the time
17		as a member of BCLC's AML unit; correct?
18	A	That's correct, yes.
19	Q	And Mr. Alderson so the subject line of the
20		email is "VVIP players and sanctions," and
21		Mr. Alderson states:
22		"Hi guys. I have been following the email
23		chains over the last couple of days
24		regarding some of the actions of the VVIP
25		players. I have no concerns about

1		requesting further employment
2		clarification and noting it on a player's
3		iTrak profile, nor having the
4		investigations management and AML
5		specialist jointly discussing whether a
6		player should be interviewed so
7		investigators can then be provided with
8		that instruction. However, in the absence
9		of any written escalation procedures right
10		now, before we contemplate suspending,
11		barring or putting conditions on any VVIP
12		players which may impact revenue (similar
13		to)"
14		Another patron.
15		" please bring Kevin and myself into the
16		loop in the form of arranging a
17		teleconference or preferably a joint
18		meeting so we can get an overall picture."
19		I read that correctly?
20	A	That's correct, yes.
21	Q	So a concern that you were aware of at the time
22		was that suspending, barring or putting
23		conditions of a VVIP player might impact
24		revenue; correct?
25	A	In the reference they describe in here, yes,

1		that's correct.
2	Q	That was a concern that you had at the time?
3	A	That was not a concern I had at all personally.
4		And I don't have. That was a concern that was
5		put to me by my boss at the time, Ross, as a
6		result of direction from, I believe, Kevin
7		Sweeney in consultation with others. It was a
8		result again, the name he references in here
9		is Gao, Jia Gao. That was a player that we had
10		just put on sourced-cash conditions a month
11		earlier and he was pretty much the biggest
12		player in the province. It was significant and
13		there was a significant amount of concern from
14		the service providers when it happened because
15		potentially it could be the loss of a lot of
16		revenue and their client.
17		So as a result of that, further
18		conversations obviously that happened resulted
19		in this direction that I got from Ross. And
20		simply that was to ensure that prior to us
21		pulling the trigger on placing sanctions on any
22		other what he calls VVIP players, that they
23		wanted to be notified, and the intention of
24		that, from what I was told at the time, and I
25		believe is correct, is that senior management,

1	in particular the VP, wanted to be able to reach
2	out and have those discussions with the service
3	providers that would be impacted in advance
4	before we pulled trigger on more of these.
5	Because that didn't necessarily happen with
6	Mr. Jia Gao, so they were caught off guard a bit
7	on the service provider end that all of a sudden
8	this player is on conditions. So that to me is
9	the intent of that. That's how I understand it
10	and that's how I took it. From my perspective
11	personally, the revenue concern from the
12	perspective of BCLC was not an issue.
13	MS. RAJOTTE: Thank you very much, Mr. Tottenham.
14	Those are my questions.
15	THE WITNESS: Okay.
16	THE COMMISSIONER: Thank you, Ms. Rajotte.
17	Now, I understand Ms. French on behalf of
18	Canada, who has been allocated 20 minutes.
19	MS. FRENCH: Thank you, Mr. Commissioner.
20	EXAMINATION BY MS. FRENCH:
21	Q Mr. Tottenham, can you hear me okay?
22	A I can, thank you.
23	Q I'm Olivia French. I'm counsel for Canada.

Mr. Tottenham, you joined the New Westminster

Good morning.

A

Q

24

25

Α

Absolutely, yes.

1 Police Department in 1984 as a police officer; 2 is that correct? 3 Α That's correct, yes. 4 0 And I believe last week you said that during 5 your time with the police department the focus of your work was on subject targeting, drug 6 7 investigations, human sources and homicides; 8 yes? A big chunk of it was the back end of my 9 Α experience, yes. 10 11 Okay. During these investigations, if you had Q 12 as a police officer received information from a 13 source, would you have automatically divulged 14 all details of that investigation to your 15 source? 16 Α Sorry, if I received information from the 17 source? 18 Would you have given all the details of your Q 19 ongoing investigation to that source? 20 Α No. 21 0 So you would agree that often information about 22 police investigations is kept private in order 23 to maintain the integrity and promote the 24 success of an investigation?

1	Q	And information generally about an ongoing
2		investigation is only shared with the public if
3		it's necessary for the investigation?
4	A	That's correct, yes.
5	Q	During your time with the New Westminster Police
6		Department you were not yourself involved with
7		any large-scale money laundering investigations?
8	A	Not direct money laundering. I had some fairly
9		large files in terms of that got into a fraud
10		credit card, those kind of investigations that
11		were substantial in the multimillion dollar
12		files, but not specific to just money
13		laundering.
14	Q	And same specific just to proceeds of crime.
15		Were you involved in any large-scale proceeds of
16		crime investigations?
17	A	Our unit was involved in a number of
18		investigations when we had we did a lot of
19		the work in our drug squad. There was a couple
20		of instances where Crown moved to do forfeiture,
21		so civil forfeiture. So we had in some
22		instances where we seized reasonably large
23		amounts of cash in the course of an
24		investigation, a drug investigation, to be
25		forwarded for possible prosecution. Then civil

1		forfeiture action after that. So that's the
2		extent. It was, I mean, probably not a big
3		chunk of what we did. It was a very small piece
4		but it did come up.
5	Q	And then you're aware of what a predicate
6		offence is?
7	А	Yes.
8	Q	And so you would agree that with both money
9		laundering and proceeds of crime they both
10		require a predicate offence?
11	A	Yes.
12	Q	And we could just generally define a predicate
13		offence as illegal activity that is a necessary
14		component of another crime. Would you agree?
15	А	That would be fair, yes.
16	Q	Yes. So during your time, then, as a police
17		officer, if you had seen a plastic bag full of
18		cash, mostly 20s, wrapped in elastic bands,
19		would you have been able to seize the cash and
20		charge the individual with money laundering?
21	А	No.
22	Q	Even if you had suspicions that that money was
23		illegally gained you would have needed other
24		grounds to believe that illegal activity other

than money laundering had been committed?

25

A

No.

1	A	Absolutely.
2	Q	And even if you saw the same individual on
3		multiple occasions you still would need further
4		grounds to belief; is that correct?
5	A	Yes.
6	Q	Moving forward to your time with BCLC. BCLC did
7		provide law enforcement with reports about
8		individuals bringing large amounts of cash into
9		casinos; correct?
10	A	That's correct, yes.
11	Q	And BCLC investigators suspected that this cash
12		was possibly linked to proceeds of crime?
13	A	I would say it was suspicious and that was
14		certainly one of the considerations that we had.
15		It was part of that, yes.
16	Q	And as a former police officer, you would agree
17		that more intelligence would need to be gathered
18		in order for law enforcement to prove that that
19		money was linked to proceeds of crime?
20	A	Yes, absolutely.
21	Q	And based solely on the information provided by
22		BCLC would law enforcement have been able to
23		seize that cash that BCLC thought was
24		suspicious?

- 1 MS. FRENCH: Madam Registrar, can we bring up
- 2 exhibit 3 to Mr. Tottenham's first affidavit.
- 3 Thank you, Madam Registrar.
- 4 Q Mr. Tottenham, you're familiar with this
- 5 document; correct?
- 6 MR. STEPHENS: Sorry, Ms. French, this is
- 7 Mr. Stephens here. We've got to do a binder
- 8 shift.
- 9 MS. FRENCH: Thank you, Mr. Stephens.
- 10 MR. STEPHENS: He's with you.
- 11 THE WITNESS: Yes.
- 12 MS. FRENCH: Thank you.
- 13 O So, Mr. Tottenham, you're familiar with this
- 14 document? You authored it?
- 15 A Yes, I did.
- 16 Q And I believe Ms. Latimer took you to it last
- 17 week, but this document relates to the barring
- of a patron in 2012; is that correct?
- 19 A That's correct.
- 20 Q So I'm just looking at the middle of the first
- 21 page, the second bullet point, and you'll see
- the date September 27th, 2012. Are you with me?
- 23 A Yes.
- 24 Q And the document states:
- 25 "BCLC received a request from RCMP

A

Yes.

1		Constable Eldon Draude, IPOC, advising
2		that this patron was under investigation
3		for money laundering and proceeds of crime
4		and requested all previous files on this
5		patron."
6		Did I read that correctly other than omitting
7		the name of the patron?
8	A	Yes, that's correct.
9	Q	According to this document, the RCMP IPOC was
10		investigating this patron at that time?
11	A	Yes, it would appear they were doing something
12		with it and they were requesting information
13		from us on that patron.
14	MS.	FRENCH: Madam Registrar, can we go to the third
15		page of that document, please.
16	Q	In the last bullet point you'll see the date
17		April 10th, 2013?
18	A	Yep.
19	Q	And this states:
20		"Assist other agency RCMP Richmond detach.
21		This is an info file involving BCLC
22		investigators and several police
23		agencies."
24		Do you see that?

1 And so here this document is indicating a 0 2 meeting took place on April 10th, 2013, between 3 the RCMP Richmond detachment, BCLC investigators 4 and several police agencies; is that correct? 5 Α Yes. MS. FRENCH: Thank you. Madam Registrar, can we 6 7 please turn now to exhibit 20. So, Mr. Tottenham, this is a letter dated April 8 Q 9 15th, 2014; is that correct? 10 Α That's correct, yes. Around this time, in April of 2014, BCLC was 11 Q 12 reaching out to law enforcement; is that right? 13 That is correct, yes. Α 14 And this is a letter from Brad Desmarais; 0 15 correct? 16 Yes, that's correct. Α 17 And I don't think you need to turn to your Q 18 affidavit, but you're welcome to if you need. 19 At paragraph 108 you describe this as a sample 20 letter and about 30 of these letters were sent 21 to various RCMP detachments in 2014; is that 22 correct? 23 Α That's correct, yes. In this letter Mr. Desmarais is asking RCMP 24 Q

detachments to proactively share information

1		about individuals who may be, according to the
2		Gaming Control Act, undesirable and attending
3		gaming facilities; correct?
4	A	Correct.
5	Q	And in addition Mr. Desmarais is seeking
6		information from the CFSEU to proactively ban
7		persons listed on the provincial tactical
8		enforcement priority list; correct?
9	A	That is correct, yes.
10	MS.	FRENCH: Madam Registrar, can we turn to page 2
11		of this document, please.
12	Q	At the very first paragraph it states:
13		"We also understand CFSEU is engaged in
14		organized crime and gang investigations
15		throughout the province and, as such, has
16		developed a provincial tactical
17		enforcement priority program PTEP,
18		targeting individuals who are of
19		particular concern to law enforcement."
20		Did I read that correctly, Mr. Tottenham?
21	A	Yes.
22	Q	In this letter Mr. Desmarais is also looking for
23		the CFSEU uniform division to act as first
24		responders when an individual listed on this
25		PTEP list, or associated with it, attended a

1		gaming facility in possession of a large amount
2		of cash that might have been criminally derived;
3		is that correct?
4	A	Sorry, which paragraph were you referencing that
5		from?
6	Q	I can read it to you. So in the second
7		paragraph, five lines from the bottom. It
8		states:
9		"BCLC is seeking support from the CFSEU
10		uniform division to act as first
11		responders in circumstances where a large
12		amount of funds are believed to be
13		criminally derived and in particular where
14		the individual in possession of those
15		funds is or is associated to a person who
16		is included in the PTEB program. BCLC is
17		aware that CFSEU is over tasked in many
18		respects and the attendance of the
19		uniformed division members would be
20		subject to other operational priorities."
21		Did I read that correctly?
22	A	Yes, that's correct.
23	Q	And then in the second to last small paragraph
24		here you were made the operational point of

contact for matters relating to the information

1		sharing agreement and people on the PTEP list;
2		is that correct?
3	A	That's correct, yes.
4	Q	So you discussed CFSEU's mandate last week with
5		commission counsel. Are you aware that the
6		mandate of the CFSEU in 2014 was to target,
7		investigate, prosecute, disrupt and dismantle
8		the organized crime groups and individuals that
9		posed the highest risk to public safety due to
10		their involvement in gang violence?
11	A	Correct.
12	Q	And the uniformed team that Mr. Desmarais
13		references in his letter, were you aware that
14		that was the CFSEU uniform division or the
15		uniform gang enforcement team also known as
16		UGET?
17	A	I was not aware of that part of it, no.
18	Q	Were you aware that CFSEU had a number of units
19		within CFSEU in 2014?
20	A	My understanding at the time, my knowledge at
21		the time was they CFSEU had branched out to
22		other communities due to obviously traction and
23		trying to determine where crime trends were
24		shifting, so my understanding was they had other
25		kind of subbranches of their main group in

1		different cities, including in the interior.
2		That's what I understood. That's likely what
3		you're referring to.
4	Q	Yes. And in this letter Mr. Desmarais is
5		reaching out to one of those subgroups, the
6		uniform division, to act as first responders for
7		BCLC; is that correct?
8	A	Yes. I think this was one of a number of
9		letters that have sent out to all the
10		detachments and, again, I don't have direct
11		knowledge of this, but my understanding is it
12		was these letters were sent out to every
13		agency that had a casino within their
14		jurisdiction, and that was the intent of it, to
15		try and engage the CFSEU through that aspect of
16		having a casino in their system and we recently
17		had acquired an ISA, an information sharing
18		agreement, with the RCMP in direct relation to
19		the PTEB that we were working on for our
20		undesirable program.
21	Q	Right. So that was all in relation to the PTEB
22		program as you've stated. And the uniform team
23		that Mr. Desmarais references here, were you
24		aware that their mandate was the prevention of
25		ongoing violence through disruption and/or

1 enforcement actions through a visible proactive 2 presence on streets and in communities? 3 Α Yes, I believe so. That was. 4 So in general they were a uniformed team, they Q had a visible presence and they were targeting 5 gang violence; is that correct? 6 Α Yes. And that was the focus of that aspect of what we were doing, so with the program they had 8 9 with the extreme risk program that we had just 10 initiated and set up, that was the focus of that 11 program with the undesirables looking at violent 12 offenders, prolific criminals, a broad category 13 of people associated with gang violence itself 14 and gang associations and the PTEB list with the 15 CFSEU. 16 MR. FRENCH: Thank you. Madam Registrar, can we turn 17 now to exhibit 44, please. 18 Mr. Tottenham, this is a document that you Q created. It is a timeline of emails; is that 19 20 correct? 21 Α Yes. Compilation of emails put together. 22 Just to orient us on the document, it starts on Q 23 April 2014 and then we go forward in time to the 2.4 spring of 2015 by the end of this document; is

that correct?

25

A

Q

1	А	That's correct, yes.
2	Q	Staying on the first page, in the spring of
3		2014, as we have just been discussing, you and
4		others at BCLC were collaborating with CFSEU to
5		identify a list of patrons who may have posed a
6		safety risk to casino clients; is that correct?
7	А	Correct.
8	Q	And April 16th, 2014, the first entry on this
9		page, there was a meeting at the CFSEU Surrey
10		headquarters; is that correct?
11	А	That was our initial meeting with CFSEU, yes.
12	Q	And in attendance you note were inspectors Mark
13		Landry, superintendent John Grywinski, Corporal
14		Robert Grace; Brad D, who I assume is Brad
15		Desmarais; John K, who I presume is John
16		Karlovcec; and yourself Daryl T, Tottenham;
17		correct?
18	А	That's correct.
19	Q	Were you aware that the first three officers
20		mentioned here were all officers with the
21		uniform team with UGET whose purpose was to
22		provide the visible presence and deter gang
23		violence?

Was I aware of that? No, I was not.

And then the next entry, May 6th, 2014, we see

Correct?

1		here that CFSEU analysts are coordinating with
2		BCLC to provide BCLC with the PTEB list; is that
3		correct?
4	A	Yes.
5	Q	We will come back to this exhibit, so you might
6		want to hold on to it, but I just want to turn
7		for a moment to exhibit 25, please, Madam
8		Registrar.
9		Are you with me, Mr. Tottenham?
10	A	Yep.
11	Q	So this is an email from Corporal Kurt Bulow to
12		Mr. Karlovcec; is that correct?
13	A	Correct, yes.
14	Q	This is attached to your affidavit, so while you
15		were not copied on it, I presume you are
16		familiar with this document.
17	А	I am, yes.
18	Q	And in this email Corporal Bulow is designating
19		Constable Emmerson as the liaison between the
20		CFSEU uniformed team and the BCLC security and
21		compliance section; is that correct?
22	А	Correct, yes.
23	Q	And if we look at the subject line, it says:
24		"CFSEU uniform team BCLC."

1	А	Correct, yes.
2	Q	And in the copy line it is copied to the uniform
3		teams, Robert Grace and uniform team 1; is that
4		correct?
5	А	That is correct, yes.
6	Q	Were you aware at the time that Corporal Bulow,
7		Sergeant Robert Grace and Constable Emmerson
8		were all part of the uniform team, UGET?
9	A	Not specifically UGET, no. I understood they
10		were all active within the CFSEU team that we
11		were looking at that we were meeting with
12		originally commonly known as a guns and gangs.
13	Q	So everyone copied on this email, except of
14		course Mr. Karlovcec himself, was part of a
15		group that you understood to be involved with
16		guns and gangs; is that correct? Dealing with
17		guns and gangs?
18	А	Yeah, in terms of I don't profess to know the
19		breakdown of how CFSEU operates and what
20		divisions they operate in and how they work. I
21		don't have access to that information and I'm
22		not aware of it.
23		When we met originally in the April
24		meeting, our intention was to clearly provide

them with information and what we were

2.4

1	requesting was assistance, police assistance
2	from law enforcement, to target a group, a known
3	group that we had identified that were very,
4	very active in the bringing in cash
5	deliveries and supplying cash facilitation to
6	customers. So the group that we were looking
7	at, CFSEU, what we were asking was for somebody
8	that could basically do a project which included
9	surveillance, targeting and obviously charges
10	hopefully at the end of it.

So that was our expectation going in, what we were looking for. Whether or not it's -- the secondary group that you're talking about -- and I don't know that it's a different group, but the second part of this that you're referring to which is the PTEB, was as a result of our information sharing agreement, we identified a list that CFSEU was using that worked in -- would work well in conjunction with something that we had just started within extreme risk program, so that was another avenue that we went on to try and see if we would utilize that PTEB list to identify people within our sites that were attending that had extensive records.

So it's -- there's kind of like two

1		channels here, but our initial meeting in April
2		was to seek assistance to get targeting for the
3		Paul Jin group.
4	Q	Thank you, Mr. Tottenham. Let's return, then,
5		to exhibit 44, please. So we're still on the
6		first page of that document, and just looking at
7		the email at the bottom, it goes over onto the
8		second page, so you may have to refer to that.
9	A	Okay.
10	Q	This is an email dated June 17th, 2014. Do you
11		see that?
12	A	Yep.
13	Q	And this is an email from the Constable Emmerson
14		to yourself and Mr. Karlovcec; is that correct?
15	A	That's correct, yes.
16	Q	And Constable Emmerson is asking for your
17		persons of interest list; is that correct?
18	A	That's correct, yes.
19	Q	And you provided him with that list; is that
20		right?
21	A	I did.
22	Q	Again, you don't have to go to it unless you
23		need to, but at paragraph 115 of your affidavit
24		you stated that in June 2014 CFSEU was given a

tour of the River Rock Casino; is that correct?

1	A	That's correct, yes. I recall that.
2	Q	And, now, last week you had discussed with
3		commission counsel, Ms. Latimer, that CFSEU
4		officers were also invited to attend casino
5		police working group meetings. Do you recall
6		that?
7	А	Yes.
8	Q	If we go over to the second page now of this
9		document, the email at the bottom. It starts
10		with "hi Daryl." Do you see that?
11	A	Yes.
12	Q	If you need to refer to the third age, this is
13		just an email from Mr. Karlovcec to yourself; is
14		that correct?
15	A	That's correct, yes.
16	Q	When you were speaking with Ms. Latimer last
17		week about the police working group meetings you
18		said that to the best of your recollection no
19		officers attended these working group meetings;
20		is that correct?
21	A	Sorry, could you just repeat the question again.
22		I want to make sure I understand what you're
23		asking.
24	Q	Yes, Mr. Tottenham. Last week when you were

discussing the police working group meetings

25

1		with Ms. Latimer, you said that to your
2		recollection while CFSEU officers had been
3		invited to attend police working group meetings,
4		to the best of your knowledge they never
5		attended those meetings; is that correct?
6	А	That's correct, yes.
7	Q	On this email it starts with:
8		"Hi Daryl."
9		And then Mr. Karlovcec writes:
10		"I spoke to the boys at River Rock Casino
11		or RRCR last week to determine if they
12		have had any recent police working group
13		meetings. Due to summer and vacation I
14		guess they will not be hosting any
15		meetings until September."
16		Have I read that correctly?
17	А	That's correct, yes.
18	Q	So according to this email from Mr. Karlovcec
19		there were no police working group meetings for
20		CFSEU to attend over the summer of 2014; is that
21		right?
22	A	That's correct, yes.
23	Q	And turning the page to page 3. In the same
24		email Mr. Karlovcec writes:
0.5		

"Would you mind touching base with him,

1		please, and see what we can set up."
2		So Mr. Karlovcec is asking you to reach out to
3		Constable Emmerson; is that correct?
4	А	That's correct, yes.
5	Q	And you did so?
6	А	I did.
7	Q	The next email below is from Constable Emmerson;
8		is that correct?
9	А	Yes, that's correct.
10	Q	And Constable Emmerson is providing you with his
11		availability and offering to meet up with you;
12		is that correct?
13	А	Correct, yes.
14	Q	And the last email on this page you might
15		have to turn over the page it is an email
16		from yourself to Constable Emmerson; is that
17		correct?
18	А	That's correct, yeah.
19	Q	And you write:
20		"Just wanted to touch bases with you and
21		see how things are shaping up with your
22		unit after the announced cuts that
23		government imposed on policing in general.
24		Hopefully you guys were not impacted too
25		severely in the end."

1 Have I read that correctly? 2 Α Yep, that's correct. 3 And then at the bottom of this page and going 4 over to the next page you provide Constable Emmerson with further information about the 5 person of interest; is that correct? 6 7 Α That's correct, yep. In the fall of 2014, as you state in your 8 Q affidavit, at paragraph 118, you were still 9 10 providing information about this person of 11 interest to Constable Emmerson; is that correct? 12 Α Whenever we had the opportunity. 13 And in the fall of 2014 Constable Emmerson, who, Q 14 again, was with the uniform gang enforcement 15 team, explained to you that proceeds of crime was not their focus; is that correct? 16 17 Α Correct. 18 You may wish to refer to paragraph 118 of your Q 19 affidavit. 20 Yes, yep. Α 21 0 Thank you. By this time you had provided --CFSEU had provided you with the PTEB list; 22 23 correct? 24 Yes, we had gotten the PTEB list quite earlier Α

in the year.

1 O And --Actively working on that. 2 Α 3 0 My apologies, and you had provided them with 4 BCLC's list of top 10 targets which Constable Emmerson said he would circulate to his team; is 5 that correct? 6 7 Α That's correct, yes. And so at this time the uniform team had 8 Q 9 assisted BCLC in exchanging information about 10 violent and gang-related individuals; yes? 11 Yes. From the PTEB list. Α 12 0 Yes. 13 Α Yes. 14 MR. FRENCH: Thank you. Madam Registrar, can we now 15 pull up BCLC document 0006753. 16 And I'll give you a moment to find that, Α Mr. Tottenham. 17 18 MR. STEPHENS: Mr. Commissioner, it's just 19 Mr. Stephens here, I just wanted to inquire at 20 some point if Mr. Tottenham could be asked if he 21 wants a break. I don't know what the schedule 22 is and how -- we've had some long stretches, but 23 we're getting close to an hour and 20 minutes.

MS. FRENCH: I have about five minutes remaining,

Mr. Commissioner.

2.4

- 1 THE COMMISSIONER: Thank you, Ms. French. I think if
- 2 Mr. Tottenham is able to continue for another
- 3 five minutes, we'll break then at the conclusion
- 4 of Ms. French's examination. Does that work
- from your perspective, Mr. Stephens?
- 6 THE WITNESS: Absolutely, that's fine.
- 7 MR. STEPHENS: Thank you, Mr. Commissioner.
- 8 THE COMMISSIONER: Thank you.
- 9 THE WITNESS: I'm just trying to find the tab here.
- MR. STEPHENS: It's tab 29.
- 11 THE WITNESS: Okay.
- MR. STEPHENS: Sorry, what document number, pardon
- me, Ms. French? Just for our reference here.
- 14 MS. FRENCH: It's BCLC0006753.
- 15 MR. STEPHENS: Okay.
- 16 THE WITNESS: I don't have them referenced like that
- so I have to go through the tabs. Give us a
- 18 second here.
- MR. STEPHENS: 91.
- THE WITNESS: 91.
- MS. FRENCH: I believe we can have Madam Registrar
- zoom in. I only need to refer to the top half
- of this page.
- 24 THE WITNESS: Okay.
- 25 MS. FRENCH:

1 Can you see that okay, Mr. Tottenham? 0 2 Α Yes. The date of this email is October 10th, 2017; is 3 0 4 that correct? Correct. 5 Α And in this email from 2017 it's an email from 6 0 yourself to Mr. Kroeker; is that correct? 7 That's correct, yes. 8 Α 9 And you are recounting events that happened 0 10 around May 19th, 2015; is that right? 11 Correct. Α 12 Mr. Tottenham, do you agree that in April 2015 0 13 FSOC was conducting an investigation with 14 regards to money laundering and cash facilitation? 15 That is correct, yes. Α 16 And officers within FSOC wanted this Q 17 investigation to continue; is that correct? 18 That's correct, yes. Α 19 And so BCLC provided FSOC with some information 0 20 to assist them in making a presentation to 21 officers in charge at RCMP; is that right? 22 We were asked to provide information for a Α 23 meeting within a 48-hour window to continue the 2.4 The indication I received was that the program.

project was looking at being stopped, and they

1		wanted information to help make their case to
2		have it continue, which is what we were asked
3		for and which we subsequently did and provided.
4	Q	And last week you clarified with Ms. Latimer
5		that BCLC was not in fact in the room when this
6		presentation was made to RCMP; is that correct?
7	A	That is correct. We were not we offered, but
8		no, we were not in the room. We provided the
9		PowerPoint in its entirety with an explanation
10		in advance, and then turned it over to them for
11		their meeting.
12	Q	And after this meeting, sometime after this
13		meeting you were informed that the investigation
14		was going to continue; correct?
15	А	That is correct, yes.
16	Q	And the second full paragraph of this email you
17		then said that the project mushroomed from that
18		point; is that correct?
19	А	That's correct, yes.
20	MS.	FRENCH: Thank you. Mr. Commissioner, can I have
21		that marked as the next exhibit, please.
22	THE	COMMISSIONER: Very well. That will be 171.
23	THE	REGISTRAR: Exhibit 171.
24		EXHIBIT 171: Email from Daryl Tottenham to Rob

Kroeker re Exhibit listing - October 10, 2017

1	MS.	FRENCH:
2	Q	Mr. Tottenham, you've expressed some frustration
3		at a perceived lack of law enforcement action
4		prior to 2015; is that correct?
5	A	That is correct.
6	Q	And going back to a question that I asked you
7		earlier, in your experience as a police officer,
8		if a high-level investigation was underway would
9		you have been providing all details of that
10		investigation to some of your sources?
11	A	Likely not, no.
12	Q	And so most or some, if not most, of the details
13		of an investigation might be kept internal to
14		the law enforcement; is that correct?
15	A	That's possible, yes.
16	Q	So I would put to you, Mr. Tottenham, that the
17		fact that you did not personally know of an
18		ongoing investigation did not mean that there
19		was absolutely no action being taken by law
20		enforcement out of view of the public to address
21		the issue of cash facilitation, money laundering
22		and proceeds of crime in and around casinos.
23		Would you agree?
24	A	Yes, and I believe in my evidence in my
25		affidavit I stated that from my perspective I

1	wasn't seeing any activity based on my years of
2	running strike teams and doing these kinds of
3	projects that an expectation that I would see to
4	indicate something was happening. I was seeing
5	absolutely nothing in that regard, which is why
6	we then were going out and trying to solicit law
7	enforcement assistance for the targeting of
8	Mr. Jin. I'm not in a position obviously to say
9	yes or no or absolutely that there was nothing
10	happening in the background. There very likely
11	could have been, but from my perspective that's
12	what I perceived and that's what I voiced and
13	obviously the frustration.
14	MS. FRENCH: Thank you, Mr. Tottenham.
15	Mr. Commissioner, I have no further questions.
16	THE COMMISSIONER: Thank you, Ms. French. We will
17	now take a 15-minute adjournment.
18	THE REGISTRAR: This hearing is adjourned for a
19	15-minute recess until 11:10 a.m.
20	(WITNESS STOOD DOWN)
21	(PROCEEDINGS ADJOURNED AT 10:55 A.M.)
22	(PROCEEDINGS RECONVENED AT 11:09 A.M.)
23	DARYL TOTTENHAM, a
24	witness for the
25	commission, recalled.

1	THE	REGISTRAR: Thank you for waiting. The hearing
2		is now resumed, Mr. Commissioner.
3	THE	COMMISSIONER: Yes. Thank you, Madam Registrar.
4		I think Mr. Skwarok on behalf of the Great
5		Canadian Gaming Corporation is next, and he has
6		been allocated 35 minutes. Yes, Mr. Skwarok
7	MR.	SKWAROK: Thank you, sir.
8	EXAM	INATION BY MR. SKWAROK:
9	Q	Mr. Tottenham, my name is Mark Skwarok. I'm one
10		of the lawyers for Great Canadian Gaming
11		Corporation.
12		I'd like to touch on briefly the respective
13		duties and powers of BCLC versus the service
14		providers. It's fair to say that BCLC is by
15		statute empowered to have control of conduct and
16		management of every casino in the province;
17		right?
18	A	Correct, yes.
19	Q	And under the operating agreement, they also
20		have the exclusive duty to operate the casinos.
21		Are you aware of that?
22	A	That's correct, yes.
23	Q	BCLC's also responsible for the oversight of the
24		service providers to ensure that they comply

with all applicable gaming laws and rules;

25

1 right? 2 Α Yes. 3 0 Simply put, is it fair to say that BCLC is 4 responsible for all aspects of casino gambling? MR. STEPHENS: Mr. Commissioner, this arose before, 5 and I'm not going to take a technical objection. 6 It's Mr. Stephens here. And I know Mr. Skwarok 7 is simply having a conversation with my client, 8 but we're getting into words like responsible 9 10 with all aspects that has a legal connotation to 11 it, and I would just ask Mr. Skwarok to not 12 phrase the questions in that way because 13 Mr. Tottenham's obviously not a lawyer. 14 MR. SKWAROK: But he is -- sorry, sir. 15 THE COMMISSIONER: No, I was just going to say, just 16 bear that in mind, Mr. Skwarok. MR. SKWAROK: Yes. 17 18 But, sir, you are a manager of the anti-money Q 19 laundering group; correct? 20 Α That's correct, yes. 21 0 And if I ask you a question that you feel is beyond your comfort level, just let me know. 22 23 Α Absolutely. 2.4 We're not trying to trick you or put you into a Q

position that you don't want to be in.

1		Basically speaking, service providers on
2		the other hand, they're simply contractors,
3		aren't they, with BCLC?
4	A	Yes.
5	Q	And they provide services such as casino
6		premises, they provide gaming employees and the
7		like; right?
8	A	That's correct, yes.
9	Q	And they're also obliged to comply with all
10		instructions and directions from BCLC relating
11		to gaming; correct?
12	A	That's correct, yes.
13	Q	Is it fair to say that in the case of service
14		providers, their primary job in the compliance
15		area is to identify and report events?
16	A	Identify and report as their primary? I would
17		say that's one of the most important features,
18		yes.
19	Q	And they have to file such things as LCTs and
20		UFTs; right?
21	A	That's correct, yes. And document, yes.
22	Q	They're not obliged to investigate illegal
23		activities such as money laundering, are they?
24	A	No. That's not part of their mandate.

And in fact, they don't have the wherewithal,

25

Q

overall.

1		the skills, resources to do it that a dedicated
2		police force, for example, might have; right?
3	A	That's correct, yes.
4	Q	There are an awful lot of reports filed by River
5		Rock over the past years. Isn't that true?
6	А	It is true.
7	Q	Would it surprise you if I were to tell you that
8		for the years 2014 to 2019 River Rock filed
9		approximately 125,000 LCT reports and
10		approximately 6,000 UFT reports?
11	A	Would that surprise me? No, it would not
12		because their volume was very, very high.
13	Q	Delving first into the LCTs and these are
14		reports that the service providers are obliged
15		to prepare when there's a buy-in of \$10,000 or
16		more; correct?
17	A	That's correct, yes.
18	Q	And the forms will have the identification of
19		the patron that's buying in, and the amount of
20		the buy-in and some other information; right?
21	A	That's correct, yes.
22	Q	What can you say about the quality of the LCT
23		reports that were prepared by River Rock?
24	A	I would say by and large they were very good

1	Q	When you say "by and large," would you say the
2		vast majority of the reports were done properly?
3	A	Yes.
4	Q	Moving on to unusual financial transaction
5		reports. BCLC standards provide criteria for
6		assessing suspicious transactions, a fairly
7		comprehensive list. They have to look at
8		factors like the amount of funds involved, the
9		patterns of patron play, locations of patron
10		play, time of day of transactions, use of cash,
11		identity and affiliation of patrons. Those are
12		some of the things that service providers are
13		obliged to look at; correct?
14	A	That's correct, yes.
15	Q	The UFTs go to BCLC for their assessment as to
16		whether or not an STR should be filed with
17		FINTRAC; right?
18	A	Yes. That's correct.
19	Q	So effectively the casinos are the first line of
20		attack on suspicious activities; right?
21	A	That is correct, yes.
22	Q	Now, with respect to the River Rock UFTs, were
23		they typically written when they were supposed
24		to be written, and did they contain the
25		information that was supposed to be in them?

1	А	Yes. By and large they were completed properly.
2		There was I mean, just on the verge basis
3		of the volume that they were getting, it was a
4		lot of work. They had what I would say was a
5		very good quality in terms of content of the
6		information, and it continued as we went through
7		from the 2000, you know, '11, '12 period through
8		to 2015, '16, that got better over time. We
9		improved upon some things, so it was a good
10		quality and good standard product that they were
11		producing on a consistent basis.
12	Q	Thank you. Mr. Hiller testified yesterday that
13		BCLC investigators had available to them
14		documents such as drop sheets and log sheets for
15		the previous day. Do you know what those
16		documents are?
17	A	Yes, I do. The drop sheets availability on a
18		previous day, I'm not sure what he's referencing
19		there. But the log sheets, they would certainly
20		have access to the log sheets on a daily basis.
21	Q	And the log sheets would show such things as the
22		breakdown of the denominations of bills that are
23		bought in; correct?
24	A	I'm not going to say in every instance. I don't

know enough about how they managed their

A

1		information at that end, but generally that's
2		some of the information that we would see, that
3		we would expect to see.
4	Q	Mr. Hiller indicated that he thought these
5		documents were given to BC investigators every
6		day. Can you confirm that?
7	А	I don't want to say yes or no to this simply
8		because I'm not sure which documents he's
9		referencing and I don't want to make an
10		assumption and then give you an answer based on
11		that assumption. I'm not sure what documents
12		he's referencing.
13	Q	The documents are the drop sheets and the master
14		log sheets.
15	А	The master I mean, the master log sheets are
16		in their they're in the system and they would
17		be available at any time. In terms of the drop
18		sheets that they're referencing, I'm not
19		100 percent what he's referencing there. Table
20		drops are like in an internal system that are
21		they're working off that he's referencing,
22		or
23	Q	They're hard copy documents that are prepared at
24		the cage. But in any event you're not

I'm just not comfortable enough to say, confirm

1		what he's talking about and say yes or no.
2	Q	Sure. Let's move into an area that you
3		certainly have a great deal of knowledge about,
4		and that's the relationship between BCLC and
5		Great Canadian.
6		Can you characterize the nature of the
7		professional relationship between the two
8		organizations?
9	А	I would say very good. I would say very strong.
10		And I'm speaking, again, from my perspective and
11		from the perspective of what I could see from
12		BCLC perspective. We had a very good
13		relationship with the staff that we worked with.
14		We had very strong communication channels year
15		to year, and it's not to say everything went
16		perfectly, but overall I thought it was very
17		good, what I would call a very strong
18		relationship with them.
19	Q	I'd like to move to Ms. Lisa Gao. You gave
20		evidence about the events surrounding her.
21		Those events are at tabs 110 and exhibit 115 of
22		your affidavit. You don't need to go there, but
23		you're very welcome to.
24		Essentially what happened there was Ms. Gao

facilitated a third party chip buy-in for

1		\$200,000; correct?
2	A	Yes. She was present in a part of that.
3	Q	And this information was captured by Great
4		Canadian surveillance; right?
5	A	It was well, it was what actually occurred
6		was under surveillance and it was under camera,
7		and there's video retention of it, yes.
8	Q	And Great Canadian prepared a UFT about the
9		event; correct?
10	A	Yes, that's correct.
11	Q	And the next day after the event Mr. Ennis and
12		Mr. Greg Pattison called Mr. Alderson about the
13		event; correct?
14	A	I don't think I could properly answer that. I
15		can tell you from my perspective what I know. I
16		wasn't part of that conversation. The original
17		file that was created on the Lisa Gao incident
18		was as a result of a \$200,000 buy-in by a patron
19		who then left with the chips. First thing in
20		the morning, at 7 o'clock in the morning, I read
21		that report. There was a number of things in
22		there that I was very concerned about, and as a
23		result, I sent out several emails directing
24		investigators at River Rock when they came in to
25		follow up immediately, get information and to

1		speak to Ms. Lisa Guo about that because it was
2		clearly documented in the report that I saw that
3		she was present during the whatever happened
4		in the initial incident.
5		As a result of that, there was a number of
6		things that happened, and subsequently that
7		morning I got information back from my
8		investigators that caused me enough concern that
9		I then contacted my boss to advise him that I
10		had concerns, and he contacted GPEB at one
11		point. Now, I don't know if he took any other
12		calls, but I certainly wasn't contacted by
13		anybody else at that point.
14	Q	The original uncovering or recording of the
15		problematic events was done by Great Canadian;
16		correct?
17	A	Yes, it was. It was for the \$200,000 buy-in of
18		Mr. Lu [phonetic].
19	Q	Ms. Gao was subsequently relieved of her duties
20		as a rule of that transaction; correct?
21	А	That's correct, yes.
22	Q	You testified that she also tried to smooth over
23		an unfortunate event in which a VIP patron
24		grabbed the breast of a hostess. Do you recall
25		giving evidence about that?

Q

1	A	I can recall giving evidence that that was one
2		of the files that she was involved in. That
3		wasn't a file that I was investigating directly,
4		but it was a file that I referenced in my
5		evidence.
6	Q	Sir, are you aware that Great Canadian contacted
7		the police right away and they attended at the
8		premises?
9	А	Again, I [indiscernible] directly involved in
10		that file. I referenced it only because I was
11		asked if there were other incidents that Lisa
12		Gao with and I referenced that file. I suspect
13		that the police were and I do believe that the
14		police were contacted and I'm not sure who did.
15		But I'm quite confident they were contacted for
16		that file, but I can't confirm that 100 percent.
17	Q	You're aware that Great Canadian personnel
18		escorted this VIP assailant out of the premises;
19		right?
20	А	Yes. From what I read in the report, yes, I can
21		confirm that.
22	Q	So undoubtedly this would have caused some angst
23		with the VIP patron; right?
24	А	Yes. I would think so.

And this is an example of Great Canadian putting

1		compliance ahead of revenue, isn't it?
2	А	Again, I don't want to speculate on what was
3		done and why it was done. I don't know enough
4		about that file to be able to provide that
5		information.
6	Q	But certainly somebody that was subject to the
7		trauma of being thrown out of a casino might be
8		inclined to go to a competitor; right?
9	А	Oh, no, absolutely. It's a consideration
10		absolutely that has to be taken into
11		consideration, yes.
12	Q	And despite that possibility, Great Canadian
13		removed the individual; right?
14	А	Again, I can't say 100 percent that that
15		happened, but I'm going to assume that yes, that
16		is correct in fact correct in that report.
17	Q	I'd like to move into Mr. Jin. You testified
18		about how you were made aware in 2012 about some
19		investigation into his conduct. And you also
20		testified that that didn't my words set
21		off any alarm bells. Is that a fair restatement
22		of your evidence?
23	А	I'm not sure what you're referencing here in
24		terms of the investigation into Mr. Jin, it

didn't set off any alarm bells?

it.

1	Q	No sorry, the advice you received from the
2		RCMP in 2012 that Jin was under investigation
3		for money laundering and proceeds of crime. Do
4		you recall that?
5	А	Yes. I would think that came out in my in
6		one part of my evidence during cross that they
7		referenced a request from the RCMP. Is that
8		what you're referring to? I just want to
9		clarify.
10	Q	That's later. I'm talking about 2012. If you
11		want to refresh your recollection, we can go to
12		exhibit 3, page 41.
13	А	Yes.
14	Q	Halfway down the page, file 201244958 BCLC
15		received a request from RCMP constable Eldon
16		Draude, IPOC advising that Paul Jin was under
17		investigation for money laundering.
18	А	Yes.
19	Q	Did that set off alarm bells for you?
20	А	It set off alarm bells in the sense that no,
21		they were obviously asking for information and
22		there was something going on. I don't know that
23		it set off any alarm bells that anything was
24		happening, but they were certainly looking at
0.5		

1	Q	It's been your experience in both your role as a
2		manager with AML and as a police officer that
3		the mere fact that police are investigating
4		something doesn't really get you terribly far in
5		an understanding of the evidence against the
6		individual; correct?
7	А	I would say that's a correct statement, yes.
8	Q	I'd like to take you to exhibit 43, if I may.
9		If you could turn to page 404.
10	А	Okay.
11	Q	Om the right-hand side of the page there's an
12		entry for November 20th, 2014. Meeting at River
13		Rock with Terry Doyle, Walter Soo both of Great
14		Canadian; correct?
15	А	Correct.
16	Q	Brad, Kevin, Rob Kroeker at that time at Great
17		Canadian; correct?
18	А	Correct.
19	Q	The note continues:
20		"Lengthy discussions on Paul Jin problems,
21		cash deliveries. Concern over lack of
22		police activity."
23		That's indicative of the company being concerned
24		about improper conduct occurring on its
25		premises; right?

Right?

1	А	That's correct, yes.
2	Q	And Mr. Jin was suspected to be lending very
3		large sums of money to VIPs. That's right?
4	А	That's correct, yes.
5	Q	And nonetheless, Great Canadian is anxious to
6		get the police involved?
7	A	Correct.
8	Q	And if Mr. Jin's condition changed such that he
9		was no longer able to lend money, wouldn't it be
10		reasonable to suspect that the revenues at Great
11		Canadian would drop?
12	А	I would suspect so, yes.
13	Q	On the top of page 405 I'm not going to read
14		it, but this is an entry July 22nd, 2015, which
15		you later referred to as the crystallizing event
16		as indicating that there was some meat on the
17		bones regarding Mr. Jin's criminal organization;
18		right?
19	А	Correct.
20	Q	And you say at the bottom of 406:
21		"Prior to that date, there was no
22		information provided to BCLC of a
23		definitive link between Jin and organized
24		crime."

- 1 A Correct.
- Q Moving on to the top of the next page, 407. At
- 3 the June 4th summit -- now, that was a
- 4 get-together of various police forces and
- 5 regulators on June 4th; right?
- 6 A Yes, it was.
- 7 Q At this meeting, which discussed source of
- 8 funds, there was no mention of criminality and
- 9 there was a group discussion centred on that no
- one really knew where the money was coming from
- and that there was a known underground banking
- 12 system in BC as well as the hawala systems in
- 13 place which may or may not be legal. Do you see
- 14 that?
- 15 A Yep.
- 16 Q So at least as of the date of this report, which
- is two thousand and -- the reference date is
- 18 2015, it was still contemplated that the sources
- of the large cash buy-ins could have been legal;
- 20 right?
- 21 A Yes.
- 22 Q I'd like to move on now to Mr. Cao. Could I
- take you to exhibit 7 of your affidavit.
- 24 Page 61.
- 25 A Okay.

1 Do you have that, sir? 0 2 Α I do. 3 0 And I'm not going to go into the nitty-gritty of 4 it, but the emails there set out concerns 5 relating to a series of large cash buy-ins by Mr. Cao in the week of December 23rd to the 6 7 30th; right? That's correct, yes. 8 Α 9 And you note that there were a couple of LCTs Q 10 and UFTs missed; right? 11 Yes. Α 12 0 But on December the 24th, Great Canadian recorded two cash buy-ins of \$450,000 each and 13 filed an LCT and a UFT for both of those 14 15 transactions? 16 MR. STEPHENS: I'm not sure Mr. Tottenham was on your 17 page, Mr. Skwarok. He's just catching up. 18 THE WITNESS: You're referencing page 61 of that 19 document? 20 MR. SKWAROK: Yes, half way down the paragraph that 21 starts "morning Brad." 22 Α Yes. And then five lines or so down: 23 2.4 "The 450K cash buy-in on the 24th was all

20s and the second 450K cash buy-in was in

1		various bills of 10 to 100."
2	А	Yes.
3	Q	And UFTs and STRs were filed for those
4		transactions. Is there anything in your mind
5		that would suggest Great Canadian's failure to
6		file an LCT or UFT with respect to the other
7		transactions, is there any reason to think that
8		was done for some type of coverup purposes or to
9		protect Mr. Cao?
10	А	I'm just reviewing this for one second.
11	Q	Sure.
12	А	Sorry, could I have your question again, please,
13		now. I just want to make sure we're on the same
14		piece of this file here.
15	Q	Well, my question essentially was that there's
16		no reason to believe that Great Canadian was
17		trying to conceal any misconduct by Mr. Gao in
18		failing to file the LCT or UFT? Would you agree
19		with that?
20	А	I would agree with that. I would say it's my
21		interpretation it was more of a case of
22		communication challenges that caused that to
23		occur.
24	Q	If Great Canadian wanted to hide an event that
0.5		

could be troublesome for a VIP, they probably

1	wouldn't have filed the two LCTs and UFTs on
2	December 24th for 900,000; right?
3	A That is correct.
4	Q Gao was a major patron, you agreed with that?
5	A Yes, he was.
6	Q And on page 407 sorry, on page 647 of
7	exhibit 77?
8	MR. STEPHENS: Next binder, I think.
9	THE WITNESS: Exhibit 77 and, sorry, page
10	MR. SKWAROK:
11	Q 647.
12	A All right.
13	Q At the bottom right hand portion there's an
14	email dated April 24th, 2015 re Jia Gao update
15	from Ross Alderson. You saw that email roughly
16	around the time it purports to have been
17	written?
18	A That's correct, yes.
19	Q And if you look at the second line it says:
20	"On April 14th, 2015, certain conditions
21	were imposed on casino patron."
22	Then a name is given.
23	"That person was no longer permitted to
24	buy in at any BC casino with any unsourced
25	cash or gaming chips until further

1		notice."
2		Right?
3	А	Correct.
4	Q	If you go over to the bottom of the next page,
5		648, and going on to 649, this is an email
6		from take a moment to refresh your
7	А	Yes.
8	Q	This is an email from Mr. Beeksma referencing
9		the fact that the patron brought in chips,
10		cashed them out, left, came back with a bank
11		draft; right?
12	А	Yes. That's correct.
13	Q	And that activity is not contrary to the strict
14		wording of the prohibition, was it?
15	А	No.
16	Q	But nonetheless, Great Canadian contacted BCLC
17		and talked to them about it; right?
18	А	That is correct, yes.
19	Q	And then the next day, this VIP came in and
20		tried to do the same thing with \$300,000; right?
21	А	That's correct, yes.
22	Q	And Great Canadian Gaming said no; right?
23	А	That is correct.
24	Q	Isn't that an indication, sir, of putting
0.5		

compliance ahead of revenue?

1	А	I would say it's a good example of doing what
2		they thought at the time was the right thing to
3		do for the right reason.
4	Q	And this particular patron, if he were
5		dissatisfied with the decision of River Rock,
6		could have gone to another casino; correct?
7	А	Absolutely, yes.
8	Q	I'd like to go to your reference to patron A.
9		That's at 198 of your affidavit.
10	MR.	STEPHENS: In the body of the affidavit,
11		Mr. Tottenham. I think you have to go back to
12		the other binder. Paragraph 198 on page 41,
13		Mr. Tottenham.
14	THE	WITNESS: Okay.
15	MR.	SKWAROK:
16	Q	And for that paragraph and the ensuing
17		paragraphs there's reference to the fact that
18		patron A is a very big player and Great Canadian
19		and BCLC kept a keen eye out for him?
20	А	Yes.
21	Q	There was a \$100,000 buy-in, but it was a
22		prearranged buy-in, wasn't it? It was
23		prearranged with Great Canadian staff?
24	A	That's correct, yes.

I'm going to produce to you, sir, a document

25

Q

1 that is GCGC0033977. Madam Registrar, would you 2 kindly put that document on the screen. 3 It's not in your materials, Mr. Tottenham. 4 Α Oh, okay. THE REGISTRAR: Mr. Skwarok, could you repeat the 5 number once again. 6 7 MR. SKWAROK: Yes. GCGCPROD0033977. If you go to the second page, please. 8 9 MR. STEPHENS: He's just on a hard copy, Mr. Skwarok, 10 and I think Mr. Tottenham has just found it. 11 THE WITNESS: Yep. 12 MR. SKWAROK: 13 At the bottom of the second page there's a note 0 14 from a Wilbur Yang, who is a River Rock 15 employee, to Ms. Gao and Patrick Ennis 16 indicating that he has phoned patron A today 17 informing him of the required interview with 18 BCLC personnel. He will do his cash-in on 19 Monday morning and meet with BCLC then. So 20 there wasn't anything untoward about this. 21 There was permission to meet and a discussion 22 about the appropriateness of the buy-in; right? 23 Α Yes.

MR. SKWAROK: Can we mark that as the next exhibit,

please.

24

1 THE REGISTRAR: The next number is 172, 2 Mr. Commissioner. 3 THE COMMISSIONER: Thank you, Madam Registrar. 4 EXHIBIT 172: Email from Daryl Tottenham to Patrick Ennis re cash buy-in -5 August 3, 2016 6 MR. SKWAROK: Madam Registrar, could I kindly ask you to bring up GCGCPROD0060340. 8 9 MR. STEPHENS: Next tab, Mr. Tottenham. MR. SKWAROK: 10 11 Do you have it, sir? Q 12 Α I do. 13 Halfway down there's an email from Pat Ennis to 0 14 yourself regarding a cash buy-in from patron A. 15 And it says: 16 "Hi Daryl. Please see activity below of 17 patron A's most recent visit. He'll be 18 returning on August 21st, and he will be 19 bringing --" 20 Additional cash and a bank draft. Do you see 21 that? 22 Α Yes, I do. 23 And then your response was above that: 2.4 "That looks fine. Thanks for the

heads-up."

1		Right?
2	A	Yes, that's correct.
3	Q	Ultimately you decided those transactions were
4		not suspicious; correct?
5	A	That's correct, yes.
6	Q	And in fact you contacted GPEB about them. They
7		contacted the RCMP, FSOC, and a corporal there
8		got back to you saying there's nothing
9		suspicious about these transactions; right?
10	A	That's a very condensed version, but yes, that
11		is correct.
12	Q	Well, I don't want to over condense it. If you
13		need to elaborate, please do.
14	A	In terms of what the chronology of this, I was
15		contacted by GPEB on this after the fact, and
16		met with them and had a discussion on the
17		contents of this file. Then they subsequently
18		had a or a member from GPEB had the
19		conversation with somebody from FSOC which
20		caused them to then do some investigations and
21		then I had a conversation with FSOC member
22		Corporal Lee about this file in terms of what
23		they came across and what they found.
24	Q	All right. And what was their conclusion?
25	A	Their conclusion that there was absolutely no

1 issues with this player or the funds that he was 2 using. 3 MR. SKWAROK: Could we please mark that document as 4 the next exhibit. THE COMMISSIONER: That will be 173. 5 THE REGISTRAR: Exhibit 173. 6 EXHIBIT 173: Email from Patrick Ennis to Daryl Tottenham re \$200K Cash 8 - August 17, 2016 9 MR. SKWAROK: And the last document, Madam Registrar, 10 11 is GCGCPROD0058204. 12 THE WITNESS: I have that one here. 13 MR. SKWAROK: 14 These are emails in June of 2017 and they 0 15 indicate, don't they, that both Great Canadian 16 and BCLC are still monitoring patron A's 17 conduct? 18 Α Yes, absolutely. 19 And after reviewing his conduct, they approved Q 20 yet more buy-ins from this man; correct? 21 Α That is correct. 22 MR. SKWAROK: May I mark that, please. 23 THE COMMISSIONER: That will be the next exhibit, 2.4 174.

THE REGISTRAR: Exhibit 174.

1		EXHIBIT 174: Email exchange between
2		Daryl Tottenham and David Zhou -
3		June 5, 2017
4	MR.	SKWAROK: I'm finished with the document, thank
5		you, Madam Registrar.
6	Q	I want to address the topic of favourable
7		preferential treatment being allegedly given to
8		patrons. You gave evidence that Terry Towns
9		made it clear eight years ago that BCLC
10		investigators shouldn't deal directly with
11		patrons at River Rock; right?
12	A	That was the observation I had.
13	Q	I beg your pardon?
14	A	That was my observation, yes.
15	Q	And the genesis of that directive as far as you
16		know was that BCLC investigators had pulled a
17		patron off the floor and apparently the patron
18		was embarrassed and then complained to Great
19		Canadian. Does that sound right to you?
20	A	Yes, that does.
21	Q	And Great Canadian said that they would prefer
22		to speak directly with the patrons; right?
23	A	That's correct.
24	Q	But that didn't impair BCLC's ability to get
25		information from the patrons, did it?

1	А	It did sorry, your question is did it impair
2		our ability to get information?
3	Q	Yes. About the patrons. Because you could ask
4		Great Canadian to get the information on your
5		behalf; right?
6	А	Yes. There are other alternatives that
7		obviously could be utilized, yes, I would agree
8		with that.
9	Q	And I think that your evidence was that if you
10		had questions by "you" I mean BCLC about
11		the activities of a particular patron, you would
12		ask Great Canadian to pose those questions to
13		the patron and then report back to you on the
14		answers; right?
15	А	Yes.
16	Q	And it was thought that that actually was a good
17		thing because of the close relationship between
18		patrons and Great Canadian. They might be able
19		to get more information than a BCLC
20		investigator; right?
21	А	Yeah. And I found that to be true over time as
22		we got more of a sense of what that relationship
23		looked like between the service provider, VIP
24		staff and the patrons, that that was an avenue
25		that seemed to work very well when we went down

1		there and we utilized it more and more as we
2		proceeded.
3	Q	And you also made it clear to Great Canadian if
4		you weren't happy, you would get into the
5		picture yourself and pose the questions
6		directly?
7	A	Yes, absolutely. In the 2015 era, yes.
8	Q	So there was no application of your
9	~	responsibility, it was just getting the
10		information in a slightly different way; right?
11	A	Yes, I think it was just trying to get the
12		information that we required for our reasons in
13		a reasonable way and utilizing that relationship
14		that we had with the service provider to obtain,
15		if it was a normal thing that would happen in
16		the course of an investigation that's what we
17		would follow and do.
18	Q	And you described that, sir, as a win-win
19		situation. Do you maintain that position?
20	А	Yes. I think that we wanted to obviously we
21		wanted to get the information so that we can do
22		our job and ensure we know the client
23		information and source of wealth is solid, and
24		if we can do that in such a way that it doesn't
25		upset patrons that obviously is our number one

1		goal.
2	Q	There has been evidence tendered that on
3		occasion Great Canadian staff would raise
4		questions with BCLC about decisions to ban VIPs
5		or place conditions on them; right?
6	А	I would say that's a fair statement, yes.
7	Q	And sometimes these questions were given quite
8		forcefully, weren't they?
9	А	I would say yes, at times.
10	Q	And on occasion an employee would say that if
11		you do this to a particular VIP person, that
12		would be bad for business; right?
13	А	Yes.
14	Q	But did Great Canadian ever fail to file reports
15		to gain favour from VIPs, to the best of your
16		knowledge?
17	А	No.
18	Q	And so if Great Canadian always filed the proper
19		reports, and if it always followed BCLC's
20		directives about BCLC's decision on a patron's
21		play, what's wrong with Great Canadian
22		expressing concern about a possible loss of
23		business?
24	A	Well, I don't know that there's anything wrong
25		with them being concerned about the loss of

1		business. I mean, that's what they're doing,
2		essentially, and what they're in business for.
3		In the way that you pose the question, yes, they
4		made every effort to file all the reports
5		properly. Didn't always happen, but it was
6		human error kind of issues that generally
7		cropped up, but at the end of the day, I think
8		they were doing the best that they could in
9		terms of the reporting, so we had no issues with
10		that, and we had a good working relationship
11		with them, so I don't think there was any issues
12		on that front, so
13	Q	Sorry?
14	A	So it's an expectation. I mean, obviously that
15		is one of their very big priorities in terms of
16		what they do as a company in order to survive is
17		make money, obviously, so
18	Q	Mr. Hiller testified yesterday that he started
19		down a road where he was going to take action
20		against the patron, spoke with a Great Canadian
21		employee and that employee changed his mind, not
22		by force but by providing additional facts.
23	A	M'mm-hmm.
24	Q	Can you envision that type of situation

happening?

1	A	Yes, absolutely. I've experienced that. I've
2		had times where we had concerns about patrons
3		and the majority of it was to do with source of
4		funds or source of wealth, mostly source of
5		wealth information when we're doing enhanced due
6		diligence, and as a result of that, I went to
7		staff and talked to staff, told them what my
8		concerns were. They then made an approach to
9		the patron because they had a relationship with
10		that patron and they were able to acquire the
11		information that we needed and conversely we
12		were able to confirm the documentation that we
13		wanted to find, and it effectively dealt with
14		the problem. So, I mean, that happened on more
15		than one occasion. I mean, again, that goes
16		back to what we were talking about earlier is
17		the win-win philosophy. We're trying to get our
18		job done and we utilize those relationships when
19		we can to do it the most effectively.
20	Q	And Great Canadian was fully supportive;
21		correct?
22	А	Absolutely.
23	Q	You're aware that Great Canadian spent a great
24		deal of money on its camera system out in the

parking lot. It's a state-of-the art type of

Correct?

Α

1 project. Were you aware of that? 2 Α Yes, I'm aware. It's pretty state of the art. 3 It's pretty good. 4 0 And it was above and beyond what BCLC would have 5 required; right? I don't think I'm in a position to quantify it 6 Α by saying what the policies were, but it was 7 obviously within compliance and requirements of 8 the BCLC policy for our guidelines, but it was 9 10 very good and there was the quality in terms of 11 the imagery and the video that we were getting 12 was very good. 13 And Great Canadian also encouraged significant Q 14 expense in putting cameras in the hotel; right? 15 Yes, I believe so, but I'm -- I cannot -- part Α 16 of those discussions, so I can't say 100 percent. 17 But BCLC wouldn't have the jurisdiction to tell 18 Q 19 Great Canadian to put cameras in a hotel, would 20 it? 21 Α No, our concern is the gaming floor. No. And so Great Canadian did it for the purposes of 22 Q 23 potentially finding evidence of misconduct by 2.4 individuals; right?

1	Q	That's the reason they did it. And that's the
2		reason why they had the expansive cameras in the
3		parking lot, was to gather evidence of potential
4		wrongdoing; right?
5	A	I would say that's part of that, yes.
6		Absolutely.
7	Q	If they gathered such evidence and it was given
8		to the appropriate authorities, the patrons
9		could be barred, couldn't they? Hypothetically.
10	А	Yep, absolutely.
11	Q	And that would result in a loss of revenue for
12		the company, wouldn't it?
13	А	I would say so, yes.
14	Q	So this is yet another example of Great Canadian
15		putting compliance ahead of revenue; right?
16	А	I would say yes.
17	Q	The last topic is in large cash buy-ins. You
18		agree with me, sir, that the mere fact to buy in
19		with large amounts of cash is not proof that the
20		money is proceeds of crime; correct?
21	А	Correct.
22	Q	And you'll agree that some large deposits are
23		suspicious, some of them might be extremely
24		suspicious, but that's all; right?

That's a fair statement, yes.

25

A

1	Q	Do you agree that BCLC, if it were so inclined,
2		could have directed Great Canadian not to accept
3		buy-ins from certain people at any time?
4	A	I would say that we would be in a position to
5		give direction to the service provider in that
6		regard, yes.
7	Q	So if BCLC said, don't allow Mr. X to buy in or
8		play, that would be within BCLC's authority;
9		right?
10	A	Essentially you're talking about placing a
11		player on a ban, which we are able to do and we
12		do. Or we were able to place restrictions on
13		the players in terms of what they're allowed to
14		do which would be like sourced-cash conditions
15		that they would have to provide documentation,
16		so that would give us the authority, and yes we
17		do have the authority to do both those.
18	Q	BCLC also could have, if it were so inclined,
19		have put a cap, a monetary cap, above which
20		an UFT would have to be filed, even in the
21		absence of other suspicious circumstances. Do
22		you agree with that?
23	A	Put a cap. Sorry, could you just say that
24		again. I want to make sure I have it right and

you're referencing UFTs here.

1	Q	Yeah. If BCLC had come up to Great Canadian and
2		said, I want you to file an UFT for every
3		transaction above \$25,000, say, that would be
4		within its authority; right?
5	А	I would say that it would be within their
6		authority to make requests of them, but in the
7		sense of giving direction like that, the example
8		that you're using is not something that I
9		mean, for us to direct them to create a UFT
10		based on a threshold is not something that we
11		would do. Because UFTs, unusual financial
12		transactions, are based on indicators and
13		specifically FINTRAC indicators and suspicious
14		behaviour and activity, so that is what defines
15		whether a UFT should be created. So I would
16		be I would not be on behalf of the AML unit
17		and BCLC be insisting that they create a UFT
18		file based on any threshold number-wise because
19		that kind of flies in the face of what we're
20		trying to what the reports are used for and
21		what we're doing with them.
22	Q	All right. Well, I'm not talking about a
23		situation where the provider would ignore all of
24		the other suspicious characteristics. I'm
25		talking about a unique rule that says, don't

1	worry about the other suspicious circumstances
2	you would normally employ with an UFT; I want
3	you to report every transaction at, say, \$25,000
4	and report it as a UFT.
5	A And your question is would we do that? No, we
6	would not. I would not do that.
7	Q But you could, couldn't you?
8	MR. STEPHENS: Mr. Commissioner, it's Mr. Stephens
9	here. Mr. Tottenham is answering these
10	questions with reference to what his practice is
11	and Mr. Skwarok is returning to legal
12	terminology in terms of authority, and you know,
13	again, I don't want to make an objection to the
14	extent that Mr. Skwarok is trying to asking
15	about practices or Mr. Tottenham's knowledge,
16	but I would just ask that we veer away from what
17	legal authorities may pertain, if that's where
18	Mr. Skwarok is going with this.
19	THE COMMISSIONER: Yeah, I think he's answered the
20	question, Mr. Skwarok.
21	MR. SKWAROK: Yes.
22	MR. McGOWAN: Mr. Commissioner, I also note
23	Mr. Skwarok is well over the time he's been
24	allotted. I wonder if he's nearing the

conclusion of his examination because we do have

- a number of other participants counsel that wish
- 2 to ask questions.
- 3 MR. SKWAROK: I have in fact come to the end. Thank
- 4 you. Thank you, Mr. Tottenham.
- 5 THE WITNESS: Thank you.
- 6 THE COMMISSIONER: Thank you, Mr. Skwarok. Next is
- 7 Mr. Gruber on behalf of Gateway Casinos &
- 8 Entertainment who has been allocated 10 minutes.
- 9 Mr. Gruber.
- 10 MR. GRUBER: Thank you, Mr. Commissioner.
- 11 EXAMINATION BY MR. GRUBER:
- 12 Q Mr. Tottenham, I want to start by mentioning
- 13 some further evidence about something you were
- 14 asked about by Ms. Latimer on the 4th and by
- 15 Ms. Rajotte earlier, mainly the revenue impact
- 16 of putting VIP patrons on sourced-cash
- 17 conditions. And you said in your testimony on
- 18 the 4th that you were told that that had a
- 19 revenue impact of \$55 million in the next year.
- 20 Did I get that right?
- 21 A Yes. From BCLC you're referring to, I'm
- assuming.
- 23 O Yes.
- 24 A Yes.
- 25 Q And which fiscal years are you talking about

1		there?
2	A	It was the reference I believe was in the
3		first fiscal year, and that was a figure that
4		was attached to that roughly and it wasn't taken
5		off a report. It was just from conversations
6		and discussions that we'd had.
7	Q	So you started introducing these sourced-cash
8		conditions for patrons in 2015; right?
9	A	Yeah. The very first patron we put on was at
10		the very end, the back end of 2014, and then
11		they started in 2015, and then a flurry in the
12		second and third quarter.
13	Q	So the next year would have been the 2015/16
14		fiscal year; is that right?
15	A	I would think so, yes, that would make sense.
16	Q	So I've looked at BCLC's annual report, and it
17		appears that the net win from casino and
18		community gaming in that fiscal year 2015, 2016
19		was \$1,814,700,000. Does that sound about right
20		to you?
21	MR.	STEPHENS: Mr. Gruber, it's Mr. Stephens. I
22		mean, if you're going to ask Mr. Tottenham that
23		question, I don't doubt that you're accurately
24		reading what you're reading. I think in
25		fairness he should be provided that report. I

1	just think that's a bridge too far to do on the
2	fly. Mr. Commissioner, that's my objection.
3	MR. GRUBER: Mr. Commissioner, I'm just asking
4	whether it sounds about right. It's a public
5	document. Anybody can look at it.
6	MR. STEPHENS: That may well be, Mr. Gruber. I just
7	think if you're going to be engaging in that
8	type of discussion with Mr. Tottenham, who is
9	the manager of the AML unit about a financial
10	matter and a financial statement, which is
11	outside of his bailiwick, I think you should put
12	that document to him and not simply read him
13	from the income statement. Mr. Commissioner, I
14	maintain my objection.
15	THE COMMISSIONER: Mr. Gruber, do you have the
16	document handy?
17	MR. GRUBER: It's a public document. It's available
18	on the internet. Madam Registrar may be able to
19	get it.
20	THE COMMISSIONER: Well, I don't think that is
21	probably terribly practical at this point, but I
22	think you can ask the question if he's read the
23	document and is aware of the figure, but if he
24	hasn't, he hasn't.

Mr. Tottenham, have you seen that document

1 and are you familiar with the figure? 2 THE WITNESS: I have not and I'm not familiar with 3 that, Mr. Commissioner. THE COMMISSIONER: All right. Thank you. 4 MR. GRUBER: 5 When you were told about the \$55 million, 6 0 7 Mr. Tottenham, were you told that that was a reduction in the net win from casino or 8 community gaming, or were you told that it was a 9 10 lesser increase in revenue? 11 The way it was told to me was simply that in the Α 12 first year of implementation all our conditions 13 and bans that we were putting on, it cost losses 14 of 55 million to BCLC. And it was simply to 15 quantify obviously we're taking a hit, through 16 BCLC is taking a hit in this, but it was part of 17 a conversation that we were having in terms of 18 why we needed to be doing what we were doing and 19 that that wasn't a concern. If it was, that 20 certainly wasn't part of our concern from our 21 perspective in the AML unit. 22 Q I'm going to suggest to you, Mr. Tottenham, that 23 in fact BCLC's net win from casino and community 2.4 gaming went up year after year throughout the 25 period fiscal 2014, '15, '16, '17. Were you

aware of that?

1

17

18

2 Α Again, I'm not aware of the statuses from year 3 to year, but from the knowledge that I have, 4 which is fairly basic and from the perspective that I was talking about this 50 million that 5 was referenced, clearly the sanctions that we 6 7 were invoking on people and from the information that I'm aware of, where by virtue of us either 8 9 banning patrons, and we're talking high-end, 10 high-value patrons, or we're putting them on 11 sourced-cash conditions which effectively saw 12 their reduction in play absolutely stop and never continue at BCLC from back as far as 2015. 13 14 That is the revenue that I am having this 15 discussion about in terms of -- I know there was 16 an impact. There had to have been because we

was some kind of a very positive/negative
impact. Whether or not it's 55 million, that's
just the information I was told. But I don't
have obviously knowledge of the budgeting from

had very, very large numbers of players that

decreased or disappeared absolutely, so there

year to year over a five-year period to be able

to prove whether or not it's accurate.

25 Q So it's fair to say that you don't know whether

counsel.

1 or not the net win actually went down from year 2 to year? 3 Α I don't know what the actual net loss, no. 4 0 You don't know whether the net win went down or 5 up from year to year? Other than what I was told, no. 6 Α And were you told how that \$55 million of foregone revenue was distributed among the 8 various casinos? 9 10 No, I was not. Α 11 It's fair to say that it would have been 0 12 concentrated where there were the highest drop 13 from VIP players; correct? 14 MR. STEPHENS: Mr. Commissioner, I think we're well 15 outside the bounds of Mr. Tottenham's knowledge 16 about this. I appreciate that we're not bound 17 by the rules of evidence, but this is engaging in a speculative exercise I don't think is fair 18 19 to the witness. I object. 20 THE COMMISSIONER: Very well. Again, if his answer 21 is I don't know, then that's his answer. 22 Mr. Gruber 23 MR. GRUBER: Yes. I'm seeking to clarify evidence 2.4 that was elicited from him by commission

1	Q	Do you know, Mr. Tottenham, whether that would
2		have been concentrated at the casinos that have
3		the highest drop from VIP players?
4	A	I would say that would be an assumption you
5		could logically make, yes.
6	Q	I'm going to turn next to the question of
7		service providers' reactions to the suggestion
8		that BCLC investigators might interview casino
9		patrons directly. And as I understood your
10		evidence last week, you said that service
11		providers didn't want that to occur because the
12		patrons might go to the competition. Did I get
13		that right?
14	А	I believe part of my evidence was that if
15		patrons, if we approached patrons, if I recall
16		the evidence, if we approached the patrons and
17		they became upset, that was a possibility as the
18		question was put to me, that they may get upset
19		with the establishment they were in and go to
20		the competition.
21	Q	But if BCLC had a general practice of
22		approaching patrons on the floor in those years,
23		there would have been no reason for a player to
24		drive down the highway and go to a different
0.5		

casino; right?

1	A	Well, we didn't have a policy initially when I
2		first started to approach patrons, and we didn't
3		have a practice of doing that. When we did
4		build out our programs and start to go down that
5		road where that became part of our protocols and
6		we established that in April of 2015, it was for
7		all sites across the board. So the intention
8		was it was going to be done in any instance, in
9		every instance regardless of location.
10	Q	You've anticipated my next question a bit, which
11		was when you did that in 2015, did you see
12		patrons start to move from one casino to
13		another?
14	A	There was I would say a very limited
15		incidents that we were aware of, and it was
16		through a series of conversations and/or
17		interviews with the patrons themselves that that
18		may have occurred or with staff. I would say it
19		didn't happen often, but it was something that
20		was out there that we were cognitive we were
21		aware of that it was a possibility, and it may
22		or may not be happening.
23	Q	Well, when you say it's something that sometimes
24		happened, did it happen because of your new
25		practice of interviewing patrons directly?

1	A	That's I mean, I don't know that I could
2		answer that question. When we started doing
3		player interviews, we didn't have it wasn't
4		specific to one site, it was specific to
5		incidents that and files that we were looking
6		at, so whatever wherever the occasion arose
7		that we were having problems with a player
8		regardless of the site, that would trigger us
9		placing them in a category in requiring them
10		to come in for interviews, so whether or not
11		they came in or not so it wasn't site
12		specific and it wasn't targeted at any one site,
13		so it's kind of hard to gauge. We have a lot of
14		players that visit multiple sites. They jump
15		around back and forth between the five majors
16		quite a bit, so I think it would be very hard to
17		be definitive on that.
18	Q	When you did start interviewing patrons
19		directly, your focus, as I understood your
20		evidence, was on asking them where the cash they
21		were buying in with came from and educating
22		them. Did I get that right?
23	A	Our focus was clearly on education and it was
24		also tied to incidents that had occurred,
25		previous incidents that they were involved with

1		where we wanted to get further information to
2		clarify and/or source of wealth information and
3		source of funds information. So it could be a
4		combination of any of those or all of them.
5	Q	Okay. Was it your practice to ask them whether
6		they were aware of whether the money they were
7		receiving was proceeds of crime or dirty money?
8	A	Was that part of the our practice?
9	Q	Was that part of your practice?
10	A	We didn't ask him that question specifically,
11		no. We asked him in some instances we asked
12		them where they were obtaining their cash from,
13		if that was part of the concern that we had with
14		that player.
15	Q	Was there a particular reason that you didn't
16		ask them whether they were aware whether the
17		money was proceeds of crime or dirty money?
18	A	Well, again, it's specific to each individual.
19		We've done, I'm going to say, a lot of
20		interviews, well in excess of a thousand
21		interviews and in every instance, it is quite
22		often and I would say the vast majority of
23		them are all behaviour based, they're incident
24		based. So it depends on what we're actually
25		dealing with that player for at that time. It

1		would be the focus of the interview. So we may
2		bring somebody in for an interview that has
3		absolutely nothing to do with their cash buy-ins
4		directly. It could be something else that we're
5		dealing with, so
6	Q	But if the purpose of the interview was related
7		to an incident and a cash buy-in, was there a
8		particular reason why you wouldn't ask the
9		patron whether they were aware the money was
10		proceeds of crime or dirty money?
11	A	Well, again, in terms of the phrase the
12		phrasing that you're giving it, we would not ask
13		them as you phrased it. We would ask them where
14		the source of the cash is and we were trying to
15		get information as to where they acquired their
16		cash from, yes.
17	Q	But you weren't asking them about their
18		knowledge about the nature of the cash?
19	A	We were asking them any information that we
20		could in terms of where they acquired the cash
21		from, and if it was from another person, where
22		that person acquired the cash from, so we were
23		trying to determine where the source of the
24		cash, whether it's legitimate or not, where that
25		was to document that information.

1	Q	And that's as far as you went?
2	A	I would say yes. I don't know what you're
3		asking for. Did we the way you phrase the
4		question is a little different. We didn't use
5		that terminology that you're referring to and
6		ask them, is this dirty money? We asked them
7		where the source of the cash was coming from and
8		tried to determine that.
9	Q	What it seems to me, Mr. Tottenham, is that you
10		didn't make any effort to determine whether the
11		patrons themselves were complicit in potential
12		money laundering. Is that a fair statement?
13	A	No, I would say not. We were trying to
14		determine where they got the cash from, and if
15		we if they gave us that information
16		indicating where they got the cash from, we
17		would follow that up, and the investigators that
18		would normally interview would follow that up,
19		would try and determine where they think they
20		got that cash from. So it wasn't just a case of
21		getting the question and answer. Sometimes the
22		answers came back very clearly that defined
23		where they got the cash from. They came back
24		and said, we got it from a money service
25		business on No. 3 Road in Richmond, and this is

1	the name of the business, and it	was a result of
2	an EFT that was wired there. So	I mean, that's
3	pretty definitive in terms of the	questions we
4	were asking of where that cash car	me from. In
5	others, they would not give any in	nformation as
6	to maybe a third party interest.	
7	MR. GRUBER: Thank you. Those are my	questions.
8	THE COMMISSIONER: Thank you, Mr. Grube	er.
9	Mr. McFee on behalf of Mr. La	ightbody who
10	has been allocated 30 minutes	
11	MR. McFEE: Thank you.	
12	EXAMINATION BY MR. McFEE:	
13	Q Mr. Tottenham, in 2011 you retired	d from the
14	New Westminster Police Department	after if my
15	math is right, after 27 years of a	service?
16	A 28 and change, yes, that's correct	t.
17	Q And you immediately joined BCLC as	s a casino
18	investigator?	
19	A Yes. Pretty shortly thereafter.	
20	Q And you were stationed at the Sta	rlight Casino?
21	A That's correct, yes.	
22	Q Did you understand that stationing	g you at
23	Starlight was in part in the hope:	s of
24	facilitating your contacts with the	ne

New Westminster Police Department?

1	А	I'm going to suggest that probably played part
2		of that, yes.
3	Q	And in your affidavit you indicated that in your
4		role as a casino investigator a large part of
5		your task was reviewing the STRs and then
6		bundling further information together I guess
7		it would be UFTs and bundling further
8		information together and if necessary producing
9		an STR?
10	A	That's correct.
11	Q	And you indicate in your affidavit that in terms
12		of the STR reporting, you prepared these STRs in
13		a way that would be useful to a police officer.
14		What did you mean by that?
15	А	Essentially putting the information together in
16		such a way that we would acquire information not
17		only on the subject themselves, but associates,
18		vehicles, other associations with other groups,
19		any of the information that we could to get more
20		of a holistic view so that when it's being read
21		as an STR going back to Ottawa analytics that it
22		would be read with as much overall content as
23		possible.
24	Q	And were you also doing that in the hopes of

attracting the attention of law enforcement to

1		investigate some of these incidents?
2	A	Yes. And that was kind of a constant goal was
3		obviously over the course of two or three years
4		was to try and get some assistance to come in
5		because we obviously did not have the ability to
6		do that part of the investigation.
7	Q	And you told the commission that when you
8		commenced your duties as a casino investigator
9		in 2011 you understood that it was not part of a
10		BCLC investigator's role to interview patrons at
11		the casinos?
12	A	That's correct.
13	Q	So when you joined BCLC in 2011 what was your
14		understanding as to the focus of BCLC's due
15		diligence when evaluating large cash buy-ins?
16	A	From my experience, we were focused on the
17		observe and report mandate, and looking at
18		primarily the source of wealth of the players.
19		I mean, that was kind of our main focus, to
20		ensure that the players that were coming in
21		playing at that level had the source of wealth
22		to be able to be playing at that level, and
23		looking at the source of their funds as well.
24	Q	As I understood your evidence, as a recently
25		retired police officer, when you joined BCLC as

1		a casino investigator you considered the volume
2		of cash coming into BC casinos that you observed
3		to be suspicious?
4	A	That's correct, yes.
5	Q	And although you had suspicions, did you as a
6		BCLC investigator have any ability to conduct an
7		investigation to determine the actual source of
8		the patrons' cash?
9	A	No, we did not.
10	Q	And so in terms of the agencies that you were
11		sending these STRs to, who did you understand
12		had the necessary mandate to conduct these sort
13		of inquiries to actually determine the source of
14		the patron's cash?
15	A	Well, these files at that time were being sent
16		out to FINTRAC, to the regulator GPEB, to
17		proceeds of crime group and RCMP and to law
18		enforcement as well in some jurisdictions not
19		all, but some jurisdictions. So it was going
20		out to a number of agencies that have law
21		enforcement capabilities for police doing
22		conducting criminal investigations for this kind
23		of practice and work.
24	Q	In the period of time from when you commenced as

a casino investigator until you became the

1		manager of the AML unit in October of 2013, did
2		you observe GPEB taking any steps to further
3		investigate the matters that had been reported
4		by you on these STRs?
5	A	Specific to the money laundering side of the
6		investigation, no.
7	Q	Similarly in that same period of time, did you
8		observe law enforcement doing anything in terms
9		of following up on these STRs?
10	A	I did not see any evidence that would suggest to
11		me that there was something happening in the
12		background or something actively being
13		investigated by law enforcement.
14	Q	In answer to Ms. French questions, I mean, you
15		fairly said you wouldn't necessarily know if law
16		enforcement was undertaking an investigation;
17		correct?
18	A	Correct.
19	Q	But in your 28-odd years as a police officer, if
20		an investigation was ongoing in the casino or
21		casinos that you were involved in with respect
22		to money laundering or proceeds of crime, what
23		would you expect to see, if anything?
24	А	I would expect that we would there would be
25		some indications that something was happening.

1		There would be some sort of requests, there
2		would be some sort of activity that would be an
3		indicator that there was an investigation
4		ongoing.
5	Q	And you saw none of that?
6	А	I did not, no.
7	Q	So what was your reaction to this apparent lack
8		of response from GPEB and law enforcement?
9	А	Well, it was very concerning to me given that
10		the amount of information that we were sending
11		out, given the volume of cash that we were
12		dealing with and given the substance of the
13		information that we had in relation to a
14		specific group, individual and a group, it was
15		clearly involved in facilitating a large amount
16		of cash, I was quite surprised that we weren't
17		getting any kind of response back from law
18		enforcement to take this further.
19	Q	In the face of this lack of response from law
20		enforcement, did the volume and size of these
21		large cash buy-ins at the casinos you were
22		involved in continue to increase?
23	А	Yes.
24	Q	And the

MR. STEPHENS: Mr. Commissioner. Sorry, Mr. McFee,

1		to interrupt. It's Mr. Stephens. I just wanted
2		to inquire we're getting close to 12:30
3		whether we could look to getting Mr. Tottenham a
4		break. Perhaps even me a break. If that's
5		satisfactory at 12:30.
6	THE	COMMISSIONER: Yes, that's fine. We'll take a
7		brief break then. We have several more
8		examinations to go.
9	MR.	McFEE: I'll do my best to keep my eye on 12:30,
10		but if I go over I'm sure you'll let me know,
11		Mr. Stephens.
12	Q	Mr. Tottenham do you recall my client,
13		Jim Lightbody, was BCLC's Vice President of
14		Casinos and Community Gaming in 2011?
15	A	Yes.
16	Q	And that Mr. Brad Desmarais was relatively soon
17		thereafter appointed BCLC's Vice President of
18		Compliance in February of 2013?
19	A	Yes.
20	Q	Now, with these changes in the BCLC executive,
21		what were your observations with respect to the
22		direction that BCLC took in terms of responding
23		to what I take it was then the increasing size
24		and volume of large cash buy-ins?

A As I described, I believe they were both fairly

ban?

1		pivotal moments in kind of our progression at
2		BCLC in our building in terms of how we
3		approached the problem and the direction that we
4		were taking from the previous Vice President and
5		the CEO.
6	Q	And as I read your affidavit, one of the
7		proactive steps you took yourself during your
8		tenure as a casino investigator was to track all
9		of the known activities of Paul Jin, not just in
10		the Starlight Casino where you were but in all
11		casinos. Did I understand that correctly?
12	А	Yes. That was one of my focal points that I
13		did. And there are several other investigators
14		that were kind of like-minded.
15	Q	And as I understood your evidence, in October
16		25th, 2012, you initiated a request to extend
17		Mr. Jin's ban from casinos for a five-year
18		period?
19	A	Sorry, in 2012?
20	Q	Yes.
21	A	That was a five-year ban that was actually
22		initiated and put into place by Mike Hiller.
23	Q	And was your work in terms of assembling this
24		dossier on Mr. Jin's activities utilized in that

1	A	I think it was. Yes, I was working with
2		quite closely with Mike Hiller and I'm certain
3		that that played a role in it.
4	Q	In light of what you perceived to be a lack of
5		follow up on GPEB and law enforcement agencies
6		to address the increase in the volume of large
7		cash buy-ins, did you come to any conclusion as
8		to what BCLC needed to do to address those
9		increasing amounts of suspicious cash entering
10		BC casinos?
11	A	Well, I think at the time my boss was John
12		Karlovcec, who was a retired RCMP member, we
13		were both having the same conversations in terms
14		of trying to determine where we could get
15		assistance from, what law enforcement group we
16		could get assistance from, and we kind of went
17		down that road in terms of starting to, I'm
18		going to say, shop out a project to law
19		enforcement and trying to make connections to
20		get somebody from law enforcement to engage on a
21		project or a target, targeting of Jin's group.
22	Q	And we heard in the evidence, in your evidence
23		that BCLC took steps on its own, including the
24		establishment of the dedicated AML unit?
0.5	_	1 1 . 11

Yes, absolutely. That came at the end of I

25

A

1	think October, November. When they opened
2	started the AML, I was involved with that along
3	with John Karlovcec and then two analysts that
4	we took on board that we work together. So it
5	was a team of four from that start and it grew
6	from there.
7	Q If I could ask you to refer to exhibit 12 of
8	your affidavit, please. Do you have that? It's
9	an AML chronology.
10	THE COMMISSIONER: We've hit 12:30 now. Mr. McFee,
11	is this an appropriate to take a brief
12	adjournment.
13	MR. McFEE: It is, Mr. Commissioner. Thank you.
14	THE COMMISSIONER: All right. Thank you. How long
15	do you need, Mr. Stephens. Would five minutes
16	suffice?
17	MR. STEPHENS: Yes, Mr. Commissioner. Thank you.
18	THE COMMISSIONER: Five minutes.
19	THE REGISTRAR: This hearing is stood down for five
20	minutes until 12:35 p.m.
21	(WITNESS STOOD DOWN)
22	(PROCEEDINGS ADJOURNED AT 12:30 P.M.)
23	(PROCEEDINGS RECONVENED AT 12:35 P.M.)
24	DARYL TOTTENHAM, a
25	witness for the

1		commission, recalled.
2	THE	REGISTRAR: Thank you for waiting. The hearing
3		is now resumed, Mr. Commissioner.
4	THE	COMMISSIONER: Thank you, Madam Registrar.
5		Yes, Mr. McFee.
б	MR.	McFEE: Thank you.
7	EXAM	INATION BY MR. McFEE (continuing):
8	Q	Just before the break, Mr. Tottenham, I'd
9		referred you to exhibit 12 to your affidavit?
10	A	Yes.
11	Q	And that's entitled "AML Chronology"?
12	A	Correct, yes.
13	Q	Did you prepare this document?
14	A	I did by putting it together, most parts of it.
15		There was other people involved in the building
16		of it, but overall, yes.
17	Q	Is it an effort to list BCLC's AML efforts
18		commencing 2012 through to January 2017?
19	A	That is correct, yes.
20	Q	And if you look on the first page, 2013, it
21		seems to omit from the list the establishment in
22		October of 2013 of the dedicated AML unit. Am I
23		correct about that?
24	A	In this version, yes.

And that AML unit, as we've heard, expanded

25

Q

needed?

1 significantly in 2016? 2 Α Yes, that's correct. 3 And in April 2016 you were appointed the manager 4 of the AML unit? Correct. 5 Α And you told us you remained in that position 6 0 ever since? 7 That is correct. 8 Α 9 So during the seven years that you've been with 0 this dedicated AML unit, what can you tell the 10 11 commission about the level of support this unit has received from the BCLC executive? 12 13 I would say from day one we received excellent Α 14 support, resources, pretty well at every stage 15 of the growth that we've had. Any time that 16 we've had or voiced any resource issues or concerns that we needed more assistance or --17 18 that was very quickly dealt with. Yeah, it was 19 very positive and a steady growth all the way 20 through this entire period. 21 Q So was your unit supported in terms of the 22 people you needed? 23 Α Yes. Absolutely. 24 Was it supported in terms of the funding you Q

1	А	Absolutely, yes.
2	Q	And when it came to resources such as analytics,
3		et cetera, were you given the support you
4		needed?
5	A	Yes, absolutely.
6	Q	To be clear, all of these enhanced anti-money
7		laundering procedures were implemented during
8		the time that my client, Jim Lightbody, was
9		either the VP or Casinos or subsequently the CEO
10		and President of BCLC?
11	A	That's correct, yes.
12	Q	And did you feel that the AML unit had his
13		support throughout?
14	A	100 percent absolutely without any hesitation.
15	Q	In your evidence you described you just
16		alluded to it before the break the efforts
17		you and other members of the casino
18		investigation team and the AML team made to
19		engage law enforcement in pursuing
20		investigations into principally, I guess,
21		suspected cash facilitators in the BC casinos.
22		Was that the focus of these efforts?
23	A	Yes.
24	Q	And you've described those in your affidavit,

but just to summarize them, and tell me if I've

1		got this right, in the fall of 2014 BCLC reached
2		out to CFSEU?
3	А	In the spring of 2000 and
4	Q	I think it was the fall of 2014. Does that
5		match with your recollection?
6	А	We certainly had we had a number of meetings
7		throughout 2014, and then subsequently with
8		other agencies in 2015, but I think our first
9		meeting was in early 2014 where we reached out
10		and engaged with CFSEU and then a number of
11		other agencies and CFSEU through that calendar
12		year basically off and on.
13	Q	And in terms of the contact with CFSEU and what
14		you described as the guns and gangs unit, as I
15		understood it, you were told that they didn't
16		have the time to investigate proceeds of crime.
17	A	It was there was various times that we had
18		discussions with them in terms of their
19		availability. We reached out to them simply
20		I know that we've heard we referenced them as
21		the guns and gangs, but I know they've been
22		referenced as uniform division, but we reached
23		out as an organization, basically, because we
24		felt they had the capacity to do what we wanted
25		to do, which would be to conduct a project on a

1		target and be able to provide all the things
2		that would be required in that kind of an
3		investigation, including intelligence unit, as
4		targeting unit and maybe different components of
5		that to conduct a proper investigation. So
6		that's why we reached out to them in the first
7		instance. So we did have a number of meetings,
8		and during those contacts, subsequent contacts
9		into June, July, I think I met with them in
10		conversation in August and then in October, and
11		then another one in November, at various times
12		the information we received back was consistent
13		that they had other things that they were
14		involved with that they weren't able to break
15		away and conduct any meaningful time on a
16		project that we were asking for.
17	Q	So having not met with success in terms of
18		engaging with the CFSEU unit, as I understand
19		your affidavit in March of 2015 you met with the
20		RCMP Real Time Intelligence unit?
21	A	Yes, we did.
22	Q	And what came of that?
23	A	Again, this was just kind of in our area of
24		shopping around trying to find resourcing that

would help us with the project and it was very

1		clear that after we went out and met with
2		RTIC we had a tour of their facilities and
3		got information on what they did, it was very
4		clear that they weren't set up to be able to
5		resource what we were looking for. That wasn't
6		their mandate and that was not something that
7		would be viable. So we continued on and, again,
8		went to other agencies.
9	Q	And one of the other agencies you went to, as I
10		understand it correct me if I'm wrong was
11		the integrated proceeds of crime units?
12	A	That's correct, yes.
13	Q	And as I read your affidavit, and again, correct
14		me if I'm wrong, to summarize it you seemed to
15		have learned that this unit was effectively
16		withering on the vine, was it?
17	А	I would my recollection of it was that it was
18		a luncheon meeting, basically, again, to
19		determine if they had the capability and
20		functionality to be able to help us. And it was
21		very apparent after within about a half an hour
22		of our discussions that their resourcing and
23		limitations were extremely tight, did not have
24		any of the necessary requirements that I would
25		expect or thought that they had in terms of

1		access to for surveillance and tracking teams
2		and intelligence gathering, so it was quite
3		clear that that was not going to happen. And
4		then the unit was getting smaller at that time,
5		so yeah, that was not something that panned out
6		for us at that point.
7	Q	In your affidavit you indicate that you learned
8		from your policing contacts that the RCMP's
9		criminal intelligence service for BC and Yukon
10		was at least supposed to take over the work
11		previously done by the IPOC units. Did I
12		understand that correctly?
13	A	Yeah. That's what it appeared, that they were
14		shifting. That's where the work was shifting to
15		from the proceeds of crime. The official IPOC
16		group was taken over by CSBCYT and that they
17		were in fact processing, getting the information
18		that we were sending, analyzing and processing
19		it out similar to what proceeds of crime were
20		doing prior to that.
21	Q	Did you approach the RCMP's criminal
22		intelligence service to try and engage their
23		interest?
24	A	They were essentially the same people. It was
٥٦		

the same group. They had essentially absorbed

1		what was left of IPOC after they disbanded and
1		
2		slowly fragmented out their members. That was
3		where some of them went, so they did not have
4		resourcing that they could assist us with.
5	Q	And you told the commission that you approached
6		the Richmond RCMP; correct?
7	A	The Richmond RCMP were indirectly not not by
8		myself, but through other sources were
9		contacted, and it was clearly messaged back to
10		us that they did not have the capacity to be
11		able to assist with a project like that that
12		would assist us.
13	Q	And in your evidence, as I understood it, BCLC
14		was finally able to make some headway with a
15		contact with the Federal Serious and Organized
16		Crime unit and you told us about this meeting
17		that was arranged in February of 2015?
18	А	That's correct, yes.
19	Q	And as I understood it, you and Mr. Alderson
20		attended that meeting.
21	А	That is correct, yes.
22	Q	And you made a presentation to the SOC members
23		at that meeting?
24	A	Yes. Very similar to the same we did a year

earlier to the CFSEU group.

1	Q	And just to be clear, what was the focus of your
2		presentation?
3	A	The focus, again, was the Paul Jin group and
4		associates and request to have some assistance
5		for targeting of that individual and his group
6		for all the activities that we were had been
7		watching for the last two or three years and
8		asking them to basically come in and establish a
9		project.
10	Q	And so what response did you get to the
11		presentation?
12	А	We got good again, good at the front end.
13		They seemed very responsive to what we were
14		looking at and interested, and it was followed
15		up by other work that we jumped in with the
16		group to basically allow them to come out and
17		get some more get some training, going on
18		site, getting some familiarity with the casinos,
19		getting more information in terms of what we
20		were looking for and the targets and the
21		information. And ultimately were able to have
22		them engage on a specific not a specific
23		period, but a dedicated period of surveillance
24		and/or tracking to see basically to see how
25		the information that we were to provide them,

1		how that would break out.
2	Q	And in your affidavit you indicate that after
3		that period of surveillance, the E-Pirate
4		investigation, as you understood it, was
5		launched?
6	A	That's correct, yes.
7	Q	And do you recall that a couple of months into
8		that investigation you were contacted by a
9		member of FSOC?
10	A	That's correct, yes.
11	Q	And you were asked to prepare a presentation?
12	A	That's correct. We were asked to prepare a
13		presentation as it was possible that the project
14		was going to be stopped and they needed to have
15		something to present to try and establish the
16		need for that project to continue. Which is
17		what we provided them.
18	Q	And that presentation was prepared, as I
19		understand your evidence, on quite short notice?
20	A	We were told they had to have it within
21		48 hours. They were quite panicked when they
22		came to us. The timeline was very, very quick,
23		and I believe they said they had to have it
24		ready to go for a meeting on Thursday with their
25		bosses.

1	Q	In that context, could I ask you to refer to
2		exhibit 40, 4-0, from your affidavit, please.
3		If I could ask you to go to the initiating email
4		in that email chain. It's at page 392 in the
5		top right-hand corner. Do you have that?
6	A	Yep.
7	Q	There should be an email from you, and it's to
8		the AML team and the subject is "FSOC request
9		short notice high priority." Do you have that?
10	A	Yes, yes.
11	Q	And this is your email advising your team of
12		this request from the FSOC representative to
13		prepare this presentation?
14	A	Yes, it is.
15	Q	And there's some redactions, but if you go to
16		the sentence after the which is a huge know,
17		k-n-o-w, and you see the sentence:
18		"They want to continue the project."
19		Do you have that?
20	A	Yes, I do.
21	Q	It reads:
22		"They want to continue the project, which
23		means time and money, and the bosses want
24		a presentation by their team leaders on

what they have."

1		And there's a redaction:
2		"Weekly or monthly, guesstimates are
3		reasonable and why money laundering is
4		important to target and harmful to
5		Canadians."
6		And you put in brackets:
7		"I kid you not, that is what the bosses
8		want to know."
9		Is that an accurate recitation of or an accurate
10		summary of your conversation with the FSOC
11		representative?
12	A	Yes.
13	Q	And what was your reaction here in the spring of
14		2015 to a need to explain to senior members of
15		the RCMP why money laundering is important to
16		target and harmful to Canadians?
17	A	Shocked, confused. I would say from the
18		information that I had up to that date, things
19		were going very well very quickly. They were
20		making great headway, and we were very excited
21		about where things were going, that we were
22		getting the help that we asked for, and very
23		effectively. And then to all of a sudden be
24		told it's going to stop in two days based on it
25		costs a lot of money and yeah, it was very

1		concerning to me at the time. We scrambled, we
2		got the PowerPoint put together, and we
3		basically put it together the best we could
4		because we didn't know the parameters we were
5		working with. We weren't give any information
6		in terms of what we had to provide, and put it
7		through and then subsequently were told that the
8		project was going to be receiving more funding
9		and proceeding, so
10	Q	In the same context, can I ask you to look at
11		exhibit 43, 4-3 from your affidavit, please.
12	A	Yes.
13	Q	The document you have is entitled "BCLC
14		Chronology re Paul Jin."
15	A	Yes.
16	Q	And it goes back to 2009 and seems to run
17		through to September of 2017, and do you recall
18		who prepared this document?
19	A	I believe it was prepared by Ross Alderson.
20	Q	Did you have input into it?
21	A	I would have had some input into it in bits and
22		pieces, I'm sure, with pulling the information
23		together and supplying it, but he crafted it
24		based on some of the stuff that's in here.
25	Q	The if I could ask you to look at the page

1		that's page 404 in the top right-hand corner,
2		please.
3	А	Okay.
		-
4	Q	Middle of the page you should have an entry of
5		May 20th, 2015, FSOC requested BCLC to assist in
6		putting a PowerPoint together on the social
7		impacts of money laundering as per conversation
8		between Daryl Tottenham and FSOC sergeant. Do
9		you have that?
10	A	Yes, I do.
11	Q	Below that in quotes is a recitation of the
12		conversation. That would have been provided by
13		you?
14	A	Yes.
15	Q	If I could ask you to go to the last two
16		sentences of that, it says:
17		"The squad really wants."
18		Do you see that?
19	A	Yes, I see that.
20	Q	It says:
21		"The squad really wants to go further with
22		this, but the problem is the big bosses
23		don't see the overall downside of having
24		dirty money running through the casinos.
25		I believe the quote was 'so there's dirty

1		money running through the casinos, what's
2		the big deal with that?'"
3		Is that an accurate recitation of what you were
4		told by the FSOC sergeant in that conversation?
5	А	That is yes.
6	Q	Your capacity as BCLC's AML unit manager, what
7		was your reaction to that kind of attitude from
8		RCMP senior members, apparently?
9	А	Again, just based on the information I was
10		getting, it makes it difficult to understand the
11		logic from my perspective at the time. Because
12		clearly we were pretty excited that we had
13		engagement from law enforcement. We were very
14		happy that we had that, and it seemed to be
15		accelerating very, very quickly, which was what
16		I expected would happen. To have this sudden
17		surge of brakes put on, and I don't profess to
18		know all the issues of what brought it on, but
19		clearly, you know, money was an issue in terms
20		of funding and relevance of what the information
21		that was coming out of this project was
22		applying. So we were asked to provide that
23		information, and we did it the best we could in
24		terms of putting it together and covering off
25		the salient points that were put to us. But

A

1		yeah, it was concerning at the time, and very
2		shortly thereafter, they obviously had their
3		meeting and it was determined that it was going
4		to continue, so deep sigh and we continued on.
5	Q	Contemporaneously, as I understood your
6		evidence, BCLC and your AML unit continued with
7		efforts to address and curb the inflow of cash
8		into BC casinos?
9	А	Absolutely, yes.
10	Q	And one of those measures as we've heard about
11		was a sourced cash program, and we've heard a
12		fair bit about that, but I just want to focus on
13		one aspect of that. In your affidavit and we
14		saw some interview reports that were put to you
15		by counsel for BC, you state that in some
16		instances when the patrons were interviewed they
17		stated things to the effect such as, I got the
18		cash from home, or I kept cash in a safe at
19		home. Do you recall those instances?
20	A	Yes.
21	Q	Would BCLC just accept this type of explanation,
22		or did BCLC take steps to evaluate the
23		plausibility or otherwise of the patron's
24		explanation?

I think that is illustrated when in 2016 in

1	about June, July, when we were doing the SOF
2	under the STR reduction program, that was our
3	our core goal was to acquire information from
4	where they said, the patrons said they were
5	getting their cash from, do an assessment and
6	then applying logic and commonsense and all
7	other factors that we could and make a
8	determination. I think that was the basis of
9	that program, that's how we approached it and
10	that's what we did. Sometimes it was very, very
11	evident the information we were getting was not
12	solid, and we immediately moved to put them on
13	sourced-cash conditions. Other times the
14	information we were getting made sense. We
15	continued to monitor those reports that we were
16	getting as a result of that program, and
17	ultimately, then, took an action once we felt it
18	was necessary and required.
19	MR. McFEE: Those are my questions for you. Thank
20	you.
21	THE COMMISSIONER: Thank you, Mr. McFee.
22	Now I'll call on Ms. Mainville on behalf of
23	Mr. Kroeker who's been allocated 30 minutes
24	MS. MAINVILLE: Thank you.

1	EXA	MINATION BY MS. MAINVILLE:
2	Q	Mr. Tottenham, can I take you to paragraph 83 of
3		your affidavit. There you talk about Mr. Jia
4		Gao, who was placed on sourced-cash conditions
5		in April of 2015?
6	A	Yes.
7	Q	And you indicate there that "GCGC management
8		expressed concern to me that River Rock may lose
9		Gao as a patron."
10	А	Correct.
11	Q	To your knowledge did this include your
12		reference to GCGC management the then VP of
13		Compliance, Mr. Kroeker?
14	А	No, I do not recall, no.
15	Q	Would you generally have interactions with
16		Mr. Kroeker when he was at GCGC?
17	А	No. We had I had some but not not as a
18		regular on a regular basis.
19	Q	Who would you generally communicate with in
20		terms of GCGC management?
21	А	The majority of our discussions would usually go
22		through Pat Ennis, the security supervisor.
23		Because a lot of the information that we were
24		dealing with went back and forth through
25		surveillance and security. So anybody,

1		whoever's in charge at the time, Peter Demonte
2		was one of the ones we dealt with quite a bit in
3		the past. So it was kind of at that level.
4	Q	Can you just flip over to paragraph 87. There
5		you mention that from in or about July to
6		September 2015, the BCLC AML unit received names
7		of individuals from the FSOC "that were
8		apparently known to be receiving cash from Jin,
9		who FSOC had then reportedly linked to a
10		criminal organization, a cash house and
11		transnational organized crime."
12		"As a result of learning this information,
13		action was taken by BCLC against these
14		patrons, most of which came into effect on
15		September 11th, 2015."
16		Did I read that
17	A	That's correct, yes.
18	Q	properly?
19		Was this the very first time to your
20		knowledge that BCLC received confirmation that
21		Mr. Jin was linked to organized crime?
22	A	Yes.
23	Q	And was this the first time that BCLC indeed had
24		obtained confirmation from the police of players
25		buying in with large sums of cash generally

1		being associated with organized crime and
2		criminality?
3	A	Yes.
4	Q	And so this was sometime in between July and
5		September 2015; correct?
6	А	That's correct, yes.
7	Q	And I understand that in or around that time the
8		cash conditions program took on some force?
9	А	Yes, absolutely.
10	Q	And did it from then on, September 2015 forward,
11		progress through the fall of 2015?
12	А	It did.
13	Q	And do you have knowledge of Mr. Kroeker's
14		intention of pushing that program further upon
15		his arrival in September of 2015? His arrival
16		at BCLC?
17	А	Yes. Yes, it was continued movement forward in
18		terms of developing that program and other
19		programs like that, cash alternative programs
20		and building on what we already had in place.
21	MS.	MAINVILLE: Could I ask that exhibit 170 be
22		brought up.
23	MR.	STEPHENS: Pardon me, Ms. Mainville, what
24		exhibit?

MS. MAINVILLE: Sorry, not to your affidavit, but it

Α

1 was filed as part -- during the province's 2 cross-examination. THE WITNESS: Oh, that one. Okay. 3 4 MR. STEPHENS: Would you like a hard copy --THE WITNESS: No. 5 MS. MAINVILLE: 6 0 You'll recall this email dated September 9th, 2015, when you were asked about cash drop 8 9 amounts in respect of the patron? 10 Α Yes. Had the decision already been made to ban or 11 0 12 cash condition this patron? 13 I think at that point in time we were in the Α 14 build stage of just structuring how we were doing it. Yes, the decision had been made we're 15 16 going to be taking an action on them, so it was 17 us just building out and preparing for that launch there. 18 19 Do you have any knowledge of a discussion Q 20 between Mr. Kroeker and Mr. Alderson the day 21 prior to this, September 8th, 2015, which was 22 Mr. Kroeker's first day at BCLC where 23 Mr. Kroeker told Mr. Alderson to proceed with 2.4 these bans that were set to take place?

I don't have any direct knowledge of that

1		conversation, but my recollection is that we
2		were basically green lighted to continue through
3		our process that we were doing. It didn't stop
4		during that time.
5	Q	And there you in this email correspondence is
6		it fair to say to characterize your response
7		there, if we go back down a bit further down, as
8		you inferring what Mr. Kroeker's intention may
9		have been in respect of obtaining this data?
10	А	Yes.
11	Q	Did you in fact know what or have any discussion
12		with Mr. Kroeker about what his intentions in
13		fact were?
14	A	Not that I can recall, no. I'm going by
15		recollection of after reading this email.
16	Q	Do you know does BCLC have to notify the
17		Treasury Board of fiscal impacts of its
18		operations? Are you aware of that?
19	MR.	STEPHENS: Pardon me, Mr. Commissioner,
20		Mr. Stephens here, and this may be more of an
21		issue for Ms. Rajotte, but if we have questions
22		dealing with BCLC communication with Treasury
23		Board, which I believe is a committee of
24		cabinet, then there may be public interest
25		immunity issues that I would ask the province to

- 1 speak to, if they arise.
- 2 MS. MAINVILLE: How about I rephrase my question.
- 3 Q Are you aware of BCLC keeping track of fiscal
- 4 impacts of any of its measures?
- 5 A I'm aware that it's done. Let's put it that
- 6 way. That's the probably as best I could give
- 7 you.
- 8 Q Sure. Do you recall if indeed the result of
- 9 this inquiry revealed that the impact or --
- sorry, the drop by this player would be
- 11 significant or would have been significant?
- 12 A I don't know. I have not gone through the data
- to look at it. I just recently got this and
- 14 kind of read through this in short preparation,
- but I don't know what the actual results were.
- 16 I would anticipate that that would have been a
- 17 projection, though.
- 18 Q And did these sanctions in fact take effect a
- 19 couple days later?
- 20 A Yes, they did.
- 21 Q Did Mr. Kroeker ever ask that any players not be
- banned or be subject to sanctions when the AML
- 23 unit had planned to sanction or ban a player?
- A No, he did not, never.
- 25 Q You can take this document down, thank you,

1		Madam Registrar.
2		Now, BCLC's cash condition program included
3		player interviews as we've heard. Did BCLC ever
4		ask GPEB to assist with these interviews?
5	А	Did BCLC ever ask for GPEB's assistance in this?
6	Q	Yes.
7	А	No, we did not.
8	Q	Were there every conversations about them being
9		involved in player interviews?
10	А	Later on in the program there were conversations
11		that popped up that where they may
12		discussions that popped up basically talking
13		about the possibility of if that would happen or
14		could happen, and what that could look like.
15		Let's put it that way.
16	Q	And did GPEB express any wish to get involved or
17		desire to get involved?
18	А	Yeah, I think after the discussion we had, it
19		didn't proceed forward. There was I don't
20		think any movement. At that point in time we
21		were having reasonably good communication lines
22		in terms of the information that we were
23		requiring between the two groups, so I don't
24		think there was a real definitive need shown
25		that that would make a big difference in doing

1		that and moving forward that way, so we did not.
2	Q	Were they did they take any position, were
3		they resistant to the idea or were they
4		interested or did they what was their own
5		expression in terms of whether that would be
6		something that they would do?
7	A	Well, I think from my perspective, I think down
8		the road they would like to see that built out
9		and see that happen and would have liked to see
10		that happen a little bit more simply because we
11		were not coming from a position of authority
12		when we're doing the interviews, so we're not
13		walking in with law enforcement powers and a
14		badge. We were in doing our thing under the
15		guise of the obviously the AML in doing our
16		requirements for due diligence for source of
17		funds and source of wealth. So we tended to get
18		very good cooperation and lots of information,
19		which I think quite often you may not get if you
20		had people being interviewed by law enforcement.
21	Q	Was that GPEB's perspective or is that yours?
22	A	That's my perspective of how our conversations
23		were on this topic in terms of I think they were
24		interested in doing that but simply because we
25		were getting very good results from our

1		interviews, based on the fact that people
2		didn't they tended to open up more when law
3		enforcement, obviously, wasn't standing in the
4		room.
5	Q	So your perception was that they backed off from
6		that and let BCLC handle it?
7	А	Yeah, I think they just didn't they didn't
8		pursue it further and push it simply because
9		they were getting the information ultimately.
10		We were sharing information when it came up,
11		so and we had had those discussions and in
12		fact the discussions I had with several members
13		at the time was that if you introduced law
14		enforcement into that scenario, that it would
15		probably make it much more difficult for us to
16		conduct those interviews and do our job and
17		therefore it was probably a better thing not to
18		do.
19	Q	Did GPEB have any part in building of
20		implementing the sourced-cash conditions
21		program?
22	A	No. In terms of the actual build-out process,
23		no.
24	Q	You've testified in respect of a directive from

BCLC in 2018 imposing a limit of \$25,000 on the

1		amount of cash that would be paid out to a
2		patron that you explained that you explained
3		BCLC tried to roll out on two occasions. Do you
4		recall that?
5	А	Yes.
6	Q	If I could take you to paragraph 179 of your
7		affidavit. So I understand, first of all, that
8		a bit higher up, at paragraph 179, BCLC tried to
9		roll it out a first time around March 1st, 2018?
10	A	That's correct.
11	Q	And do you recall that GPEB had been consulted
12		prior to then about this proposal?
13	А	Yes, I believe they had been consulted at that
14		point in time.
15	Q	And they had approved it in principle?
16	A	That was my belief, yes.
17	Q	And if I understood your earlier clarification
18		correctly, that is the roll out around March
19		2018 where you say there was some direction from
20		Minister Eby not to implement it until following
21		Mr. German's report; is that right?
22	A	Yes.
23	Q	And then do I take it, then, that Mr. German did
24		not make any recommendation in respect of this

directive or anything relating to it in his

1		report?
2	А	No, I haven't seen anything that would cover
3		this.
4	Q	So subsequent to the release of the report and
5		there not being a recommendation about it, do I
6		take it, then, that BCLC tried to roll it out a
7		second time?
8	А	Yeah, it was rolled out through the with the
9		dates given as the August 7th.
10	Q	Right. And then when you say the directive was
11		withdrawn, how was that done?
12	A	It was through GPEB, through documentation that
13		obviously has been included in here and
14		directing us to not act on it and to recall it,
15		which we did, and we did it shortly thereafter,
16		like within two days it was done.
17	Q	And so what I mean is the service providers had
18		to be notified that the directive was being
19		withdrawn?
20	A	Yes. We had to send out a notification that
21		essentially cancelled it and advised them not to
22		implement the program or any of the changes.
23	Q	Did this cause any confusion from
24	A	It caused a lot of confusion. Yes. I mean

On the service provider's part?

25

Q

Q

1	A	On the service provider's part in terms of we
2		know that when we put these things out and we
3		put something out, a directive like this,
4		there's a rollout process that has to happen.
5		So we don't just drop it out there to the
6		service providers because we know there has to
7		be an established practice figured out by the
8		service provider and then to drill down to the
9		staff. So by the time that works its way down
10		to frontline staff who are actually going to be
11		effecting this change, they were then getting
12		the receipt of rollback, the recall to cancel
13		that, so it caused us a fair amount of grief.
14	Q	Were you advised whether this was supposed to be
15		a temporary suspension of the implementation of
16		the directive?
17	А	That's what I I understood it was going to be
18		coming out but just not right away. It would be
19		put off and then come out through the
20		recommendations and through the Peter German
21		review.
22	Q	Is it your understanding that this policy has
23		yet to be implemented?
24	А	It is not, no.

Can you tell us a bit about your experience with

1	GPEB's review of BCLC's AML proposals. Perhaps
2	I can ask that a document be put up, so I can
3	frame what I'm asking about. It's BCLC5540. It
4	would be the second page. And just to start
5	refreshing your memory, this is a
6	MR. STEPHENS: Sorry, Ms. Mainville, I think he's
7	still looking for the document.
8	THE WITNESS: These aren't sorted by document.
9	They're sorted by exhibit tabs. So I have to
10	have a reference tab to start with to find it;
11	otherwise it one of 3,000 pages.
12	MS. MAINVILLE: It's not part of your affidavit.
13	THE WITNESS: As an exhibit.
14	MS. MAINVILLE: It's not an exhibit to your
15	affidavit.
16	MR. STEPHENS: Tab 11 of the binder with the notice
17	documents. I believe it's this one,
18	Mr. Tottenham.
19	MS. MAINVILLE: Could we bring it up, Madam
20	Registrar, BCLC5540.
21	MR. STEPHENS: Tab 11.
22	MS. MAINVILLE:
23	Q And at the second page this is an email chain
24	regarding the source of fund declaration form

that was being devised following Mr. German's

1		interim recommendation, and you may recall that
2		GPEB came back with a request or demand that
3		the that there be a signature line for the
4		player on the form?
5	А	Yes.
6	Q	And so you'll see the last paragraph there you
7		say because you were asked do you recall
8		being asked for your thoughts or comments on
9		that from
10	А	Yes.
11	Q	So in the last paragraph you say:
12		"The only other issue I am concerned about
13		is our ability to shape our programs and
14		effect positive change without being drawn
15		into a similar process with GPEB which
16		ultimately has brought this change to a
17		standstill. As you know, we have made
18		numerous changes over the past couple of
19		years to our programs, most by directive,
20		and GPEB has not been part of that
21		process. The wording in their last drafts
22		that states they will not support the
23		change without patrons' signature infers
24		the directive cannot proceed certainly
25		would set a precedent moving forward on

1		this and other changes we are considering.
2		I am confident that you're well aware of
3		this issue but just wanted to share my
4		concerns with you, as it may impact my
5		unit moving forward."
6		Can you explain what you mean by this paragraph,
7		or what you meant?
8	А	Since we had gone through previous a number of
9		changes, a number of directives that we put out
10		on a number of different issues and have always
11		had the ability to put that directive out to the
12		service providers, provide training and anything
13		else that was required to support it, without
14		any issues or without any problems, and then as
15		a result of this issue coming up, when we were
16		preparing to put this make this change and
17		put it forward, that signature issue came out.
18		And simply put, without getting approval to
19		their point in terms of the signature, it was
20		made very clear that we could not go ahead with
21		the directive. That in itself would be a change
22		of a total change of practice in terms of
23		allowing us the ability to make changes to
24		directives as needed to strengthen our programs
25		and do our job and do our increase our

1		enhanced due diligence on the site. So that was
2		concerning to me that we could be held up for
3		that reason and not have the ability to move
4		forward on an issue that clearly was going to be
5		helpful.
6	Q	And you had expressed some concern about the
7		functionality of this request and its
8		effectiveness in terms of including a
9		signature; is that right?
10	A	That's correct, yes.
11	Q	And do you recall that both Mr. Kroeker and
12		Mr. Lightbody subsequent to that in this email
13		chain indicate that they will proceed with
14		including a signature requirement despite those
15		concerns that you expressed and that they noted?
16	A	Yes. Ultimately it caused obviously more work
17		and more it was more problematic for the
18		service providers because it largely impacted
19		them a lot more than at our end, but a decision
20		was made to go ahead with it. We were better to
21		have this in as a whole with the signature piece
22		in than to not have it, so it was moved forward
23		on that basis.
24	Q	And in your experience, did BCLC comply with

demands or requests made by GPEB?

A

Yes.

1	А	Absolutely. I don't think there was any time
2		that we did not comply, but we've certainly had
3		discussions with them on a number of issues in
4		terms of what we're doing and why we're doing
5		it, to ensure that they understood what we were
6		doing. And we had those two-way conversations
7		to explain what we were trying to achieve, and
8		this was one of the points of this, was what we
9		were trying to achieve and the overall goal of
10		this directive.
11	Q	Did you understand GPEB to be BCLC's regulator?
12	А	Yes.
13	Q	Have you ever heard anyone within BCLC take a
14		different view?
15	А	No.
16	Q	Did you ever witness or hear of anyone at BCLC
17		ignoring GPEB's General Manager John Mazure or
18		thwarting him in any way?
19	А	Sorry, ignoring him, did you say?
20	Q	Thwarting him.
	А	Thwarting him? No, I did not.
21		
21 22	Q	Do you recall Mr. Mazure indicating at some
	Q	Do you recall Mr. Mazure indicating at some point in time that BCLC no longer required

A

Yes.

1	Q	And up to that point in time approvals had been
2		sought from GPEB; is that fair?
3	A	I would say yes, that was very fair. It was a
4		bit of a constant battle over the course of a
5		couple years going back and forth.
6	Q	On cash alternatives?
7	A	On cash alternatives. It was very clear from
8		what I was observing and seeing that without
9		their approval, we would not be able to go
10		forward with whichever directive proposed that
11		we were dealing with at the time.
12	MS.	MAINVILLE: Could we please just file this
13		exhibit, Madam Registrar, or file this as an
14		exhibit.
15	THE	REGISTRAR: The next number is 175,
16		Mr. Commissioner.
17	THE	COMMISSIONER: Thank you, Madam Registrar.
18		EXHIBIT 175: A chain of email re German
19		Recommendation #1 - Source of Funds
20		Declaration - December 28, 2017
21	MS.	MAINVILLE:
22	Q	Mr. Tottenham, in your affidavit you describe
23		your investigation of an incident involving
24		Michael Mancini?

1	Q	And you referenced in your affidavit being
2		interviewed by GPEB regarding this incident. Do
3		you recall that?
4	A	That's correct, yes.
5	Q	Can you just explain to me how that interview by
6		GPEB came about or what it was about?
7	А	It was as a result of the Mancini file that was
8		brought to our attention through the RCMP that
9		they had pulled somebody over and as a result of
10		their investigation commenced upon a money
11		laundering investigation, and they subsequently
12		called us because it involved casino's cheques
13		and upon taking action from an AML perspective
14		and looking to further investigations on this, I
15		came to a conclusion as to whether or not it was
16		an AML issue, a money laundering issue. And
17		arising out of that whole sequence of events,
18		the issue of whether or not it had been properly
19		reported to GPEB by a Section 86 Report was
20		brought into play as well as whether or not it
21		was a money laundering case or not based on our
22		involvement and evidence.
23	Q	So they were investigating effectively why a
24		Section 86 Report had not been filed. Were they
25		investigating were they trying to understand

25

1		what BCLC's evidence or BCLC's analysis was in
2		respect of Mr. Mancini, or was it investigating
3		BCLC? Can I just understand.
4	А	My understanding when I was called in for the
5		interview, my understanding was it was in
6		regards to the money laundering aspect. They
7		believed he was money laundering and we were not
8		in agreement. But another part of that was that
9		if they had received the 86, the one-page
10		notification at the very front end advising that
11		there was an investigation underway by us, if
12		they had actually received that if it was done,
13		so that was a part of this interview.
14	Q	So
15	A	[Indiscernible] interview.
16	Q	So they were effectively investigating this
17		alleged or potential money laundering incident?
18	A	Yes.
19	Q	Do you recall learning that GPEB in 2016
20		conducted an audit of provincially banned cash
21		facilitators from 2015?
22	A	Yes.
23	Q	And you've included BCLC's review of that audit

as exhibit 82 to your affidavit, if it assists.

Did you receive a copy of that audit after it

1		was completed in 2016?
2	А	We received it at some time, yes, after it was
3		completed, well after it was completed.
4	Q	Well after. Did you receive it from GPEB?
5	A	Yes.
6	Q	Could I bring up BCLC9255, which is an email
7		from Ross Alderson to yourself and Mr. Kroeker.
8	А	Okay.
9	Q	Do you see there I'll allow you some time to
10		review it, but Mr. Alderson advises he just got
11		this internal GPEB report forwarded through
12		tonight from a contact at CFSEU?
13	A	Yes.
14	Q	So I take it you received the report at least
15		through this email in 2017 through Mr. Alderson.
16	A	Correct.
17	Q	Had you, then, seen this report prior to this
18		point in time?
19	A	No, not prior to that point in time, no.
20	Q	So you just indicated you received the report
21		from GPEB. Does this refresh your memory as to
22		how the report did or did not come to your
23		attention?
24	A	Yes. It was through it was an internal GPEB

report and on -- according to this, that was

1 May 6th, 2017. 2 Q Yes. 3 Α Yes. That would be correct. 4 0 So was that -- do you recall whether this was 5 the first time you were made aware of this report or this audit? 6 Α Yes. I believe that was the very first time I had ever come across this. 8 9 And do you recall seeing any issues with this Q 10 audit? 11 As a result of getting this report I went Α 12 through this report and I went through it in 13 great detail, and it was a fairly extensive 14 report, and broke it down case by case to try 15 and determine what it was saying and how it was 16 analyzed. 17 0 Do you recall that the auditor had assumed that 18 River Rock had been monitoring cash drop-offs? 19 Sorry, I didn't hear the last part of your Α 20 question there. 21 0 Do you recall that the auditor had assumed that River Rock was live monitoring cash drop-offs? 22 23 Α Yes. By virtue of the way the report was 2.4 prepared and the language used, it was made very

clear that the results of this report were

1		allegations that through live monitoring,
2		through surveillance, that the River Rock staff,
3		and by extension BCLC, were aware that cash
4		banned patrons were supplying, in particular
5		Paul Jin, were supplying cash to other patrons
6		and were being allowed to just walk in and buy
7		in in any without hesitation and this was
8		this happened essentially it implied it was
9		happening in real time, we were observing it and
10		they were letting it happen.
11	Q	Was this an erroneous assumption?
12	A	Absolutely. I mean, there was 45 incidents that
13		were recorded in this report spread over a
14		period of one year, from January 1st to
15		December 31st, 2015. The 2015 total was
16		45 files. They say 46 in the report, but it's
17		an error. It was actually 45. Almost half of
18		them relate back to Paul Jin himself, and in all
19		45 instances I went back and basically opened
20		each file and did a full review of the evidence,
21		and what I could find of the video, anything
22		that was in the file, and made a determination
23		that in not one instance out of 45 was that
24		information available and done in real time. It
25		was all done after the fact through

1		investigations. So the language used in the
2		report was absolutely erroneous and false.
3	Q	And just before we file this, had BCLC taken
4		steps to address this issue of not being in a
5		position to live monitor cash buy-ins or
6		drop-offs prior to this point in time, in 2017?
7	A	Sorry, I didn't hear the very first part of the
8		question there.
9	Q	Had BCLC taken steps to address this issue of
10		not having live monitoring of cash buy-ins or
11		cash drop-offs prior to 2017?
12	А	We took action that I think in probably 2016
13		in terms of directing staff of what they should
14		be watching for and what actions we wanted them
15		to take, and which they did take in terms of
16		trying to live monitor whenever possible, but I
17		mean, unless you have that information directly
18		available at the time, it's almost an
19		impossibility to live monitor incidents like
20		this and in this case yeah, there was there
21		was zero for 45 files were actually done in real
22		live and live monitored.
23	Q	So when BCLC took these steps in 2016, do I take
24		it it was not as a result of GPEB's audit or
0.5		1 ' C - 1 GDDD - 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1

learning from the GPEB that they had concerns in

1	that regard?
2	A No, that was absolutely it was as a result of
3	the it was part of the programs in terms of
4	the sourced-cash conditions and what we were
5	observing was happening throughout that period,
6	and just an ongoing building out of our AML
7	programs.
8	MS. MAINVILLE: Thank you. Could we please file this
9	as the next exhibit. And, Mr. Commissioner, I
10	know I'm over time. I wonder if I could have at
11	most 10 minutes. I'm trying to cutting out
12	certain parts
13	THE COMMISSIONER: Well, we'll mark as the next
14	exhibit.
15	THE REGISTRAR: Exhibit 176, Mr. Commissioner.
16	EXHIBIT 176: Email from Ross Alderson to Daryl
17	Tottenham, re COMM-8669 Final Report -
18	Provincially Banned Cash Facilitators - May 6,
19	2017
20	THE COMMISSIONER: I'm just a little concerned at the
21	time and trying to deal with Mr. Tottenham's
22	evidence today. We still have two more
23	examinees left for a total of nearly an hour, so
24	I think no more than five minutes for you,
25	Ms. Mainville.

Q

Yes.

1 MS. MAINVILLE: Okay. Thank you. 2 Mr. Tottenham, do you remember you testified Q 3 that a cash -- in response to question from 4 commission counsel, you testified that a cash 5 cap had been put out there and there had been some discussion about it? Do you recall that? 6 7 Α Yes. We can remove this document from the screen. 8 Q 9 Do you not recall BCLC putting forward a 10 cash cap proposal to government? 11 A proposal for cash cap? Α 12 0 Yes. 13 In ... Α 14 In 2017? 0 15 Α In 2017? I don't recall the specifics of that, 16 no. 17 Q Do you recall Mr. Kroeker asking you to prepare 18 to impose a cash limit to be implemented in 19 January 2018? 20 Α Oh, in -- for -- yeah, you just have to be more 21 specific what you're trying to --A cash limit in terms of amounts to be -- for 22 Q 23 buy-ins? 24 For cash buy-ins for January of 2018? Α

А	Yes.
Q	So do you recall preparing that policy?
А	Yes.
Q	Okay. Do you know what happened to it?
A	Again, I'm going back to your referencing the
	10K receiving policy that we put into play in
	January.
Q	No, an actual cash cap of \$25,000. You don't
	recall that?
А	No, I recall no, I don't recall that. I
	thought you were talking about something else
	here.
Q	Okay. That's fine. You referenced an email
	from Mr. Alderson in May of 2015 that was
	brought up earlier, exhibit 118 to your
	affidavit, where Mr. Alderson indicates or
	directs that before we contemplate suspending,
	barring or putting conditions on any of the VVIP
	players to bring himself and Mr. Sweeney into
	the loop, to notify them?
A	Yes, yes.
Q	Do you recall bringing this email to
	Mr. Kroeker's attention after he became VP of
	Q A Q A Q

Compliance?

Yes.

A

24

1	Q	Do you recall Mr. Kroeker immediately restoring
2		the investigators' authority to do whatever they
3		felt was necessary in the circumstance without
4		needing to run it by BCLC leadership?
5	A	I don't recall that absolute conversation, but I
6		recall that's the direction that we ultimately
7		went on.
8	Q	And indeed as of September 2015, do you recall
9		that any decision made by investigators was only
10		reviewed by the AML managers or yourself?
11	A	Yes. We went we transitioned to a much
12		easier smoother process to allow for that to
13		happen without a formalized process.
14	Q	In terms of just about Mr. Ross Alderson and
15		his departure from BCLC, commission counsel
16		asked you whether he may have been frustrated by
17		the lack of action on BCLC's part. Based on
18		your working relationship with Mr. Alderson over
19		the years, had he expressed frustration with
20		GPEB?
21	A	With GPEB?
22	Q	Yes.
23	A	Yes.
24	Q	And he expressed frustration what he perceived

to be a lack of police action?

1	A	Yes. Prior to the involvement of FSOC in 2015.
2	Q	And you indicate that you were made aware at
3		paragraph 221 of your affidavit, you were made
4		aware of the allegations Mr. Alderson made in
5		respect of Mr. Kroeker; correct?
6	A	Yes.
7	Q	When did you first become aware of this
8		allegation?
9	A	I don't recall the exact date, but it was
10		probably when I was given notification that it
11		was being investigated.
12	Q	Was the first time that you ever heard
13		Mr. Alderson say anything regarding so let me
14		just first remind you. He indicated to you,
15		Mr. Alderson, that he wouldn't stop until
16		Mr. Kroeker, Mr. Lightbody and Mr. Desmarais
17		were gone; correct?
18	A	Yeah, that was during our luncheon meeting,
19		goodbye luncheon meeting, yes.
20	Q	So that was after Mr. Alderson had departed from
21		BCLC?
22	A	Yes.
23	Q	And was that the first time you ever heard
24		Mr. Alderson say anything along those lines

regarding Mr. Kroeker?

1	А	Yes. That was immediately after BCLC as a
2		whole had been notified that he was leaving. It
3		was the lunch that followed about within
4		about two weeks of that, and it was just myself
5		and Ross. And that was the first time he had
6		I had heard that kind of comment.
7	Q	And so after his departure was that the first
8		time you heard him express such frustration
9		directed at BCLC as opposed to
10	A	Absolutely, yes.
11	Q	After he was no longer with the company?
12	A	Yeah. Absolutely. Up until then save and
13		except for an interview that I believe he did on
14		W5, which I heard comments on, but other than
15		that in person in terms of a working
16		relationship and at work, that was the first
17		time that he had thrown this out to me
18		certainly, and saying given this information
19		and providing the snapshot of what he thought
20		was happening.
21	MS.	MAINVILLE: Thank you. Those are all my questions.
22	THE	COMMISSIONER: Thank you.
23	MR.	STEPHENS: Mr. Commissioner, I may be
24		anticipating you. I'm not sure it's

Mr. Stephens. I'm cognitive that Mr. Tottenham

1	has been testifying for four hours, and I think
2	we've had 20 minutes of break, and I'm just
3	wondering if you're inclined to continue, to
4	finish his evidence whether I could ask that
5	Mr. Tottenham be allowed to have a break. He
6	hasn't had lunch even. I realize we're on a
7	schedule, but this witness has been testifying
8	for quite some time.
9	MR. McGOWAN: I wonder, Mr. Commissioner, if you
10	might inquire how long Mr. Stephens anticipates
11	being with the witness.
12	THE COMMISSIONER: Yeah, I think that's a good
13	question. I know Ms. Tweedie you have
14	10 minutes; is that right?
15	MS. TWEEDIE: Yes, Mr. Commissioner, and I anticipate
16	perhaps using five of those minutes.
17	THE COMMISSIONER: All right. Mr. Stephens, how long
18	do you anticipate being?
19	MR. STEPHENS: I would guess 25 minutes.
20	THE COMMISSIONER: All right. Well, I would like to
21	finish with Mr. Tottenham today. Unless there
22	is any contrary views, Mr. McGowan, any
23	anything on that?
24	MR. McGOWAN: Commission counsel is available. It's

the second day that Mr. Tottenham has attended

25

1	to give evidence. It may be that we could find
2	a few minutes Thursday, but we do have a fairly
3	full slate Thursday and Friday with the witness
4	with some significant time requests. I'm in
5	your hands. If you prefer to go over, we can
6	make efforts to accommodate that. But
7	commission counsel is certainly available and
8	willing to continue today.
9	THE COMMISSIONER: I should really ask Ms. Latimer as
10	well, as she has conduct of this witness.
11	Ms. Latimer.
12	MS. LATIMER: Thank you, Mr. Commissioner. I'm at
13	your disposal as well.
14	THE COMMISSIONER: Thank you. That's helpful. I
15	think what we will do, then, is take a brief
16	no, here's what we're going to do. We're going
17	to hear from Ms. Tweedie and then we'll take
18	another brief adjournment to give the witness
19	a break, and then we'll conclude today if we
20	can. All right. Is that satisfactory,
21	Mr. Stephens?
22	MR. STEPHENS: Yes, Mr. Commissioner.
23	THE COMMISSIONER: You mentioned lunch. I don't know

if that gives you enough time for lunch or not.

MR. STEPHENS: If we have 10 minutes it might give

1		him a chance to have some lunch possibly.
2		Depending on how fast an eater he is.
3	THE	COMMISSIONER: Ms. Tweedie, you go ahead.
4	MS.	TWEEDIE: Thank you, Mr. Commissioner.
5	EXAI	MINATION BY MS. TWEEDIE:
6	Q	Mr. Tottenham, I will be brief. I just have a
7		few questions for you arising out of one
8		incident that you spoke about last week. So you
9		discussed a situation where Ross Alderson copied
10		his work computer to an external server and had
11		access to BCLC's confidential information,
12		including confidential patron information from
13		his home drive; is that correct?
14	A	That is what I was informed by him, yes. I
15		don't have information that confirms that, but
16		that's what he informed me.
17	Q	And to your knowledge this confidential
18		information that would have been contained on
19		this database would have consisted of names and
20		other identifying information of casino patrons
21		across the board. This could be from high
22		rollers and VIPs to ordinary members of the
23		<pre>public; is that correct?</pre>
24	А	Yes. I would say that that's most likely. I

don't, again, have any knowledge exactly what

Q

1	was on there, but the way it was explained to
2	him, it seemed to be an extensive amount of
3	information that he had downloaded.
4	Q So fair to say this information would also
5	likely contain third party information
6	identified in patron interviews?
7	MR. STEPHENS: Mr. Commissioner, it's Mr. Stephens
8	here. I believe Mr. Tottenham has said he
9	doesn't know what Mr. Alderson specifically
10	downloaded, so the question presupposes that
11	knowledge, and I object to that extent.
12	THE COMMISSIONER: Ms. Tweedie.
13	MS. TWEEDIE: If I might read from the transcript,
14	Mr. Tottenham's transcript from last week, I
15	suppose I'm just trying to nail down his
16	understanding of what was contained. He wrote:
17	"It's kind of a massive directory and it's
18	very personal to that individual user. It
19	contains a lot of information."
20	I'm just trying to gain Mr. Tottenham's
21	understanding of what that information consisted
22	of.
23	THE COMMISSIONER: All right. Go ahead.
24	MS. TWEEDIE:

Is it safe to say this information might also

A

Huge, yes. Huge.

1		contain third party information identified in
2		patron interviews?
3	A	I would say there's a good chance that that
4		could be, yes.
5	Q	Thank you. Can you confirm for me that BCLC has
6		in the range of 900 employees?
7	А	It is roughly correct, yes.
8	Q	And I assume that BCLC has an internal IT
9		department?
10	А	Yes, we do.
11	Q	And to your knowledge Alderson was able to clone
12		his work station, as he put it, without anyone
13		at BCLC being alerted to the fact that he had
14		done so at the time that it occurred; is that
15		correct?
16	A	Yes, apparently that's what he did, but in terms
17		of what he suggested to me he did, it was taken
18		off his Z drive and put on to an external hard
19		drive, then the external hard drive was taken
20		home and dropped onto his home system, so that
21		is pretty basic function that I don't think
22		would trigger any alarms.
23	Q	But you would agree this incident is a very
24		significant security breach for BCLC?

1	Q	And since this huge breach, to your knowledge
2		has BCLC implemented any new safeguards for
3		preventing such a breach from occurring in the
4		future?
5	A	I don't know if there's been anything specific
6		to that event. I know that constantly they've
7		worked on security upgrades, but I don't think
8		there's anything that you could say specifically
9		to that simply because it's a very basic process
10		that I don't know that one could ever guard
11		against. It's taking information off a drive
12		and dropping it onto basically a USB or an
13		external hard drive, which is a 6-inch device.
14		I don't know how you could possibly outside of
15		strong approvals and regulations how you could
16		stop that from happening.
17	MS.	TWEEDIE: Okay. Those are all my questions.
18		Thank you.
19	THE	COMMISSIONER: Thank you, Ms. Tweedie. I think
20		we will take 15 minutes now to enable
21		Mr. Tottenham to have a break and if he can some
22		lunch. I do appreciate that he's been
23		testifying for a lengthy period. Thank you.
24	THE	REGISTRAR: This hearing is adjourned for a
25		15-minute recess until 2:04 p.m.

1	(WITNESS STOOD DOWN)
2	(PROCEEDINGS ADJOURNED AT 1:49 P.M.)
3	(PROCEEDINGS RECONVENED AT 2:04 P.M.)
4	DARYL TOTTENHAM, a
5	witness for the
6	commission, recalled.
7	THE REGISTRAR: Thank you for waiting. The hearing
8	is now resumed, Mr. Commissioner.
9	THE COMMISSIONER: Thank you, Madam Registrar. Yes,
10	now, we're about to resume with Mr. Stephens'
11	examination of Mr. Tottenham.
12	Mr. Tottenham, I think I was a bit remiss
13	in not ensuring that you feel sufficiently
14	revived to carry on with the balance of your
15	evidence today. I was working on the assumption
16	that you would prefer to finish today rather
17	than come back some other day. But I just
18	wanted to check in with you at this point
19	THE WITNESS: Yes, I'm fine to continue,
20	Mr. Commissioner, thank you.
21	THE COMMISSIONER: Okay, yes. Mr. Stephens.
22	MR. STEPHENS: Thank you, Mr. Commissioner.
23	EXAMINATION BY MR. STEPHENS:
24	Q Mr. Tottenham, could you turn up, please, tab 14

of your affidavit number 1, which is -- and

1		Madam Registrar, that's the first document I'm
2		going to go to.
3		Tab 14 at exhibit 14, Mr. Tottenham. Just
4		tell the Commissioner what that document is,
5		Mr. Tottenham.
6	A	This is the AML manual that was put together
7		when we first started the AML unit. It's dated
8		here March 1st, 2019, but it's essentially the
9		seventh version of a manual that we started,
10		myself and John Karlovcec started to build when
11		we first started in the AML unit in 2013.
12	Q	And could you go to page 23 in the bottom
13		right-hand corner. It should be the 23rd page
14		in the PDF, Madam Registrar. It will have
15		numbers 25 and 26 on it. I think you're one
16		ahead. Yes. We're looking for items 25 and 26.
17	A	Okay.
18	Q	And if I could just direct you to item 26,
19		Mr. Tottenham. There's a reference to the
20		something called anti-money laundering
21		specialist training. I just wanted to ask you
22		about that.
23		First of all, in that item there's a
24		reference to something called the Association of

Certified Anti-Money Laundering Specialists.

A

Since 2014.

1		What is that organization?
2	А	It's ACAMS is an international organization
3		that has basically set up works worldwide to
4		support and provide documentation and training
5		and initiatives and information on money
6		laundering, files, training, crime prevention in
7		terms of fraud. So it's a global network of
8		trainers and information.
9	Q	Does BCLC have a membership in that association?
10	A	Yes, we do. We have an enterprise membership in
11		that organization and that's one of our key
12		points in terms of from my unit in particular,
13		but also other members to attend and then take
14		the training courses that ACAMS offers and one
15		of them is a certification program for a
16		certified anti-money laundering specialist. And
17		that is one of the requirements for my unit for
18		becoming a member of my unit.
19	Q	Do you have are you certified as a
20		certified anti-money laundering specialist with
21		ACAMS, Mr. Tottenham?
22	A	Yes, I am.
23	Q	For how many years have you had that
24		certification, approximately?

Q

1	Q	And you mentioned that others in your unit have
2		that certification; is that correct?
3	А	That's correct, yes.
4	Q	And has that training been offered to any other
5		participants in the gaming industry to your
6		knowledge, Mr. Tottenham?
7	А	We've also offered it out to members of GPEB,
8		and to throughout our organization itself,
9		not just the AML unit, but other investigators,
10		casino investigators and through audit. So we
11		have a large number of people that have actually
12		taken the course and accreditation and become
13		certified.
<b>1</b> 3		
14	Q	And just in broad terms, Mr. Tottenham, what is
	Q	And just in broad terms, Mr. Tottenham, what is involved in getting that certification as an
14	Q	
14 15	Q A	involved in getting that certification as an
14 15 16	Q	involved in getting that certification as an anti-money laundering specialist with ACAMS?
14 15 16 17	Q A	involved in getting that certification as an anti-money laundering specialist with ACAMS?  It's a fairly intensive course that you take set
14 15 16 17	Q A	involved in getting that certification as an anti-money laundering specialist with ACAMS?  It's a fairly intensive course that you take set over generally takes about two to three
14 15 16 17 18	Q A	involved in getting that certification as an anti-money laundering specialist with ACAMS?  It's a fairly intensive course that you take set over generally takes about two to three months to properly go through and complete. And
14 15 16 17 18 19	Q	involved in getting that certification as an anti-money laundering specialist with ACAMS?  It's a fairly intensive course that you take set over generally takes about two to three months to properly go through and complete. And at the conclusion there is a rather intense
14 15 16 17 18 19 20 21	Q	involved in getting that certification as an anti-money laundering specialist with ACAMS?  It's a fairly intensive course that you take set over generally takes about two to three months to properly go through and complete. And at the conclusion there is a rather intense examination with a requirement of 75 percent or

And you mentioned that members of GPEB have been

1		offered this or GPEB has been offered to have
2		this training, BCLC has offered that. To your
3		knowledge has there been any takeup on that?
4	А	There was some interest in the beginning. I
5		don't know in terms of the course itself. I
6		believe there's been at least one, maybe two
7		people that have taken it since we offered it
8		way back.
9	Q	Thank you, Mr. Tottenham. Madam Registrar, I'm
10		done with that particular exhibit, but I will be
11		going forward to exhibit 16 in Mr. Tottenham's
12		affidavit.
13		Mr. Tottenham, I can take you to exhibit 16
14		if you want going forward in the binder, please.
15	А	Okay.
16	Q	Just a couple forward. And exhibit 16 deals
17		with the PGF accounts?
18	А	Yes.
19	Q	And just before I ask you a question about
20		exhibit 16 specifically, I mean, can you tell
21		the Commissioner from an AML perspective is a
22		PGF account a good thing?
23	А	Yes, absolutely. It's one of the cash
24		alternative programs that we put together early.
0.5		

It's probably what I would say is our most

1		well utilized cash alternatives and most
2		effective. And it's essentially an account that
3		is held at the service provider level where
4		players can use funds that they bring in via
5		bank draft so it's not cash driven, it's
6		alternatives. They stock their funds into an
7		account, essentially, and then play off that
8		account, so they're able to move funds back and
9		forth from the tables to the account, and then
10		when they're finished, put the funds back into
11		the account and then leave it there for their
12		next visit and not necessarily have to be paid
13		out in cash and take large sums of cash in and
14		out of the casino every time they attend.
15	Q	On exhibit 16, Mr. Tottenham, what is that
16		document there?
17	A	This is an overview of the process, so it's not
18		specific to our policy. It's kind of an
19		overview of what our policy looks like and with
20		an overlap of what happens when somebody wants
21		to come into a service provider and open what
22		the requirement is for a player to open an
23		account, what the casino is required to do at
24		the front end to open that account and what the
25		requirements are in terms of verification,

1		information, and then it moves through to what
2		the investigator at the casino would do in the
3		first instance, and then there's an automatic
4		alert in this process that when somebody opens
5		an account, my unit, the AML unit, gets a
6		notification, an automated notice basically that
7		an account has been opened which triggers then
8		the next part that is outlined here, which shows
9		you all the different things that we look at and
10		how we review the client, their background,
11		their history, source of wealth and all
12		information that we have known on them. And
13		then it goes through the entire process right to
14		the end of what we look at in terms of right
15		down to criminal record and adverse media,
16		FinScan reports that we do. It's kind of a
17		top-to-bottom look at what it takes to actually
18		have a PGF account opened, approved and then be
19		able to utilize it for a player.
20	Q	And what you're describing is that when a PGF
21		account is opened, your unit does some due
22		diligence on the person applying?
23	А	Yes. We do extensive due diligence on that
24		person, so we will look at we build a dossier
25		on that player. It's an automatic. And we look

1		at every aspect of from home ownership to
2		job, any companies they own, board of directors,
3		any information at all that connects them to
4		occupation and/or ownership of companies as well
5		as adverse media hits. We have large monitoring
6		for our HRP players, so through a service that
7		if anything comes up across the world, that will
8		hit on that name and give us an alert. So we do
9		a lot of that work, the analytics back end of
10		it, and it's a continual thing after a PGF is
11		opened and monitored.
12	Q	Thank you, Mr. Tottenham. Moving forward and
13		I'm going to try to say more or less
14		chronological. If I could ask you to go to
15		tab 46 in your affidavit number 1, please.
16	A	Okay.
17	Q	And, Mr. Tottenham, this is a BCLC
18		investigations protocol for educating warning,
19		sanctioning or barring patrons of April 16th,
20		2015, and I think you've had some questions
21		about this topic, but my note is you haven't
22		gone to this document. Can you tell
23		Mr. Commissioner what this document is, please.
24	A	This is the actual document that when this
25		was being built in the front end in early 2015,

1 this was the document that was put together by 2 BC corporate security that outlined what the 3 actual process is for how we would be -- once 4 it's put into effect, how we would be treating patrons in terms of education, warning, sanction 5 and barring, so it outlines the steps that we 6 7 would take and the expectation on the service providers that we would take so that when an 8 issue is identified with a patron that it would 9 10 follow this plan of attack, basically. And that 11 goes back to my earlier evidence, where our 12 expectation is that if it was appropriate, we'd 13 allow the service provider to start with that 14 patron for an education session or a warning 15 session as it escalated. So this just basically 16 maps out that part of the process and then when it reverts over to us where we would take it 17 18 over and move it through the same system in 19 terms of education, warning, pending interview, 20 if that's where it escalated from, depending on 2.1 what our results were, right up into and including sanctions, which could include 22 sourced-cash conditions or other sanctions and 23 2.4 barring, up to five-year barrings. So it 25 basically spells out the entire process.

1		then there's the rest of the the back end of
2		this is all a breakdown of what the expectation
3		is for each stage of that process.
4	Q	Just given your evidence already about the
5		timing, Mr. Tottenham, is it fair to say that
6		this April 2015 is sort of at an early stage in
7		the BCLC cash conditions initiatives?
8	A	Yes.
9	Q	If I can ask you to go to tab 9, please, which
10		is a little bit later in 2015. This is an email
11		dated September 15th, 2015, Mr. Tottenham, "re
12		priority 1 interview project." Do you see that?
13	A	Yes.
14	Q	And you were asked some questions about this,
14 15	Q	And you were asked some questions about this, but I just wanted to clarify. At this stage and
	Q	
15	Q	but I just wanted to clarify. At this stage and
15 16	Q	but I just wanted to clarify. At this stage and September 2015, the cash conditions program had
15 16 17	Q	but I just wanted to clarify. At this stage and September 2015, the cash conditions program had progressed somewhat; is that correct,
15 16 17 18		but I just wanted to clarify. At this stage and September 2015, the cash conditions program had progressed somewhat; is that correct, Mr. Tottenham?
15 16 17 18 19	A	but I just wanted to clarify. At this stage and September 2015, the cash conditions program had progressed somewhat; is that correct, Mr. Tottenham? Yes, that's correct.
15 16 17 18 19 20	A	but I just wanted to clarify. At this stage and September 2015, the cash conditions program had progressed somewhat; is that correct, Mr. Tottenham? Yes, that's correct. And you had said that in August there were
15 16 17 18 19 20 21	A	but I just wanted to clarify. At this stage and September 2015, the cash conditions program had progressed somewhat; is that correct, Mr. Tottenham? Yes, that's correct. And you had said that in August there were 10 persons put on cash conditions, August of
15 16 17 18 19 20 21	A	but I just wanted to clarify. At this stage and September 2015, the cash conditions program had progressed somewhat; is that correct, Mr. Tottenham? Yes, that's correct. And you had said that in August there were 10 persons put on cash conditions, August of 2015, and then September of 2015 another 36; is

September, so the first one is the information

1		was provided and then as we worked through that,
2		they were actually placed on sourced-cash
3		conditions in September, and then it was
4		followed by another kind of group of 10 and then
5		it was a group of about 35, 36 right after that.
6	Q	This document here at exhibit 9 is has to do
7		with interviews, and could you tell
8		Mr. Commissioner what the purpose of this
9		document was, then, and the priority 1
10		interviews.
11	A	The priority 1 interviews, this is, again, going
12		into by extension the plan, the earlier plan
13		that we had talked about, where we set up a
14		process where we would bring players in to
15		interview them. Most often it was as a result
16		of identified incidents or files that were
17		brought to our attention or activities, which
18		could include information that we also were
19		looking at in terms of suspected activities on
20		the gaming floor or with in terms of bringing
21		cash in. So we basically built this plan out to
22		map out how we were going to bring people in for
23		interview, built out a template for conducting
24		these interviews. We had two people within our
25		unit that started on it originally and then it

1		kind of expanded to probably four of our people
2		who were involved and then it was just a series
3		of expansions as we built up through that
4		priority 1 interview paper, we built onto that
5		and expanded outwards in terms of the program
6		itself and the interviews.
7	Q	And were these interviews that were taking place
8		as contemplated September 2015 and onward, did
9		those involve service provider participation?
10	Α	No. Originally when the first part of the
11		program came out and we were having we had
12		some assistance in terms of getting information
13		through service providers and that was kind of
14		part of the strategy of asking them to be
15		involved. When we got into the second layer of
16		the interview process, that was when we weren't
17		able to get the information and we were in the
18		first instance from through the service
19		provider, and we had to escalate it as a result
20		of the incidents that were happening or these
21		and once we got to that stage, we conducted the
22		interviews. And when I say "we," the AML unit
23		members conducted the interviews. The service
24		providers were not able to or were not
25		allowed to have people sit in on those meetings

- 1 from that point on.
- Q Okay. So these interviews that you're talking
- about at this time were done by BCLC and AML
- 4 investigators; is that right?
- 5 A That's correct, yes.
- 6 Q Okay. Now, before I move forward in the
- 7 chronology, Mr. Tottenham, I just want to pause
- 8 and Madam Registrar, I'm going to call up a
- 9 document that's BCLC16582, which is an April
- 10 2015 document.
- 11 Now, Mr. Commissioner, I think I need leave
- 12 to ask Mr. Tottenham about this document because
- 13 I believe we noticed it on Friday. I haven't
- 14 heard any objections, but I just wanted to note
- 15 that.
- 16 THE COMMISSIONER: Okay.
- 17 MR. McGOWAN: No objection from commission counsel.
- 18 MR. STEPHENS: Thank you.
- 19 Q And, Mr. Tottenham, if I could ask Madam
- 20 Registrar to go to the second page of this
- document, we can read it back to front just for
- your reference. If I could ask you to scroll
- up. Mr. Tottenham, are you okay to read it off
- 24 the screen?
- 25 A Yeah, we'll go with this. If they can make it

- 1 bigger.
- 2 Q The email at the very top is an email from
- Mr. Gade in regard to an April 25, 2015 incident
- in regard to a certain patron whose is in the re
- 5 line. Do you recall Mr. Lath took you to that?
- 6 A Yes.
- 7 Q Okay. And this is about a 300,000 chip buy-in.
- 8 Do you recall that evidence?
- 9 A Yes, that's correct.
- 10 O Okay. And, Madam Registrar, if I could ask you
- to scroll forward to the first page, scroll up,
- I guess, to the first page, and if I could ask
- 13 you to go to the middle email. It's one from
- 14 Mr. Alderson to Mr. Ennis, and if perhaps if
- 15 that email can be put at the bottom so that the
- top email shows as well, please. You'll see
- 17 there, Mr. Tottenham, that Mr. Alderson sent a
- 18 followup email to Mr. Ennis about this incident.
- 19 Do you see that?
- 20 A Yes.
- 21 Q And then that was in turn forwarded onto you and
- some others, Mr. Beeksma, on April 27th, 2015?
- 23 A Yes, that's correct.
- 24 Q All right. You remember Ms. Latimer asked you
- 25 some questions about this particular incident,

1		but this email wasn't available to you at the
2		time in regard to the \$300,000 chip buy-in.
3		Does this help refresh your memory at all about
4		this incident and the questions that you were
5		asked by Ms. Latimer?
6	A	Yes.
7	Q	Can you tell Mr. Commissioner how that refreshes
8		your memory and what your evidence is.
9	A	The reference on this email is going back to the
10		initial buy-in, which is the 200,000 of chips,
11		and then the appearance that he had another
12		on second appearance he had 300,000 in chips
13		that he had brought back in and their dealings
14		with him at that time, that second amount.
15	Q	Right. And, Mr. Tottenham, at this time the
16		date of this
17	MR.	STEPHENS: Perhaps, Mr. Commissioner, if I could
18		ask that this be marked the next exhibit, just
19		before I ask another question.
20	THE	COMMISSIONER: Very well. I think we're at 177,
21		Madam Registrar.
22	THE	REGISTRAR: That's correct, Mr. Commissioner.
23		Exhibit 177.
24		EXHIBIT 177: Email from Ross Alderson re Jia

Gao - April 27, 2015

1	MR.	STEPHENS:
2	Q	Mr. Tottenham, at this period of time, in April
3		2015, I think you've said earlier in my
4		questioning that this is a very early stage in
5		the sourced-cash conditions initiative by BCLC.
6		Is that right?
7	А	That's correct.
8	Q	And was there any directive or direction by GPEB
9		about how BCLC should implement a sourced-cash
10		conditions program at this time?
11	А	At that point in time, no.
12	Q	And was there any precedent in the industry for
13		this at all in the casino industry?
14	А	No, there was not.
15	Q	Was there any FINTRAC guidelines to say how a
16		casino operator would implement a sourced-cash
17		conditions program?
18	A	No, there was not.
19	Q	So is it fair to say at this point in time, in
20		the AML unit this was a novel creation by BCLC?
21	A	Yes.
22	Q	That the that it was forming for the first
23		time an initiative that did not have any
24		president in the casino industry in British
25		Columbia?

- A Yes, that would be correct.

  Q Did it have any precedent in the casino industry in Canada to your knowledge at this time?

  A To my knowledge, no. It was first off the shelf.

  Q If I could ask, then, if another document be put
- If I could ask, then, if another document be put 7 up, Madam Registrar, which is BCLC16584. And this is an email from October of 2015, and if I 8 9 could ask you to go to the second page of that, 10 Madam Registrar, there's an email from Brandon 11 Norgaard to Bruno Gatto that you're not copied 12 on at the bottom. You recall that? When I saw 13 you recall that, this portion of the email was 14 in your rolling document that Ms. Latimer took 15 you to. Do you recall that?
- 16 A That's correct, yes.
- 17 Q This email was not available at the time, and
  18 Mr. Commissioner, I believe, again, this one we
  19 provided notice of on Friday, and I'd ask for
  20 leave to be able to refer to this and ask
  21 Mr. Tottenham a question about it.
- MS. LATIMER: Mr. Commissioner, commission counsel

  does not object, but just for the record, to

  note that the record was disclosed to the

  commission after Mr. Tottenham testified. So we

1		don't object, but it's not only late notice on
2		the document, but also very late disclosure of
3		the document.
4	THE	COMMISSIONER: Thank you, Ms. Latimer.
5		You may introduce the document, then,
6		Mr. Stephens
7	MR.	STEPHENS: Thank you, Mr. Commissioner. If I
8		could ask Mr. Tottenham so just if we could
9		scroll up Madam Registrar to the front page of
10		it.
11	Q	And there's an email from at the very top
12		there's an email from you to Mr. Norgaard and
13		others about this particular patron's
14		\$25,000 buy-in. To be fair to you, this wasn't
15		available when you gave your evidence initially.
16		Does this help you refresh your memory about
17		this incident at all, Mr. Tottenham?
18	A	Yes, it does.
19	Q	Could you just tell Mr. Commissioner any your
20		evidence on this, having had an opportunity to
21		look at it.
22	A	The action that was taken for this in regards to
23		Mr. Gao was simply the chips he was bringing in
24		could not be properly sourced back, so the site

took a position that because they were not

1	sourced, they couldn't provide the source and
2	the tracking of the chips, that they would
3	refuse them. But however, they cashed them out
4	as a result of his request, simply based on the
5	fact that they were his chips, so they didn't
6	allow him to cash them out and then utilize them
7	for play. They cashed him out as an owner of
8	the chips, but that then made the cash
9	unsourced, and with him having an order on him
10	where he's on sourced-cash conditions, then it
11	would preclude him from being able to use that
12	cash to buy in because he would not be able to
13	source it, so they denied the buy-in after the
14	fact with the cash, which was the proper thing
15	to do.
16	MR. STEPHENS: Mr. Commissioner, could I ask that
17	this be marked the next exhibit, please.
18	THE COMMISSIONER: Very well. That will be 178.
19	THE REGISTRAR: Exhibit 178.
20	EXHIBIT 178: Email from Daryl Tottenham re Jia
21	Gao - October 5, 2015
22	MR. STEPHENS:
23	Q Mr. Tottenham, if I could ask you, then, to
24	go just staying with the chronology and
0.5	

I'm finished with that document, Madam

1		Registrar, thank you very much.
2		If I could ask you to go back in the
3		affidavit that you're in, affidavit number 1.
4		And I'm just going to direct you to tab 46.
5		Pardon me. I misspoke. Tab 49. Tab 49. My
6		apologies.
7		Now, you've been asked some questions about
8		this topic, but I just want to return to it.
9		This document is entitled "Reduction in STR
10		Initiatives"?
11	A	That's correct.
12	Q	And Ms. Rajotte took you to this and asked you
13		some questions which I won't repeat about this
14		process, which as I understand it involved a
15		service provider asking questions at the cash
16		cage to certain patrons upon buy-in. Do I have
17		that right?
18	A	Yes, that's correct.
19	Q	And the questionnaire, the format of the
20		questionnaire is at page 448 in the top
21		right-hand corner in this, if you want to turn
22		it up, but I'm sure you probably recall it.
23	A	Yeah, I recall that, yes.
24	Q	So what I wanted to do was I wanted to make sure

you had an opportunity just to explain to the

1		Commissioner how this process here, which was a
2		service provider questioning at a cash cage,
3		relates, if at all, to the patron interviews or
4		the intelligence interviews that BCLC was doing
5		starting September 2015. Are they related at
6		all, or are they distinct processes,
7		Mr. Tottenham?
8	A	This is part of that process that we were
9		working through that in terms of doing the
10		interviews, we it was a series of
11		progressions as we were putting information from
12		subjects that we had that involved in cash
13		facilitation with our patrons, our VIP patrons
14		that we saw out there. We had gone through a
15		whole series of placing people on sourced-cash
16		conditions through 2015 late into early 2016 and
17		then through 2016, and they all had a lot of
18		commonality with one group of people, including
19		the Paul Jin group, and that was kind of the
20		target of the that program at that point in
21		time.
22		Then as we covered that off, we then went
23		back and we're looking at now other people where
24		we didn't have definitive links to that group
25		but were involved in high volumes of STRs,

1		obviously large cash transactions that were
2		happening, but we didn't have connectivity to
3		the group that we were associated to for Jin,
4		but we had obviously concerns about the source
5		of their funds and where that information was
6		coming from. So we developed this initiative
7		and program and embarked on basically the
8		asking that the service providers would provide
9		us information based on each buy-in per buy-in
10		to allow us to do an assessment as to where that
11		player was saying they were getting their cash
12		from, make a determination, and then based on
13		the outcome, we could take an action, which
14		included sanctions and/or bans based on the
15		information that we were gathering from each
16		buy-in.
17	Q	So, Mr. Tottenham, just to break that down, so
18		the if you could go to page 448 of this
19		document. It's a sample questionnaire.
20	А	Yep.
21	Q	Just so it's clear for Mr. Commissioner and for
22		us, is this document that the cash cage would
23		do, is that was that something that BCLC
24		would take as proof for a person who was under
25		sourced-cash conditions?

1	А	That is something that if somebody was coming in
2		with cash to buy in with cash, but they were not
3		under sourced-cash conditions, so it's somebody
4		that's shown up with large amounts of cash,
5		buying in, small bills, where we did not have
6		any absolute knowledge where their source of
7		funds were, we ask that this be filled out, ask
8		them that specific question for the source of
9		funds and basically a declaration, and then
10		utilize the information that was provided to
11		make a determination whether or not they should
12		be placed on sourced-cash conditions or any
13		other sanction that we deem necessary.
14	Q	So would these forms go to you once they were
15		filled out, Mr. Tottenham?
16	А	Yes. I would get an alert and it they would be
17		sent to me for review, which I did.
18	Q	Is it fair to say from your evidence, then, what
19		you just described, this is a supplement to the
20		existing sourced-cash conditions? It's
21		something that assisted you determine whether
22		other people should go on sourced-cash
23		conditions?
24	А	That's correct. It was like a progressive
25		action following that, I can now target another

1		group of individuals and kind of keep working
2		through our VIPs to assess.
3	Q	Okay. Just moving forward in the chronology,
4		Mr. Tottenham. Could you go to exhibit 4,
5		please. Just it's a document dated
6		October 7, 2016, "refused cash buy-in by site
7		directive." What's that document,
8		Mr. Tottenham?
9	А	This, again, is another extension kind of
10		falling right behind what we were also doing
11		with the last one we just talked about where we
12		were taking asking the sites to take an
13		action when we got when they had large cash
14		buy-ins presented at the cage, we asked them to
15		essentially look at all the circumstances and
16		basically try and weave it into a real time
17		scenario so that while the player is standing
18		there trying to buy in to use every opportunity
19		they could to go backwards, follow the actions
20		of that player prior to attending at the cage
21		with the cash, backwards to make a determination
22		of where that player came from and/or where they
23		obtained the cash from and trying to do that in
24		every instance in terms of anything that was a
25		large cash buy-in from a

1 And this directive is saying that if it was 0 2 determined from that real time review that there 3 was suspicious circumstances, what was this 4 directive directing? It was essentially to -- it would be refused 5 Α certainly if there was any suspicious activity 6 7 or if that money that was being used for buy-in was found to have been delivered, dropped off or 8 9 any suspicious circumstance like that, the 10 transaction was to be refused, and it set out a whole process where they would be required to 11 12 create an UFT file, make notification to us. 13 The player in question, their buy-in attempt 14 would be put right on the system, on our iTrak 15 system. The player was refused a buy-in, and it 16 allowed -- basically in the comments section 17 that allowed in real time to be seen by other 18 casinos so that a person couldn't then leave the 19 casino with their money that's been refused and 20 drive for a half an hour to another casino and 21 then buy in at that casino under a different set 22 of circumstances. And we would then, AML unit, 23 BCLC would then follow up with the investigation 2.4 and then that player remains banned pending 25 interview, so it allows us now to control that

1		part of the investigation and bring the person
2		in for an interview to determine where his funds
3		came from and take any actions that we would
4		want to take on him. Which would include
5		sanctions or up to and including banning.
6	Q	In your evidence you referred multiple times to
7		the process of building out your AML program.
8		Is this another part of the build-out,
9		Mr. Tottenham?
10	A	Yes, it's another extension of the build-out
11		that we're doing continuously.
12	MR.	STEPHENS: Madam Registrar, I'm done with that
13		part of that document, but I would like to take
14		Mr. Tottenham to BCLC8958.
15	Q	Mr. Tottenham, if you open that binder to your
16		right. The very small one and you just go to
17		tab 2. That should be that document.
18		Mr. Tottenham, if I could just ask you to
19		identify what that document is, please.
20	А	This is a copy of a couple of back to back
21		emails that we got back in January 24th, 2017,
22		from Ross Alderson.
23	Q	Madam Registrar, if you could go to the bottom
24		of that first page, it's an email I believe,

Mr. Tottenham, you're referring to an email from

1		Mr. Alderson to Rob Kroeker January 24th, 2017,
2		and it flows over to the next page on a list of
3		AML initiatives since January 1st, 2016?
4	A	That's correct, yes.
5	Q	And, Mr. Tottenham, is this to your
6		understanding you've had a chance to look at
7		this document before, have you, sir?
8	A	Yes, I have.
9	Q	And does this fairly summarize the things the
10		AML group had done in 2016 in Mr. Alderson's
11		email in this document?
12	A	Yes. I would say that's a pretty accurate
13		overview of it.
14	Q	And just not to go through the list because it
15		speaks for itself, but if I could direct you to
16		the second last bullet above the word
17		"continued." It says "met with OLG and AGLC"?
18	A	Yes.
19	Q	Just describe for the Commissioner, the OLG is
20		Ontario?
21	A	Yeah, Ontario gaming.
22	Q	And AGLC?
23	A	Is Alberta gaming.
24	Q	And do you have knowledge that you could advise

the Commissioner about the meetings that you  $\operatorname{did}$ 

1		with those two other lottery corporations or
2		lottery groups?
3	A	Yeah. We've met either in person or on phone
4		with these organizations over time on many
5		occasions. Quite often by phone, conference
6		calls. It's a practice that we have in terms of
7		sharing information from provincial associations
8		in terms of casino actions, trends, issues,
9		problems. We have a lot of discussions back and
10		forth and stay current in terms of anything and
11		everything right up to the legislative
12		requirements when changes come in and of how we
13		address the changes and between the different
14		provinces to ensure we're compliant.
15	Q	And so you keep apprised of what those other
16		jurisdictions are doing in terms of
17		AML initiatives?
18	A	Yes, I do.
19	MR.	STEPHENS: Mr. Commissioner, could I ask that
20		that be marked the next exhibit, please.
21	THE	COMMISSIONER: Very well.
22	THE	REGISTRAR: Next number is 179, Mr. Commissioner.
23		EXHIBIT 179: Email from Ross Alderson re AML -
24		January 24, 2017

THE COMMISSIONER: Thank you.

1 MR. STEPHENS: Madam Registrar, if I could ask that you please turn up BCLC6996, please. 2 3 0 It's tab 1 of your binder, sir. 4 Α Small or big. Small. And this document largely speaks for 5 Q itself, Mr. Tottenham, but could you just tell 6 Mr. Commissioner what this is. 7 This is the email that I received from Ross 8 Α Alderson on Thursday, December 21st, 2017, and 9 10 it's subject title is "Resignation" and it's addressed to myself, Bal Bamra and Kris Gade. 11 12 And it was essentially a short encapsulation of 13 the fact that he was leaving BCLC and what he 14 was doing and where he was going for his other 15 bits and pieces and "regards, Ross." So it's 16 basically I have just been informed -- a 17 resigning notification. MR. STEPHENS: Could we mark that as the next 18 19 exhibit, Mr. Commissioner, please. 20 THE REGISTRAR: Next exhibit number 180, 21 Mr. Commissioner. 22 THE COMMISSIONER: Thank you. 23 EXHIBIT 180: Email from Ross Alderson, Subject:

Resignation - December 21, 2017

MR. STEPHENS:

2.4

1	Q	Mr. Tottenham, again, I think we're just about
2		done, but I'd like to take you to a document
3		which is in your big binder in the affidavit.
4		I'm going to go to Mr. Tottenham's
5		affidavit, exhibit 54, please.
6	THE	COMMISSIONER: I'm sorry, did you say 54,
7		Mr. Stephens?
8	MR.	STEPHENS: 54, Mr. Commissioner.
9	THE	COMMISSIONER: Thank you.
10	MR.	STEPHENS:
11	Q	And it's tab 54, Mr. Tottenham. Very deep in
12		the binder. Just about at the end.
13	A	Thank you.
14	Q	And you've been asked about MSBs and initiatives
15		on that. I just wanted to advise
16		Mr. Commissioner what that document is at
17		tab 54.
18	A	This is the directive that we put out on for
19		an effective date of March 15, 2018, and it was
20		directed out to the service providers advising
21		that we were no longer going to allow the
22		patrons to use any MSB, money service business,
23		as proof of source of funds receiving. So
24		basically this sets out the rules that we have
25		applied and it's across the board, so we would

1		not allow it to be used in any way, shape or
2		form from an MSB for sourcing out cash buy-ins
3		at any casino in British Columbia.
4	Q	And this was implemented after BCLC had done
5		some investigations into MSB activity; is that
6		right?
7	А	Yes. We had looked into this from a number of
8		different issues, including our enhanced due
9		diligence and some work that we went in and
10		actually attended on site with MSBs and then
11		made a business decision on behalf of the
12		corporation and a proposal which was accepted to
13		stop using allowing MSBs, their funds to be
14		used in our sites.
15	Q	Thank you, Mr. Tottenham. That's all I wish to
16		ask about that document. And I'm done with that
17		document.
18		Mr. Tottenham, just towards the end of your
19		testimony with Ms. Latimer, she asked you about
20		what the focus was of your anti-money laundering
21		work today, if you recall she asked you about
22		that. Do you?
23	А	Yes.
24	Q	Can you tell the Commissioner if BCLC is looking

at any software enhancements to improve its AM  ${\tt L}$ 

1		programs?
2	A	Yeah, on a number of fronts. We're looking
3		at basically a case management system that is
4		going to give us fairly intensive automation
5		from an AML perspective for monitoring and case
6		reporting right top to bottom. That was done
7		through a process that we're involved with right
8		now. I think we're in negotiation stage with
9		the company that's been chosen, so that is
10		probably our biggest priority right now and our
11		biggest project. We also are looking at a
12		couple of other areas, including chip counting,
13		basically tracking mechanisms and programs.
14		There's something that we've been interested in
15		quite some time and it's at this point in
16		time it's difficult to come up with. It's a
17		very expensive process, so that's a very slow
18		build-out, but we are still following that up
19		quite intensely.
20	Q	And just with the software, the first one that
21		you mentioned how would that be used? How is it
22		contemplated that would be used in your
23		day-to-day duties?
24	A	I mean, it's basically an advancement of the
25		system that we have now. It automates the

1	system. It's going to allow us much better
2	player tracking, just an overall view of what we
3	do on a day-to-day basis with alerts, setting
4	thresholds, setting things that we want reported
5	on and allows for a kind of one-stop process
6	where we'll be able to monitor all players
7	across all sites, create our own alerts, create
8	very definitive programs and alerts, alertings
9	that we want for money laundering controls, and
10	it allows us through that process process
11	reports, CLCs to CTRs, CBRs, as we go through
12	and complete some kind of an end to end, so we
13	would be able to go through and actually
14	complete the STR filings through the system
15	automatically, so it's a huge, huge advantage
16	for us overall.
17	MR. STEPHENS: Thank you, Mr. Tottenham. Those are
18	my questions for Mr. Tottenham, Mr. Commissioner.
19	THE COMMISSIONER: Thank you, Mr. Stephens.
20	Anything arising, Ms. Tweedie?
21	MS. TWEEDIE: Nothing arising. Thank you.
22	THE COMMISSIONER: Thank you. Ms. Mainville?
23	MS. MAINVILLE: No, thank you, Mr. Commissioner.
24	THE COMMISSIONER: Mr. McFee?

MR. McFEE: Nothing arising Mr. Commissioner. Thank

- 1 you.
- THE COMMISSIONER: Thank you. Mr. Gruber?
- 3 MR. GRUBER: Nothing arising, thank you.
- 4 THE COMMISSIONER: Thank you. Mr. Skwarok?
- 5 MR. SKWAROK: Nothing, sir.
- 6 THE COMMISSIONER: Thank you. Ms. French?
- 7 MS. FRENCH: Yes, Mr. Commissioner. I have a couple
- 8 questions arising.
- 9 THE COMMISSIONER: Thank you.
- 10 MS. FRENCH: Madam Registrar, can we pull up
- exhibit 43, please. This is to the first
- 12 affidavit of Mr. Tottenham.
- 13 MR. STEPHENS: Tab 43, Mr. Tottenham.
- 14 EXAMINATION BY MS. FRENCH:
- 15 Q And we'll go to the second page of that
- 16 document, please. Mr. McFee took you here
- 17 earlier, Mr. Tottenham.
- 18 A Yes.
- 19 MS. FRENCH: Madam Registrar, have you located that
- 20 document? Thank you. And the second page,
- 21 please.
- 22 Q So near the bottom of this document you can see
- a paragraph in italics. Are you with me,
- 24 Mr. Tottenham?
- 25 A Yes.

A

1	Q	And this is your recollection of a conversation
2		you had with an FSOC sergeant; is that correct?
3	A	Yes.
4	Q	And he is recollecting to you a conversation
5		that he had with his bosses at the RCMP; is that
6		right?
7	A	That's correct. He was I think phrasing the
8		information that he received and was passing on
9		to me as to why this was needed.
10	Q	And at this time you yourself did not have any
11		conversations about this investigation directly
12		with the so-called big bosses; is that correct?
13	A	That's correct. Absolutely none.
14	Q	And so you yourself have no first-hand knowledge
15		of what they the bosses at RCMP may have said
16		with respect to this investigation; is that
17		right?
18	A	That's correct. Absolutely none.
19	Q	And Mr. McFee also asked you if you were
20		surprised by this request from FSOC members for
21		information from BCLC that they could provide to
22		their bosses in order to maintain their
23		resourcing; is that correct? You were
24		surprised?

Yes, I was surprised. And surprised simply the

1		way it was kind of phrased to me why they wanted
2		to know. Because to me it was pretty obvious.
3		But again, the information I'm getting I'm not
4		getting it firsthand. I'm relying on hearsay
5		obviously for what the reason was. Knowing the
6		way projects work and my experience in police
7		agency, doing a lot of projects, I know that
8		that's not always the big picture. The big
9		picture is in terms of logistics and there's a
10		lot of other things that come into play in terms
11		of how long you're going to extend a project and
12		what you're going to do. So I wasn't aware of
13		that and certainly none of that was put forward
14		to me, but this was the way it was kind of
15		passed down to me, so that seemed kind of
16		surprising to me. The answer was pretty clear
17		that this needed to be extended and carried on.
18	Q	So as you say, from your experience as a police
19		officer, you know that sometimes these kinds of
20		presentations are required in order to continue
21		or seek more resources for an investigation; is
22		that correct?
23	A	Yep, absolutely.
24	Q	Thank you. And, Madam Registrar, can we now go
25		to exhibit 40, please. That should be tab 40

1		for you, Mr. Tottenham.
2	А	Okay.
3	Q	Excellent. So, Mr. Tottenham, this is an
4		internal email exchange between yourself and
5		others at BCLC about this FSOC request; is that
6		correct?
7	A	That's correct, yes.
8	Q	And near the bottom of this first page is an
9		email from yourself to Ross Alderson and others
10		at BCLC. Do you see that?
11	A	Yes.
12	Q	And you write:
13		"This is an intell only PPET"
14		Which I take to mean PowerPoint:
15		" that they will be giving to their
16		bosses. They just need the material. It
17		is not for the file and will not be
18		utilized in an affidavit for warrants, so
19		does not need to be court proof. They
20		believe it is just a formality required to
21		get approval to keep the project going and
22		likely enlarge their targets and goals."
23		Is that right, Mr. Tottenham?
24	A	Yes.

MR. FRENCH: Thank you. I have no further questions,

1 Mr. Commissioner. 2 THE COMMISSIONER: Thank you, Ms. French. 3 Ms. Rajotte? 4 MS. RAJOTTE: Yes, Mr. Commissioner. I do have a question or two if I may. 5 THE COMMISSIONER: 6 EXAMINATION BY MS. RAJOTTE (continuing): Mr. Tottenham, could you please turn to 8 exhibit 16 of your affidavit. Mr. Stephens took 9 you to that earlier today. Tab 16. And you'll 10 11 see -- so these are the player gaming fund due 12 diligence process steps as of October 6th, 2017, 13 I understand. 14 Yes. Α 15 And if you look under the heading "Casino Q 16 Employee Number 4" is a declaration of source of 17 funds is completed; correct? 18 Correct. Α 19 And my question is has this step been part of Q 20 the PGF due diligence process since 2012, to 21 your recollection? 22 Α I couldn't say absolutely what year it started. 23 I know it's been -- part of that process 2.4 required some time. They have to ensure that

the source of funds is completed on that step.

Q	Because I understand the PGF account as you know
	it I understand there was a prior pilot
	project with respect to PGF accounts, but the
	PGF account project as you know it began in
	2012; is that right?
А	That's correct, yes.
Q	And so do you recall whether this step of
	declaration of source of funds was added at some
	point or whether it was implemented from the
	beginning of the project in 2012?
А	I'm not 100 percent of what time it was put in,
	this was put in and what time it was
	implemented, at what stage. I believe it's
	been I know it's a requirement, I know it has
	been a requirement it has to be sourced. So my
	inclination would be that it would be from day
	one, but I don't want to say absolutely and
	unequivocally in case it's not. The rule has
	been since 2012 you have to have sourced funds
	going into a PGF account. You can't be
	unsourced. Therefore it would stand to reason
	that it would be from day one that you would
	either have to have it sourced through a bank
	draft or sourced cash.
	A Q

MS. RAJOTTE: Thank you, Mr. Tottenham. Those are

1		all my questions.
2	THE (	COMMISSIONER: Thank you, Ms. Rajotte.
3		Ms. Latimer?
4	MS. I	LATIMER: Yes, just a couple questions.
5	EXAM	INATION BY MS. LATIMER:
6	Q	Can you hear me okay, Mr. Tottenham?
7	A	Pretty good, yeah.
8	Q	Okay. You'll recall that Mr. Stephens asked you
9		some questions about an email from Ross Alderson
10		dated January 2017 in which a number of AML
11		initiatives were listed that dated back to
12		January 2016?
13	A	Yes.
14	Q	And one of those initiatives that was noted in
15		that email as I understood your evidence
16		concerned an initiative to refuse the suspicious
17		cash deliveries; is that correct?
18	A	Sorry, the very last part was hard to hear.
19	Q	One of those initiatives was to refuse cash
20		buy-ins that stemmed from suspicious cash
21		deliveries; is that correct?
22	A	Correct.
23	Q	And did you expect by that initiative that a
24		patron who attempted to buy in with \$50,000 in

\$20 bills would have that buy-in refused?

1	A	Would my expectation be would it be refused?
2	Q	Yes.
3	A	No.
4	Q	How about \$100,000 in 20s?
5	A	If the at that point in time if the again,
6		your time frame I'm assuming is you're
7		referencing 2015?
8	Q	The email is about initiatives that were
9		implemented between January 2016 and January
10		2017. And my question is in the wake of that
11		particular initiative would you expect those
12		buy-ins to be refused?
13	A	I would say at that point in time if the player
14		was not on sourced-cash conditions, that they
15		were obviously and they didn't have receipting
16		it was going to be refused. If the player was
17		not on sourced-cash conditions, that it would be
18		something that would in that sense would have
19		triggered an action within our unit, more than
20		likely elevation to interview. So there were
21		actions that would have been taken at that point
22		in time or could have been taken during that
23		time. And, again, it's going to probably be
24		dependent on the amount of funds that you're
25		talking about. Certainly anything at that point

1	in time over \$100,000 would have been referred	
2	off if the player wasn't already on sourced-ca	sh
3	conditions. And that would be our goal. But	it
4	was there's nothing in there at that point	in
5	time that would say it would be refused if the	re
6	were no suspicious indicators happening.	
7	Q Because it wasn't thought to be suspicious jus-	t
8	that volume of money in 20s?	
9	A It was I mean, yes, it was suspicious, but	
10	not to the point where we would have it refused	d.
11	MS. LATIMER: Okay. Those are all my questions,	
12	Mr. Commissioner. But I did before we ended	d
13	today I wanted to ask, there's been a large	
14	number of names that have been referred to	
15	orally in questioning this witness, patron name	es
16	and I have a list here. And commission counse	1
17	suggestion is that for Mr. Tottenham's	
18	affidavit, and indeed for other such documents	
19	moving forward, that those names those are	
20	names for which ruling 13 approach of redacting	Э
21	the names is not needed. In other words, that	
22	we ask that you direct that where a casino	
23	patron's name is given orally during evidence	at
24	the hearing we would not redact the name from	
25	the version of the exhibit that gets posted	

1	online.
2	THE COMMISSIONER: All right. Are there any contrary
3	submissions to that from any of the parties?
4	MR. STEPHENS: Mr. Commissioner, it's Mr. Stephens,
5	and I don't want to descend into formalism, but
6	that's the first I heard that commission counsel
7	was going to be asking for that direction. I
8	would like an opportunity to confer and seek
9	instructions and make a submission on that.
10	That seems to be contrary, on first blush
11	contrary to what was ruled in ruling 13. So
12	I my point is one of process.
13	THE COMMISSIONER: Well, I don't think it in fact is
14	contrary to ruling 13, which dealt with a vast
15	number of documents with a vast number of names,
16	some of which may be germane to the commission
17	and many of which may not, but without the
18	ability to distinguish between them, the order
19	was made to redact all of the names subject to
20	further application.
21	The ruling did not, however, extend to oral
22	evidence. And where counsel commission
23	counsel or any counsel are of the view that the
24	name of the person is germane to the
25	commission's mandate, then I don't see any

1	foundation for omitting it from discussion, nor
2	do I see any justification for continuing to
3	redact it.
4	However, having heard you, and if you do
5	wish to make some formal submissions I will hear
6	you further on that, but my inclination is very
7	much aligned with that of commission counsel.
8	And that is if the names are sufficiently
9	germane to the commission's mandate to be
10	referred to in viva voce evidence, then that
11	would obviate the need for their redaction in
12	the future. All right. I'll leave that until
13	Thursday. And if you want to make further
14	submissions on that, Mr. Stephens, or for that
15	matter, if anyone else does, I'll entertain them
16	at that point.
17	MR. STEPHENS: Thank you, Mr. Commissioner.
18	THE COMMISSIONER: All right. Thank you.
19	Mr. Tottenham, thank you for your stamina. It's
20	been a fairly long day. I recognize that, and
21	I'm appreciative of the fact that you stuck with
22	it.
23	So you are now excused, and we will adjourn
24	now to Thursday at 9:30 unless there's another

matter that needs to be dealt with either as far

Colloquy 222

1	as you're concerned, Mr. McGowan, or
2	Ms. Latimer.
3	(WITNESS EXCUSED)
4	MR. McGOWAN: Nothing further, Mr. Commissioner.
5	THE COMMISSIONER: All right.
6	MR. STEPHENS: Mr. Commissioner, it's Mr. Stephens.
7	Could I confirm my understanding is
8	Mr. Tottenham can now watch the proceedings
9	online. I understand that's the default,
10	Mr. McGowan. I just wanted to be clear.
11	MR. McGOWAN: Yes. There's no need to check with
12	each witness. Unless commission counsel has
13	notified a witness that they may be required to
14	testify again, they are exempt from the witness
15	exclusion order once they've completed their
16	evidence.
17	MR. STEPHENS: Okay. Thank you very much.
18	THE COMMISSIONER: We'll adjourn until Thursday at
19	9:30.
20	MR. McGOWAN: Thank you.
21	THE REGISTRAR: This hearing is adjourned until
22	November 12th, 2020.
23	(PROCEEDINGS ADJOURNED AT 3:05 P.M. TO NOVEMBER 12, 2020
24	